#### COUNTY OF SAN MATEO HUMAN SERVICES AGENCY

DATE February 6, 2001 Hearing Date: February 23, 2001

TO Honorable Board of Supervisors

FROM: Maureen Borland, Director, Human Services Agency

Moten H. Brooks, Jr., Director, Central Region

SUBJECT: Resolution to Amend the Agreement with Walter R. McDonald & Associates, Inc.

#### RECOMMENDATION

Adopt a resolution authorizing the execution of an amendment to the Agreement with Walter R. McDonald & Associates, Inc., to perform a workload analysis to assure proper staff resources and establish actual workload standards for the Human Services Agency's self-sufficiency services, and provide an additional \$147,300 for a total of \$247,279 for the period of October 1, 2000 to December 31, 2001. Classifications to be studied involve Benefits Analysts and Employment Services Specialists.

#### **BACKGROUND**

In October 2000, the Human Services Agency entered into an agreement with Walter R. McDonald & Associates, Inc. in the amount of \$99,979 for the period of October 1, 2000 to June 30, 2001, to perform a workload analysis to assure the proper staff resources for the Self-Sufficiency Program. While the County has performance guidelines which were established in 1999 in conjunction with AFSCME, they were not based on an actual workload analysis and do not constitute workload standards. Experience has been gained through implementing the SUCCESS program, the current guidelines have been controversial and program changes have occurred Accordingly, the time was appropriate for a workload analysis study.

#### **DISCUSSION**

Through the identification and definition of staff tasks and units of service, the project will yield data for a structured estimation of staff workload and, therefore, be helpful in the preliminary budget development process. Additional work and funding are required to obtain actual workload standards. Obtaining workload standards is important and will contribute to achieving the following goal:

#### Project Goal

The goal of the project is to develop workload standards for Benefits Analysts (Eligibility Technicians, Screening and Assessment Specialists, Income and Employment Services

Specialists) and Employment Services Specialists These positions in the CalWORKs, Medi-Cal (including outreach activities), Food Stamps, General Assistance and Workforce Development programs are to be included.

#### **Project Objectives**

The objectives of the workload analysis are to:

- a) Identify credible and accurate workload standards for the identified staff positions,
- b) Support the case management and service integration functions of SUCCESS with available staff resources,
- c) Provide a platform to accommodate program changes and to achieve the highest possible level of program simplicity within regulatory requirements,
- d) Obtain preliminary and unverified workload analysis data in time to use data in the FY2001-02 budget building cycle which begins in January, 2001,
- e) Finalize and verify accurate workload standards by the end of the calendar year 2001,
- f) Support the County's implementation of Outcome Based Management (including Self-Sufficiency Program outcomes) in the upcoming budget year and
- g) Coordinate with the existing studies as a means of easing burdens on staff and as a platform for completing the workload analysis process.

#### Project Deliverables

- a) Work measurement design decision document
- b) Work measurement data collection instrument and round 1 and 2 measurements
- c) Preliminary Medi-Cal data and preliminary report on Medi-Cal workload standards.
- d) Preliminary workload standards.
- e) Workload data collection instrument.
- f) Quality assurance reports.
- g) Permanent workload standards.

The County Counsel's office has approved the form of the amendment.

#### FISCAL IMPACT

Total amount of this amendment is \$147,300. There are sufficient funds in the current year's Eligibility Determination Budget Unit to cover costs. No additional Net County Costs are required.

Dorothy Shavies ext. 5017 Penny Bennett, County Counsel

RESOLUTION	NO.	

#### BOARD OF SUPERVISORS, COUNTY OF SAN MATEO, STATE OF CALIFORNIA

\* \* \* \* \* \*

## RESOLUTION AUTHORIZING EXECUTION OF AN AMENDMENT TO THE AGREEMENT WITH WALTER R MCDONALD & ASSOCIATES, INC

RESOLVED, by the Board of Supervisors of the County of San Mateo, State of

California that

WHEREAS, on October 1, 2000, the County and Walter R McDonald & Associates, Inc entered into an agreement in the amount of \$99,979 for the purpose of performing the professional services for a workload analysis to assure proper staff resources for the Self-Sufficiency Program, and

WHEREAS, the parties now wish to amend the agreement to provide an additional \$147,300 in consideration for additional services including establishing actual workload standards during the period of October 1, 2000 through December 31, 2001,

WHEREAS, there has been presented to this Board of Supervisors for its consideration and acceptance, an Amendment to the agreement between the County of San Mateo and Walter R McDonald & Associates, Inc reference to which is hereby made for further particulars, and the Board of Supervisors has examined and approved the same as to form and content and desires to enter into the same.

NOW, THEREFORE, IT IS HEREBY DETERMINED AND ORDERED that the President of this Board of Supervisors be, and is hereby authorized and directed to approve said amendment for and on behalf of the County of San Mateo, and the Clerk of this Board shall attest the President's signature thereto.

\* \* \* \* \* \* \*

## AMENDMENT TO AGREEMENT WITH WALTER R MCDONALD & ASSOCIATES, INC. FOR WORKLOAD ANALYSIS

THIS AMENDMENT OF AGREEMENT is hereby made and entered into this	
day of 2001, by and between the COUNTY OF SAN MATEO, a politic	al
subdivision of the State of California, hereinafter referred to as "County" and, Walter R	
McDonald & Associates, Inc hereinafter referred to as "Contractor"	

#### WITNESSETH

WHEREAS, on October 1, 2000, the County and Contractor entered into an agreement to perform professional services for a workload analysis to assure proper staff resources for the Self-Sufficiency Program; and

WHEREAS, the parties now wish to amend the agreement to include establishing actual workload standards

NOW, THEREFORE, IT IS HEREBY AGREED BY THE PARTIES AS FOLLOWS:

- 1. Section 1. Exhibits are hereby amended to read as follows: A-1, B-1, C, and D-1.
- 2. Section 3 "<u>Payments</u>" shall be amended to read as follows: "In full consideration of Contractor's performance of the services described in Exhibit A, the amount that the County is obligated to pay for services rendered under this agreement shall not exceed \$247,279 for the contract term"
- 3. Section 15. "Term of the Agreement" shall be amended to read as follows: "Subject to compliance with the terms and conditions of this agreement for the workload analysis and establishing actual workload standards, the term of this agreement shall be from October 1, 2000 through December 31, 2001. This agreement may be terminated by Contractor, Director of Human Services or her designee at any time upon thirty (30) days' written notice to the other party."
- 4 Exhibits A1, B1, and D1 attached hereto and incorporated by reference herein are substituted in place of Exhibits A, B, and D and shall become part of this agreement.
- 5. All other terms and conditions of the agreement dated October 1, 2000 between County and Contractor shall remain in full force and effect.

IN WITNESS WHEREOF, the parties hereto, by their duly authorized representatives have affixed their hands.

	COUNTY OF SAN MATEO
	By: President Board of Supervisors
ATTEST:	
	WALTER R. MCDONALD & ASSOCIATES, INCORPORATED  By: Malta R. McDonald & ASSOCIATES, INCORPORATED  Tax ID#: 94-2751374

# SCOPE OF WORK – PHASE ONE & TWO WALTER R. MCDONALD & ASSOCIATES, INC. OCTOBER 2, 2000 TO DECEMBER 31, 2001

The scope of work is designed to achieve the goal of developing permanent workload standards for the following areas of public assistance for the Human Services Agency of San Mateo County through a structured estimation methodology:

- CalWORKs/TANF
- Medi-Cal
- Food Stamps
- General Assistance
- ESS

These standards will be for the work performed by Benefits Analysts and other staff as necessary The following activity areas and schedule are depicted in the attached Gantt chart.

- 1. Project Start-up Activities and Project Management This includes the process of defining the workplan and the schedule of the activities that follow. Also included is the establishment of a project organization internally to WRMA and with the staff of the county, and an orientation meeting. A key aspect of this area is to insure that the project remains on schedule and that necessary adjustments in the schedule and workplan are appropriately addressed. The establishment and ongoing work with a project Advisory Committee is also part of this activity area.
- 2. Service Unit and Task Definition Process The WRMA project team will work with county staff to organize and conduct two focus groups with line, supervisory, and administrative staff. The results of the focus group process will be compiled into a Work Measurement Design Decision Document. This document will lay out the routine activities of Benefits Analyst staff in fulfilling their duties. This document will be distributed and discussed with the Advisory Committee. The collaborative agreements from that discussion will form the basis of the Workload Measurement Instruments to support the structured estimation process. These definitions will also support ongoing work measurement activities. Additionally, this includes the identification of data to enumerate service volumes and the possible specification of additional reports that may be needed to make overall staffing estimates.

Product: Work Measurement Design Decision Document

3. Round One Structured Estimation Process – The first step in this process will be the development of a data collection instrument consisting of the services and tasks defined in activity two. This instrument will be reviewed with the Advisory Committee. Two focus groups will be convened with the assistance of county staff to provide data for this process. WRMA staff will provide guidance and assistance to these groups to assist in the data collection process. Each participant will be asked to complete the data collection instrument individually, and will then discuss the responses with the WRMA project team and other members of the focus group. Instruments will be finalized and collected by the project team. The results will be tabulated and analyzed to develop preliminary estimates of workload and caseload translations for use as a starting point for the Round Two measurement process.

Product Work Measurement Data Collection Instrument Round One Measurement Results

4. Round Two Structured Estimation Process – Tabulated results will be shared with the members of the original focus groups. Results will be discussed and participants will be asked to revise the data collection instruments prepared in Round One. These instruments will be collected and re-tabulated by the WRMA project team for review by the Advisory Committee for purposes of setting preliminary standards.

Product. Round Two Measurement Results

5. Develop Preliminary Workload Standards – The results of the Round Two measurement process will be shared with the project Advisory Committee meeting as a focus group. In addition to the measurement data, information regarding program requirements and changing program requirements and needs will be compiled and available for review Based on objectives set by the Advisory Committee, the committee will review the data and the requirements in order to establish preliminary workload standards for all service areas. Prior to the focus group meeting the WRMA project team will provide introductory training to the Advisory Committee and solicit input from the committee regarding the development of information needed from the various data collection processes described above.

Product. Preliminary Workload Standards

6. Develop Data Collection Instrument – The basic methodology for the Phase Two study is a time log accounting for 100% of participating time for a two week period. To carry out this study it will be necessary to develop an Internet based data collection application. The application will allow for direct time study data entry by staff, and for project retrieval The application will be piloted and tested and a final version made available prior to training. The project staff will work with ISD to insure that the application can operate effectively in the current HSA IT environment.

Product: Internet based workload data collection application designed specifically for the project

7. Data Collection and Quality Assurance – This is the most intensive aspect of the study and will directly impact all of the HSA staff during the data collection period. Several activities will lead up to the two week data collection process with a planned start date in mid-February. Included is the coordination of logistics and schedules, development of training materials, development of hard copy formats for data entry transfer, code lists, identification of staff who act as trainers, identification of staff to act as site coordinators and quality assurance liaisons conducting the trainthe-trainers session, organizing the on-site and off-site technical assistance. In addition WRMA will develop quality assurance procedures and reports to provide on-site data entry coordinators. As these pieces are put in place, the data collection process will proceed with a full two-week (14 day) time frame. As participating staff enter data it will be retrieved daily by WRMA, and every other day quality assurance reports will be provided to the on-site coordinators for any necessary action. The participation of the Advisory Committee in this process will be crucial.

Products: Training curriculum and materials

Study data entry materials Quality assurance reports

8. Obtain Case Volume Data: Data from the various ISD systems pertaining to HSA case volumes will be assessed and appropriate reports and extract files requested for use in analysis and in preparation for data entry. The volume data will be used to obtain actual caseload information for participants, develop case volume projections, and to assess service durations. The case level extracts will be used to incorporate into the application to reduce data entry burdens. All extracts will need to be prepared by ISD staff.

9 Data Analysis – This activity will entail developing the analytic objectives for the study in cooperation with the Advisory Committee, assembling and cleaning the data sets obtained from the study and from ISD, development and testing of analytic procedures in statistical and spreadsheet environments, finalizing the procedures, conducting the analysis, and preparing a report of the results. The WRMA project will prioritize the development of a preliminary analysis of the MediCal related workload data for consideration in the agencies budgetary process by early April, assuming the data collection schedule has been maintained

Product: Analytic Plan

Preliminary MediCal Analysis

Data Analysis Procedures and Programming

Report of Results

10 Develop Permanent Workload Standards – The results of the measurement and data analysis process will be shared with the project Advisory Committee meeting as a focus group. In addition to the measurement data, information regarding program requirements and changing program requirements and needs will be compiled and available for review. Based on objectives set by the Advisory Committee, the committee will review the data and the requirements in order to establish permanent workload standards for all service areas. Prior to the focus group meeting the WRMA project team will provide introductory training to the Advisory Committee and solicit input from the committee regarding the development of information needed from the various data collection processes described above.

Product: Permanent Workload Standards

11. Final Report – A final project report will be prepared describing the activities of both Phase One and Two, the results of the study, the documentation of standards, and the results of any special analyses of the data.

Product Final Report

Key Personnel - Project Director: John D. Fluke, Ph.D.

Project Manager. John Hedderson, Ph.D.

Consultants – WRMA plans to sub-contract with Homer D. Kern, Ph.D. for

consultation services.

#### PAYMENT SCHEDULE

#### WALTER R. MCDONALD & ASSOCIATES, INC.

#### **OCTOBER 2, 2000 TO DECEMBER 31, 2001**

- 1. Maximum amount shall not exceed \$247,279.
- 2 Rate of payment shall be according to the following schedule:
- 1. Execution of Contract \$14,376.00
- 2. Service Unit and Task Definition \$27,018 00 -11/08/00 Product: Work Measurement Design Decision Document
- 3. Round One Structured Estimation Process \$20,598.00 –12/18/00

Product Work Measurement Data Collection Instrument

Round One Measurement Results

4. Round Two Structured Estimation - \$14,429 00 -1/16/01

Product: Round Two Measurement Results

5. Develop Preliminary Workload Standards - \$23,558.00 -1/31/01

Product: Preliminary Workload Standards

6. Develop Data Collection Instrument - \$24,216 - 2/09/01

Product: Internet based workload data collection designed for project

7. Data Collection and Quality Assurance – 4/27/01

Product: Training curriculum and materials - \$15,890 - 3/14/01

Product. Study data entry materials - \$9,813 - 3/14/01 Product: Quality assurance reports - \$20,870 - 4/27/01

- 8. Obtain Case Volume Data
- 9. Data Analysis 6/22/01

Product: Analytical Plan

Product: Preliminary MediCal Analysis

Product: Data Analysis Procedures and Programming- \$20,415 -- 5/4/01

Product: *Report of Results* - \$10,123 - 6/22/01

10. Develop Permanent Workload Standards - 8/15/01

Product: Permanent Workload Standards

11. Final Report - \$45,973 - 8/31/01

Product: Final Report

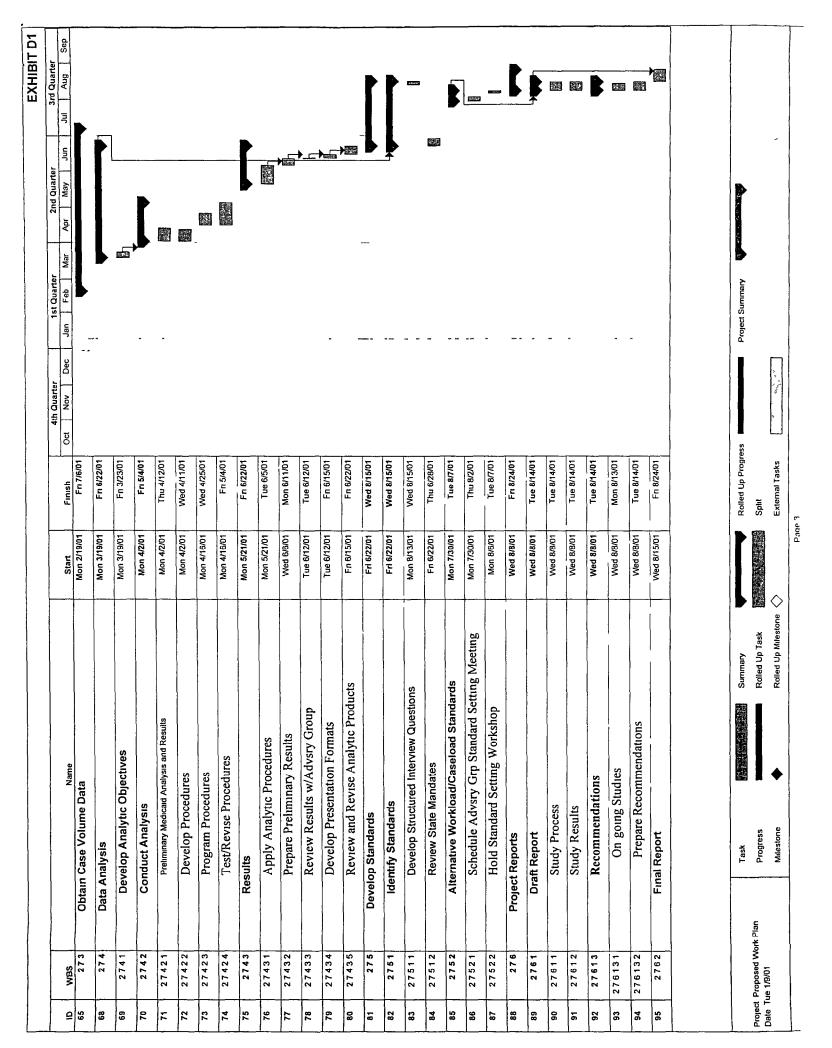
## MONITORING WALTER R. MCDONALD & ASSOCIATES, Inc. October 1, 2000 through December 31, 2001

The San Mateo County Workload Analysis Advisory Committee will monitor the work of the Contractor. The Workload Analysis Advisory Committee consists of the following agency staff:

- I The Director of Human Services Agency, one (1) regional directors; three (3) regional managers, one (1) Human Services Manager II; one (1) Human Services Manager I, one(1) Organizational Development Manager; and one (1) Human Services Supervisor.

  Additionally there are five (5) union representatives, including two (2) alternates.
- II. Monitoring will occur as follows:
  - A) On an ongoing basis at monthly and any other meetings scheduled specifically to to address monitoring issues.
  - B) Following the completion of each work unit or activity as outlined and described in Exhibit A Scope of Work.

		t	Harel tales	4th Quarter         1st Quarter         2nd Quarter         3rd Quarter           Oct         Nov         Dec         Jan         Feb         Mar         Apr         May         Jul         Aug         Sep
WBS	_	Mon 10/2/00	Thu 10/5/00	ייים וייים ויים וייים וי
_	1 Orientation/Project Start up Activities	DOLZ/OL NOW	00/0/01 0111	
=	1 Establish Project Management Structure	Wed 10/4/00	Thu 10/5/00	
12	2 Arrange and attend Orientation Meeting	Mon 10/2/00	Tue 10/3/00	
13	3 Develop Communication Strategy	Mon 10/2/00	Wed 10/4/00	
	2 PHASE ONE	Mon 10/2/00	Mon 9/10/01	
21	1 Work measurement objectives	Mon 10/2/00	Thu 11/9/00	
211	1 Review Lit & Mandates	Mon 10/2/00	Thu 10/19/00	
212	2 Collect Field Input re Stdy Dsign	Tue 10/10/00	Thu 11/9/00	
2121	Focus Group Design	Tue 10/10/00	Fn 10/13/00	
2122	2 Refine Methodology	Man 10/23/00	Tue 10/24/00	
2123	3 Conduct Focus Groups	Wed 10/25/00	Fn 10/27/00	•
2124	4 Analyze Results focus grps	Mon 10/30/00	Thu 11/2/00	
2125	5 Work Measurement Design Decision Document	Fn 11/3/00	Wed 11/8/00	· • • • • • • • • • • • • • • • • • • •
2126	6 Review Field Input w/ Advisory Grps	Thu 11/9/00	Thu 11/9/00	_
22	2 HSA Case Volumes	Mon 11/20/00	Fn 1/26/01	
221	1 Review the Data Sources	Mon 11/20/00	Mon 12/4/00	
222	Provide Recommendations to HSA Staff	Tue 12/5/00	Tue 12/12/00	
223	Integrate Data with Work Measurement	Mon 1/22/01	Fn 1/26/01	
23	3 Structured Estimation Process	Mon 10/30/00	Tue 1/16/01	
231	1 Develop Workload Measurement Instruments	Mon 10/30/00	Thu 11/16/00	
2311	1 Draft Instruments	Mon 10/30/00	Thu 11/9/00	<b>B</b>
23111	Structured Estimation	Mon 10/30/00	Wed 11/1/00	-
23112	2 Finalize Workload Measurement Design	Thu 11/9/00	Thu 11/9/00	-
2312	2 Develop Data Collection Support Documents	Mon 11/13/00	Thu 11/16/00	2000
232	2 Data Collection and Analysis	Thu 11/23/00	Tue 1/16/01	
2321	Round One	Thu 11/23/00	Mon 12/18/00	
23211	Coordinate Logistics & Focus Groups	Thu 11/23/00	Mon 12/4/00	
23212	2 Conduct Groups/Collect Data	Tue 12/5/00	Thu 12/7/00	<b>-</b>
23213	3 Assemble Analyıc Data Sets	Fri 12/8/00	Wed 12/13/00	•
23214	Finalize Round One Data	Thu 12/14/00	Mon 12/18/00	
2322	2 Round Two	Tue 12/19/00	Tue 1/16/01	
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### COUNTY OF SAN MATEO MEMORANDUM

DATE:

October 10, 2000

TO:

Pricilla Harris Morse

FROM:

Dorothy Shavies FAX 802-6401

HSA202AD

SUBJECT:

APPROVAL OF INSURANCE

~CONTRACTOR:

Walter R. McDonald & Associates, Inc.

DO THEY TRAVEL:

Yes

PERCENT OF TIME

varies

NUMBER OF EMPLOYEES 25

**DUTIES (SPECIFIC):** 

Developing workload standards for the work performed by Benefit

Analysts in the Human Services Agency.

COVERAGE:

Amount

Approve

Waive

Modify

Comprehensive Gen Liability

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Motor Vehicle Liability

Professional Liability

Workers' Compensation

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**REMARKS/COMMENTS:** 

Manager, Risk Management

Ins.form

SUBMIT TO RISK MANAGEMENT

PONY EPS163

OR

FAX 363-4864



CARRIER NAME: LUMBERMENS MUTUAL CASUALTY COMPANY

NCCI CARRIER NO. 15644

#### **WORKERS COMPENSATION AND EMPLOYERS LIABILITY POLICY** CHANGE ENDORSEMENT

DIRECT BILL

(CA) DEPOSIT AMOUNT AMENDED

Issue Date 05/19/2000

Policy No. 7BA 005699-09

Policy Change Endorsement No. 001

NAMED INSURED

Federal Employer I.D. No. 942751374

WALTER MCDONALD AND ASSOCIATES, INC.

POLICY PERIOD: FROM 03/27/2000

TO 03/27/2001

Effective Date of Change 03/27/2000

12:01 A.M. Standard Time at the Address of the Insured stated on the Policy.

TOTAL SCHEDULE OF OPERATIONS PREMIUM AMENDED

\$4,052

TOTAL SURCHARGES AND TAXES AMENDED-SEE SCHEDULE OF MISC. SURCHARGES

\$500

\$13

**EXPENSE CONSTANT** TOTAL ESTIMATED COST AMENDED

\$210

\$4,275

MINIMUM PREMIUM

\$4,275

THIS CHANGE RESULTS IN AN ADDITIONAL PREMIUM OF

\$295

THIS AMOUNT IS DUE NOW (BASED ON AUDIT FREQUENCY)

\$295

THE FOLLOWING SCHEDULES REFLECT THE CHANGES TO YOUR POLICY:

SCHEDULE OF OPERATIONS

SCHEDULE OF MISCELLANEOUS SURCHARGES

**SUMMARY OF CHANGES:** 

CLASS CODE(S):

AMENDED - AZ, CA, CO, MD, NC, PA

PRODUCER INFORMATION 052-02461

OWEN DUNN INSURANCE

SERVICES

2831 G ST STE 200

SACRAMENTO CA 95816

Telephone: 916-443-0200

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SERVICING OFFICE: KEMPER INSURANCE COMPANIES/KSA CENTER

9900 W. 109 STREET OVERLAND PARK, KS 66210-1441

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County of San Mateo FAX: (650) 802-6401			DATE THEREDI	DATE THEREDY, THE ISSUING INSURER WILL ENDEAVOR TO MAIL 30 DAYS WRITTI NOTICE TO THE CERTIFICATE HOLDER MAKED TO THE LEFT, BUT FALURE TO DO SO SHU BEPOSE NO OBLIGATION OR LIABULITY OF ANY KIND UPON THE INSURER, IT'S ASSISTS OR			
			REPRESENTAT	REPRESENTATIVES.			

#### Liability Insurance

Endorsement

Policy Period

Effective Date

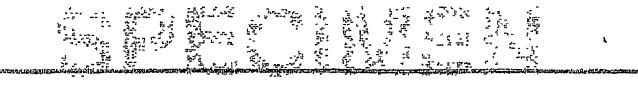
Policy Number

Insured

Name of Company

Date Issued

This Endorsement applies to the following forms.



Under Who Is insured, the following provision is added:

#### Who is insured

Owners, Lessees Or Contractors

Any person or organization designated below is an insured, but only with respect to their hability as owner, lessee or contractor arising out of your ongoing operations performed for that insured.

What Hamburger

Designated Owner, Lessee Or Contractor

All other terms and conditions remain unchanged.

Authorized Representative

last page