

**County of San Mateo
INTERDEPARTMENTAL CORRESPONDENCE**

Report Date: April 10, 2001
Hearing Date: April 24 2001

TO: Honorable Board of Supervisors
FROM: Sheriff Don Horsley *DH*
Margaret Taylor, Director of Health Services *MT*
Loren Buddress Chief Probation Officer *B*
SUBJECT: Mentally Ill Offender Crime Reduction Grant Application

RECOMMENDATION: Adopt a Resolution Approving Submission of a Mentally Ill Offender Crime Reduction (MIOCR) Grant Application to the State Board of Corrections and Establishing a MIOCR Strategy Committee.

Background - Original MIOCR Grant

In February 1999, your Board approved submission of a grant proposal to the State Board of Corrections for an initial Mentally Ill Offender Crime Reduction demonstration grant targeted towards in-custody and supervised probationary treatment of mentally ill offenders, with the goal of reducing recidivism in the criminal justice system by this group of offenders whose treatment and incarceration is both prolonged and resource-intensive. San Mateo County was subsequently awarded a grant of \$2,137 584 for a four-year period from July, 1999 through June, 2003. The existing grant provides for an intensive case-management service for up to 150 mentally ill offenders by a specialized team of mental health and criminal justice staff followed by intensive supervised probation with the goal of ensuring that a majority of the individuals receiving services do not return to jail, and are able instead to live successfully in the community.

The demonstration grant is designed on an experimental model, with a treatment group known as the 'Options' group and a control group of mentally ill offenders following the normal course through the criminal justice system. Results of the project have proven very encouraging to date. Performance goals of the grant are that over the life of the grant just 25% of the Options group will re-offend, compared to 75% of the control group which has been the typical experience. Through December, 2000 just 9% of the Options Group has re-offended compared to 24% of the control group. While it is expected that the cumulative percentage of reoffense within both groups will likely increase over the remainder of the grant the ratio of reoffenses between the Options group and the control group seems to be holding to the projected grant model thus far. Feedback from Board of Corrections field representatives has been positive. Indications are that San Mateo County with a long history of collaborative endeavors of this nature, has established one of the most successful MIOCR demonstration grant projects in the state.

MIOCR Grant - Phase II

In late 2000 the Board of Corrections announced a follow-up Mentally Ill Offender Grant

program for FY2000. Counties with an existing MIOCR I grant wishing to apply for the MIOCR II grant must demonstrate that a different and unique group of mentally ill offenders would be treated under the new grant with a stronger emphasis on follow-up post-sentence treatment of former offenders in a structured treatment program not otherwise available in traditional community-based treatment programs. We have identified a group of approximately 50 Dual Diagnosis that would benefit from the MIOCR II program annually.

Proposed Treatment Solution

A multi-disciplinary treatment program called the Connections Project has been developed and requires involvement of the Courts, the Sheriff's Office, the Probation Department and Mental and Correctional Health Services staff. Mental Health Services is the lead agency in developing and managing the treatment program; the Sheriff's Office provides security, administrative coordination and facilities, and the Probation Department is regularly involved with the participants. The course of treatment includes active treatment throughout the sentence, supported/sheltered living upon release, and eventual return to community living. Following release from intensive in-custody treatment, participants will be housed and treated in a modular sheltered living environment at the Sheriff's Maple Street facility. As participants complete formal treatment, they will be transitioned into community living within a structured program of ongoing day treatment, family support groups, peer counseling, and Probation Department guidance. Capacity of the program would be limited to a maximum of 20 inmates at one time and there will be a special emphasis placed on the treatment of female offenders.

Grant Proposal

The MIOCR Phase II grant seeks a total of \$3,509,502 in State funding with an in-kind match of \$1,329,919 (28%) over 3 years. The in-kind County match is comprised of part-time staff hours from existing Mental Health and Correctional Health positions (\$350,524), existing in-custody space in the Maguire Correctional Facility (\$73,895), administrative overhead contributions (\$137,000), contributed program supplies (\$12,500), budgeted community treatment bed costs within the Mental Health budget which would be dedicated toward Connections clients (\$180,000), and the market value of existing County-owned space at the Maple Street facility where a modular unit would be erected for the post-custody treatment of these clients (\$576,000).

The grant would fund 9.65 FTE positions and costs associated with running this program as well as the cost of constructing (through a multiple year lease-back) a modular building and operating costs for the facility. It is envisioned that this building will support a maximum of 16 live-in clients and eight additional day treatment clients with a total of 150 participants being served during the 3-year grant-funded program. Upon conclusion of the program, this building would be available for continued mentally ill offender treatment or other County programs requiring sheltered living.

If the grant is awarded by the BOC, we will return to the Board with a grant budget analysis to provide information on specific costs and grant reimbursements.

Grant Application & Required Board Resolution

The planning, research, and development required to develop this project proposal was not completed until the grant application deadline of March 10, 2001, precluding this matter from being reviewed by your Board prior to submission of the application. However, the County Manager did review the application prior to submission and has his staff reviewing the impact to departmental budgets. The Board Resolution required by the BOC authorized submission of the grant, establishes and appoints the MIOCR Strategy Committee, authorizes the Sheriff as Chair to sign BOC documents related to the grant, assures that the County will not supplant MIOCR State grant funds, and asserts that the County will carefully consider a grant award offer, if so made by the BOC, and if entered into, will adhere to grant conditions and requirements.

In addition to County staff members, the following individuals have indicated a willingness to serve on the MIOCR Strategy Committee: San Carlos Police Chief Jim Granucci, Judge John W. Runde, Mental Health client Linda Gunn, Gary Pino, El Centro de Libertad, Evelyn Stanton, County Mental Health Association, Angel Batt, Clara-Mateo Alliance Inc., and Linda Carlson, Women's Recovery Association.



RESOLUTION NO. _____

BOARD OF SUPERVISORS, COUNTY OF SAN MATEO, STATE OF CALIFORNIA

RESOLUTION APPROVING SUBMISSION OF A DEMONSTRATION GRANT APPLICATION
TO THE STATE BOARD OF CORRECTIONS UNDER THE MENTALLY ILL OFFENDER
CRIME REDUCTION (MIOCR) GRANT PROGRAM

RESOLVED by the Board of Supervisors County of San Mateo, State of California that

WHEREAS the State Board of Corrections (BOC) has advised this County of the availability of funds designated for a second phase of grants for the continued development of a continuum of graduated treatment responses including prevention intervention within custody out-of-custody community treatment and sheltered living for mentally ill offenders, in order to reduce recidivism which is both costly and presents a danger to the community and

WHEREAS San Mateo County successfully competed for and was awarded a first phase MIOCR grant in FY 1999-00, and has carried forward the mission of that grant successfully and the results have demonstrated that a significant reduction in reoffense and recidivism is possible for participants in an intensive treatment program and

WHEREAS, a condition of the new MIOCR grant is that the MIOCR Strategy Committee be formally recognized by Board Resolution, and the following individuals have agreed to serve on the MIOCR Strategy Committee

- Sheriff Don Horsley San Mateo County Sheriff's Office
- Loren Bুদ্ধress, Chief Probation Officer
- Margaret Taylor Director of San Mateo County Health Services (Correctional and Mental Health Services)
- Chief Jim Granucci San Carlos Police Department
- Hon John W Runde San Mateo County Superior Courts
- Gary Pino El Centro de Libertad
- Evelyn Stanton San Mateo County Mental Health Association
- Angel Batt Clara-Mateo Alliance
- Linda Carlson San Mateo County Women's Recovery Association
- Linda A. Gunn Client - Mental Health Treatment Facility and

WHEREAS Sheriff Don Horsley has been identified as the Chair of the MIOCR Strategy Committee and

WHEREAS it is required under BOC Guidelines that Sheriff Horsley as Chair be authorized to submit and/or sign San Mateo County's application for State funding as well as related contracts amendments or extensions with the State of California and

WHEREAS, if awarded an MIOCR grant San Mateo County assures not to supplant State MIOCR Demonstration Grant funds and

WHEREAS if award of a grant is presented to the County no later than June 30 2001, San Mateo County assures to carefully consider the grant award offer including the required match and if reasonable and acceptable intends to enter into an agreement with the State relative to the expenditure of funds and program implementation and evaluation and

WHEREAS as with the initial MIOCR grant the San Mateo County Controller's Office shall be the financial coordinating agency with respect to aggregating multiple department financial information for claiming purposes preparing and submitting quarterly claims on the specified grant financial schedule and maintaining appropriate supporting documentation for which the Controller's Office shall be reimbursed \$10 000 per year under the administrative overhead component of the grant and

WHEREAS San Mateo County Mental Health Services shall serve as coordinating agency with specific respect to staffing the MIOCR Strategy Committee and development of specific treatment options and alternatives for consideration and collaborative implementation by all participating agencies and for conduct of formal evaluation activities and

WHEREAS if awarded and accepting the grant San Mateo County will adhere to the requirements of the BOC and conditions specified within the grant contract as to the expenditure of funds received, and will participate in the collection of required common research data program evaluation activities and will conduct a formal evaluation of San Mateo County's MIOCR project

NOW, THEREFORE, BE IT RESOLVED THAT: the Sheriff of San Mateo County is hereby authorized to submit a second MIOCR Demonstration Grant application, and the MIOCR Strategy Committee is hereby formally recognized and appointed and is authorized to develop and create a strategy for a comprehensive continuum of responses by the County to address the goals of reduced recidivism and successful re-integration of mentally ill offenders into constructive, non-substance-abusing community living; and the Sheriff is hereby appointed to serve as the Chair of that Committee
