

COUNTY OF SAN MATEO Inter-Departmental Correspondence

Planning and Building Department



DATE:

March 1, 2011

BOARD MEETING DATE:

March 15, 2011

SPECIAL NOTICE/HEARING:

10-Day Notice/300

Feet

VOTE REQUIRED:

Majority

TO:

Honorable Board of Supervisors

FROM:

Jim Eggemeyer, Community Development Director

SUBJECT:

EXECUTIVE SUMMARY: Consideration of (1) certification of an

Environmental Impact Report (EIR) consisting of a Draft EIR and a

Final EIR; (2) the proposed Use Permit, Major and Minor Subdivisions,

Coastal Development Permit, Design Review Permit, and Grading Permit; and (3) adoption of an Ordinance approving the execution of a Development Agreement with the County of San Mateo. This project is

appealable to the California Coastal Commission. (Appeal of the

decision of the Planning Commission to approve this project.)

RECOMMENDATION:

Deny the appeals and uphold the decision of the Planning Commission to: (1) certify the Environmental Impact Report; (2) approve a Use Permit for the sanitarium component of the Wellness Center and its accessory uses, as well as proposed uses to be located within the Airport Overlay (AO) Zoning District consisting of 10,000 sq. ft. of commercial public storage use, 6,000 sq. ft. of communications and backup power uses, and 4,000 sq. ft. of miscellaneous Wellness Center storage uses; (3) approve a Major Subdivision to subdivide the northern parcel of the project site into 10 lots as described in Alternative C of the EIR and a Minor Subdivision to subdivide the southern parcel of the project site into three lots; (4) approve a Coastal Development Permit for Office Park buildings as described in Alternative C of the EIR, Wellness Center buildings, wetland restoration and habitat creation and other landscaping, associated fencing and grading, use of an existing agricultural well for domestic purposes, and establishment of a mutual water service company and a community wastewater treatment and recycling system; (5) approve a Design Review Permit for proposed project structures and associated grading; (6) approve a Grading Permit to perform 26,050 cubic yards of balanced cut and fill, and (7) adoption of an Ordinance approving the execution of a Development Agreement in the form included as Attachment G of the staff report, by making the required findings and subject to the conditions of approval listed in Attachment A of the staff report.

BACKGROUND:

The 19.5-acre project site consists of two parcels separated by a drainage swale that leads to the Pillar Point Marsh. APN 047-311-060 (northern parcel) is approximately 14.25 acres in size and is zoned Light Industrial/Design Review/Coastal Development District (M-1/DR/CD). APN 047-312-040 (southern parcel) is approximately 5.28 acres in size and is zoned Waterfront/Design Review/Coastal Development District (W/DR/CD). A 125-foot wide portion of both parcels along Airport Street is located within the Airport Overlay (AO) Zoning District. The area of the drainage swale is zoned Resource Management-Coastal Zone/Design Review/Coastal Development District (RM-CZ/DR/CD). The project site contains a 0.74-acre portion of wetlands as defined by the California Coastal Act, including 0.45-acre wetland under Federal jurisdiction.

The applicant, Big Wave Group, LLC, proposes the Wellness Center and Office Park project. The Wellness Center would provide affordable housing to 50 developmentally disabled (DD) adults and 20 aides, as well as employment and recreational opportunities for the DD adults. The applicant also proposes a 10,000 sq. ft. of commercial public storage facility, 6,000 sq. ft. of communication and backup power uses, and 4,000 sq. ft. of miscellaneous storage use within the AO Zoning District of the Wellness Center site. Under Alternative C of the EIR (the version of the Office Park project under review by the Board of Supervisors), the Office Park would consist of eight buildings totaling 225,000 sq. ft., consisting of up to 40% General Office use, 25% Research and Development use, 20% Light Manufacturing use, and 15% Storage use, occupied by private firms with their own workers. The Wellness Center would be funded through shared development costs and Office Park association fees. The proposal includes all Platinum-level Leadership in Energy and Environmental Design (LEED) construction, the creation/restoration of approximately 380,000 sq. ft. of wetland habitat, and development of a Class 1 multiple-purpose trail along Airport Street.

At its November 17, 2010 meeting, the Planning Commission, after extensive public testimony, continued the item to November 23, 2010, to allow public review of a traffic report, which was released by email by staff the following day, that analyzes an alternate traffic circulation which prohibits Office Park vehicles from accessing the site via the Cypress Avenue and Highway 1 intersection. On November 23, 2010, the Planning Commission in a majority vote certified the EIR, approved the Wellness Center and Office Park (Alternative C in the EIR), and recommended that the Board of Supervisors approve the Development Agreement, subject to the findings and conditions of approval listed in the letter of decision, included as Attachment F of the staff report. Subsequently, the Granada Sanitary District, Montara Water and Sanitary District, and the Committee for Green Foothills and co-appellants filed separate appeals of the decision.

DISCUSSION:

<u>Environmental Review</u>: A Draft Environmental Impact Report (DEIR) was issued with a 64-day public review period from October 22, 2009 to December 24, 2009. The Final EIR (FEIR) was issued on October 15, 2010 and includes all comments on the DEIR received during the public review period and response to comments. The Final EIR, together with the DEIR, makes up the EIR.

Compliance with the General Plan: The General Plan designates the areas of proposed development on both sites for General Industrial land use. The General Plan is implemented through the Zoning Regulations, which identify the specific types of uses that are consistent and compatible with the General Plan. In complying with the permitted uses of the M-1 Zoning District, the proposed uses of the Office Park comply with the site's General Plan land use designation. The Wellness Center is a "sanitarium use," a use allowed with a use permit by Section 6500.d.3 of the Zoning Regulations in any district within the urban areas of the Coastal Zone. In this instance, Section 6500.d.3 expands the types of land uses that are explicitly permitted by the underlying zoning district and the General Plan land use designation for the site in order to accommodate those uses that benefit public health, safety, convenience or welfare.

Coastal Development Permit: Local Coastal Program Policy 7.3 (Protection of Sensitive Habitats) prohibits any land use or development which would have significant adverse impact on sensitive habitat areas and requires development in areas adjacent to sensitive habitats to be sited and designed to prevent impacts that could significantly degrade those habitats. As stated in the Biological Resources Section of the EIR, the project, as mitigated by Conditions 5.d through 5.h, would not result in significant impacts to specialstatus species (including the California Red-Legged Frog and San Francisco Grater Snake) and protected wetlands.

Policy 2.33 (Management of Pillar Point Marsh) requires facilities wishing to increase water supply from wells in the aquifer serving Pillar Point Marsh to accept the restrictions of a hydrologic study participated in by CUC¹ and CCWD², including limits on groundwater extraction to a "safe yield" range of 528.39 to 570.39 acre-feet per year (AFY). Adding the project potable water demand of 19 AFY to the current pumping rates from the Airport Subbasin of 513 AFY would equal 532 AFY, which is within the range of "safe" vield determined by the referenced hydrologic study. Based on conditions in the entire marsh watershed, the EIR concludes that, as proposed and conditioned, the hydrologic impacts of the project's groundwater withdrawals from the on-site well to the Pillar Point Marsh appear to be minor.

Policy 9.3 (Regulation of Geologic Hazard Areas) applies the RM Zoning District regulations to designated hazard areas. Specifically, as the Wellness Center proposal would locate residential structures within a mapped tsunami inundation area, additional review of the project is required. David Skelly, a licensed professional engineer specializing in coastal engineering, concludes that the site is reasonably safe from tsunamis due to the breakwater, the approximately 1 mile setback from the breakwater, and proposed building floor elevations which are located above the potential flood levels.

Compliance with the County's Comprehensive Airport Land Use Plan (CLUP): The CLUP establishes safety zones and sets compatibility criteria for land uses within such zones for the Half Moon Bay Airport. It is estimated that 30% to 50% of near-airport

¹ Citizens Utility Company of California (system subsequently acquired by the Montara Water and Sanitary District).
² Coastside County Water District.

aircraft accident sites lie within the Runway Protection Zone (RPZ or Zone 1) and Zone 2. The project sites are outside of the RPZ or Zone 1 for this airport. Zone 2 is estimated to be approximately 3,000 feet in length and 450 feet wide. With this understanding, it appears that Zone 2 would not extend over the project parcels. The project is required to comply with the occupancy restrictions of the AO Zoning District.

<u>Design Review</u>: The Office Park proposal under Alternative C of the EIR retains the same square footage as the original proposal (four 3-story buildings), but over eight smaller size buildings (four 2-story buildings in the front row and four 3-story buildings in the back row at project buildout). Each building would be required to incorporate a "design overlay" which reduces the appearance of mass and incorporates architectural details of the surrounding environment.

Development Agreement: The Development Agreement is a contract between the applicant and the County whereby the County, in general, agrees that the regulations in place at the time the project is approved shall remain in place and that project approval timelines will be extended. As the Development Agreement would incorporate by reference all conditions of project approval, the Development Agreement may provide additional assurance to the County of compliance with such conditions. On November 23, 2010, the Planning Commission recommended approval of the applicant's Development Agreement to the Board of Supervisors. Subsequently, the Development Agreement has been revised by Office of the County Counsel to provide further protection of the County's interests and to direct the timing of construction to minimize impacts to the area and to ensure the earliest construction of those aspects of the project with the greatest public benefit, such as the Wellness Center and the Class 1 trail along Airport Street.

County Counsel has reviewed and approved the materials as to form and content.

Approval of this project contributes to the Shared Vision 2025 of a Livable Community by the construction of 57 units of affordable, special needs housing and the addition of employment opportunities in an urban area of San Mateo County where many employed residents are traveling outside of their communities for work.

FISCAL IMPACT:

Nominal cost to the Planning and Building Department. Conditions of approval minimize costs associated with mitigation monitoring by the Planning and Building Department, by requiring the property owner(s) to post securities for the implementation of mitigation measures and to pay for the costs of associated monitoring.



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VOTE REQUIRED: Majority

TO:

Honorable Board of Supervisors

FROM:

Jim Eggemeyer, Community Development Director

SUBJECT:

Consideration of: (1) the certification of an Environmental Impact Report (EIR) consisting of a Draft EIR (DEIR) and a Final EIR (FEIR), pursuant to the California Environmental Quality Act (CEQA); (2) a Use Permit, pursuant to Sections 6288.2 and 6500(d)3 of the County Zoning Regulations, for the modern sanitarium component of the Wellness Center and its accessory uses, as well as, proposed uses to be located within the Airport Overlay (AO) Zoning District consisting of 10,000 sq. ft. of commercial public storage use, 6,000 sq. ft. of communications and backup power uses, and 4,000 sq. ft. of miscellaneous Wellness Center storage uses, respectively; (3) a Major Subdivision, pursuant to Section 7012 of the County Subdivision Regulations, to subdivide the northern parcel of the project site into ten (10) lots as described in Alternative C of the FEIR and a Minor Subdivision to subdivide the southern parcel of the project site into three (3) lots; (4) a Coastal Development Permit, pursuant to Section 6328.4 of the County Zoning Regulations, for eight (8) Office Park buildings (four 2-story and four 3-story buildings) containing 225,000 sq. ft. of mixed-office uses and a 640-space parking lot as described in Alternative C of the FEIR, two (2) Wellness Center buildings (one single-story building and one 3-story building) containing a maximum of 57 dwelling units to provide affordable housing for a maximum of 50 developmentally disabled adults and 20 staff persons and a 50-space parking lot, a 10,000 sq. ft. commercial public storage use, wetland habitat creation and other landscaping, associated fencing and grading, use of an existing agricultural well for domestic purposes, and establishment of a mutual water service company and a community wastewater treatment and recycling system; (5) a Design Review Permit, pursuant to Section 6565.3 of the County Zoning Regulations, for proposed structures and associated grading; (6) a Grading Permit, pursuant to Section 8600 of the San Mateo County Ordinance Code, to perform 26,050 cubic yards of balanced cut and fill; and (7) adoption of an Ordinance approving the execution of a

Development Agreement with the County of San Mateo, for the Big Wave Wellness Center and Office Park proposed on two undeveloped parcels (APN 047-311-060 and APN 047-312-040) located in the unincorporated Princeton-by-the-Sea area of San Mateo County. This project is appealable to the California Coastal Commission. (Appeal of the decision of the Planning Commission to approve this project.)

County File Numbers: PLN 2005-00481 and PLN 2005-00482

(Big Wave Group, LLC)

RECOMMENDATION:

Deny the appeals and uphold the decision of the Planning Commission by considering the following actions:

- Certify the Environmental Impact Report, by making the required findings listed in Attachment A of this report.
- 2. Approve a Use Permit for the modern sanitarium component of the Wellness Center and its accessory uses, as well as proposed uses to be located within the AO Zoning District consisting of 10,000 sq. ft. of commercial public storage use, 6,000 sq. ft. of communications and backup power uses, and 4,000 sq. ft. of miscellaneous Wellness Center storage uses, by making the required findings and subject to the conditions of approval listed in Attachment A of this report.
- 3. Approve a Major Subdivision to subdivide the northern parcel (APN 047-311-060) into ten (10) lots as described in Alternative C of the FEIR and a Minor Subdivision to subdivide the southern parcel (APN 047-312-040) into three (3) lots, by making the required findings and subject to the conditions of approval listed in Attachment A of this report.
- 4. Approve a Coastal Development Permit for Office Park buildings as described in Alternative C of the FEIR, Wellness Center buildings as described in the FEIR, wetland habitat creation and other landscaping, associated fencing and grading, use of an existing agricultural well for domestic purposes, and establishment of a mutual water service company and a community wastewater treatment and recycling system, by making the required findings and subject to the conditions of approval listed in Attachment A of this report.
- 5. Approve a Design Review Permit for proposed project structures and associated grading, by making the required findings and subject to the conditions of approval listed in Attachment A of this report.
- 6. Approve a Grading Permit to perform 26,050 cubic yards of balanced cut and fill, by making the required findings and subject to the conditions of approval listed in Attachment A of this report.

7. Adoption of an Ordinance approving the execution of a Development Agreement in the form included as Attachment G of this report.

BACKGROUND:

Proposal:

Basic Project Components

The proposed Big Wave Wellness Center and Office Park project is intended to be an economically sustainable development that provides housing and employment opportunities for low-income developmentally disabled (DD) adults at the Wellness Center. All buildings and development would be designed to meet Platinum-level Leadership in Energy and Environmental Design (LEED) certified construction. The primary components of the proposed project include:

Wellness Center

- Housing for DD Adults and their Aides: The Wellness Center includes 57 dwelling units for the DD adults and their aides.
- Ancillary Uses: These uses include, among others, a fitness center, commercial kitchen, dog grooming and laundry facilities, and administrative offices, among other ancillary uses.
- Commercial Public Storage: 10,000 sq. ft. commercial public storage facility, including 20 storage units at approximately 500 sq. ft. each.
- Proposed Subdivision: The parcel (APN 047-312-040) would be subdivided into three separate lots (Lots 1-3). Lot 1 includes the 3-story, 10,000 sq. ft. commercial public storage use, 6,000 sq. ft. for communications and backup power uses, and 4,000 sq. ft. of miscellaneous storage. Lot 2 includes the 94,762 sq. ft. Wellness Center, which contains 57 dwelling units and ancillary uses, as well as the common areas of the wetlands, wetland buffer areas, area proposed for wetland habitat creation, and fire access lane. Lot 3 includes the 50-space parking lot.
- Project-Related Business Operations to Generate Income for Wellness Center Residents: The DD adults would be employed by the Wellness Center and would also provide services to the Office Park, with the Wellness Center funded through association fees and shared development costs. Business operations would be managed by Big Wave Group, Inc., a non-profit corporation, and include: Big Wave (BW) Catering/Food Services; BW Energy; BW Farming; BW Water; BW Transportation; BW Recycling; BW Communications (radio telecom link); and BW Maintenance.

Office Park

Proposed Uses: The applicant proposes the following ratio of uses at the Office Park: 40% General Office, 25% Research and Development, 20% Light Manufacturing, and 15% Storage. The Office Park would be occupied by private firms with their own workers.

Proposed Subdivision: The parcel on which the Office Park is proposed to be located (APN 047-311-060) would be subdivided into 10 lots (Lots 1-10). Lot 1 includes the common areas of the wetlands, wetland buffer areas, area proposed for wetland habitat creation, and fire trail. Lot 2 includes the 640-space parking lot and walkway areas. Each of lots 3 through 10 would include either a two- or three-story building for a total of 225,000 sq. ft. of space planned for mixed uses, as described above.

Proposed Outdoor Uses Over Project Sites

Creation/restoration of approximately 380,000 sq. ft. of wetland habitat within areas of delineated wetlands and required buffer zone; development of a Class 1 multiple-purpose trail along Airport Street; use of organic, on-site farming for supplemental food sources; establishment of a native plant nursery for revegetation/landscaping efforts; establishment of recycling and composting; and development of shuttle services.

Report Prepared By: Camille Leung, Planner III, Telephone 650/363-1826

Applicant/Owner: Big Wave Group, LLC

Location: The project site is located on the west side of Airport Street, north of Stanford Avenue and across the street from the Half Moon Bay Airport, in the unincorporated Princeton area of the County. The project site currently consists of two adjacent agricultural fields that are part of a larger ongoing and continuous farming operation. The site is relatively flat with elevations at the project site ranging from 9.0 to 27.7 feet National Geodetic Vertical Datum (NGVD), with gentle slopes to the south and west. A natural drainage swale running east to west separates the two parcels and leads to the Pillar Point Marsh, a salt marsh habitat. A total of 0.74 acres (32,180 sq. ft.) of the project site consists of wetlands as defined by the California Coastal Act. A portion of the 0.74-acre total, 0.45 acres, is considered Federal jurisdictional waters/wetlands, under the permit authority of the U.S. Army Corps of Engineers (USACOE).

APNs: APN 047-311-060 and APN 047-312-040

Size: The project site is 19.53 acres in size. APN 047-311-060 (northern parcel) is approximately 14.25 acres in size, and APN 047-312-040 (southern parcel) is approximately 5.28 acres in size.

Existing Zoning:

Northern Parcel (Proposed Office Park site):

- Light Industrial/Design Review/Coastal Development District (M-1/DR/CD)
- Light Industrial/Airport Overlay/Design Review/Coastal Development District (M-1/AO/DR/CD)
- Resource Management-Coastal Zone/Design Review/Coastal Development District (RM-CZ/DR/CD)

Southern Parcel (Proposed Wellness Center Site):

- Waterfront/Design Review/Coastal Development District (W/DR/CD)
- Waterfront/Airport Overlay/Design Review/Coastal Development District (W/AO/DR/CD)
- Resource Management-Coastal Zone/Design Review/Coastal Development District (RM-CZ/DR/CD)

General Plan Designation: General Industrial and General Open Space

Sphere-of-Influence: City of Half Moon Bay

Existing Land Use: Agriculture

Water Supply: A well on the northern parcel, currently utilized for agricultural irrigation, would continue to operate under the proposed project to provide water for domestic use in a new private water distribution system. Domestic well water would be treated with membrane micro filtration followed by UV light disinfection. Fire suppression water supply options to include: (1) fire system hookup to Coastside County Water District (CCWD), (2) using the on-site fire suppression water supply through the Wellness Center swimming pool and/or an 180,000-gallon tank installed below ground, or (3) a combination of municipal hookup and on-site water storage.

Under the municipal connection option, CCWD would provide domestic water in lieu of a private system. The project site is within the sphere of influence of CCWD, contiguous to CCWD boundaries and eligible for annexation by CCWD. Annexation would require Local Agency Formation Commission (LAFCo) approval of an annexation application and California Coastal Commission approval of an amendment to the CCWD Coastal Development Permit for the El Granada Pipeline to authorize its extension to the project site.

Sewage Disposal: Wastewater systems options are: (1) use of an on-site wastewater treatment plant with disposal through on-site recycled water usage, combined with a connection to the Granada Sanitary District to serve eight (8) equivalent dwelling units (EDUs) that will be used to discharge unused Title 22 treated water if needed, and/or (2) connection to GSD system for all wastewater generated.

Flood Zone: Significant portions of the project site, as shown on the 1984 FEMA flood mapping, are shown in a Zone A flood area (a 100-year flood hazard area). However, in a 2005 Letter of Map Amendment (LOMA), FEMA removed the project parcels from the Zone A flood area.

Environmental Evaluation: A Draft Environmental Impact Report (DEIR) was issued with a 64-day public review period from October 22, 2009 to December 24, 2009. Initially, the public review period was a 45-day public review period ending on December 7, 2009. The Community Development Director extended the public review period to 64 days to

allow more time for responsible agencies and interested members of the public to review the DEIR, including Section IV.N (Utilities and Service Systems), which was inadvertently excluded from the initial hard-copy distribution of the DEIR. Hard copies of Section IV.N of the DEIR were distributed on November 6, 2009.

The Final EIR was issued with a 33-day public review period from October 15, 2010 to October 26, 2010.

Setting: The project site is surrounded by the Half Moon Bay Airport (east), the "Pillar Ridge" Manufactured Home Community (north), the Pillar Point Headlands and Pillar Point Marsh (west), and the Princeton/Pillar Point Harbor industrial/commercial area (south). The Fitzgerald Marine Reserve, which is bracketed by Maverick's Surf break to the south and Montara Beach to the north, is located approximately 0.25 miles to the west.

Chronology:		A ation
<u>Date</u>		Action
February 25, 1987	<u></u>	The existing agricultural well was approved by the San Mateo County Public Health Division for potable use for agricultural, single-family residential and commercial/industrial uses.
July 6, 2000	-	Recordation of three (3) Certificates of Compliance, including the project parcels (PLN 1999-00442).
October 18, 2005	-	Application is submitted and is deemed incomplete. Planning staff sends out project referrals to collect comments from other County departments.
June 5, 2006	-	Pre-application meeting at the El Granada Elementary School.
December 5, 2006	-	County enters into an Agreement with Christopher A. Joseph and Associates (CAJA) to perform environmental consulting services, including preparation of a Draft Environmental Impact Report for the project.
2007 to 2008	-	After various site inspections by wetland scientists, it was determined that the previous delineation of Federal and State wetlands would need to be revised. The new wetland delineation would require the project footprint to be revised.
September 18, 2008	-	Applicant submits revised project plans for both sites, along with a Facilities Plan (Draft #1) for the project, prepared by Big Wave, LLC, which provides a detailed project description and environmental analysis.

November 18, 2008	-	EIR Scoping Meeting conducted at the El Granada Elementary School. CAJA continues preparation of the Draft EIR based on the revised project description.	
January 1, 2009	-	Applicant submits revised Facilities Plan (Draft #2), including a revised project description.	
April 30, 2009	-	Prior to the release of the Draft EIR, the project is reviewed by the Airport Land Use Committee (ALUC). Based on comments expressed at this meeting, analysis of the potential for the Office Park buildings to create a wind tunnel effect is incorporated into the scope of the Draft EIR.	
October 22, 2009	_	Public release date of Draft EIR.	
November 4, 2009	-	Community Development Director extends the 45-day public review period to 64 days, with public review period ending on December 24, 2009.	
November 18, 2009	-	Planning Commission Informational public hearing of the Draft EIR.	
December 24, 2009	-	End of Draft EIR 64-day public review period.	
September 30, 2010	-	Prior to the release of the Final EIR, the project is reviewed by the Airport Land Use Committee (ALUC).	
October 15, 2010	-	Public release date of the FEIR, which includes revisions to the Draft EIR, proposed minor modifications to the project, all comments on the DEIR received during the public review period and response to comments.	
November 17, 2010	-	At the Planning Commission public hearing of the Draft EIR, Final EIR, and proposed project, the Commission continued the item to November 23, 2010, to allow time for Planning staff to release additional traffic report that analyzes the alternate traffic circulation under Alternative C of the FEIR and for the Commission and the public to review the traffic report. End of Final EIR 33-day public review period.	
November 18, 2010	-	Planning staff releases by email additional traffic report that analyzes the alternate traffic circulation to Planning Commissioners and interested members of the public.	

November 23, 2010	-	At the Planning Commission public hearing, the Commission certified the EIR, approved the proposed project, and recommended that the Board of Supervisors approve the Development Agreement, subject to the revised findings and conditions of approval.
December 7, 2010	-	Separate appeals filed by Granada Sanitary District (GSD) and Montara Water and Sanitary District (MWSD).
December 9, 2010	-	Appeal filed by Committee for Green Foothills and coappellants.
December 9, 2010	-	End of appeal period (ten (10) business days).
March 15, 2011	-	Board of Supervisors public hearing of the Draft EIR, Final

EIR, and proposed project.

DISCUSSION:

I. KEY ACTIONS

A. PLANNING COMMISSION ACTION

At the Planning Commission meeting of November 17, 2010, at El Granada Elementary School, the Planning Commission (Commission) opened the public hearing on the Draft EIR, Final EIR, and proposed project. After extensive public testimony, the Commission continued the item to November 23, 2010, to allow time for Planning staff to release an additional traffic report that analyzes the alternate traffic circulation under Alternative C of the FEIR (the version of the Office Park project currently under review by the Board of Supervisors) and to allow for Commission and public review of the traffic report, which was released by email the following day.

At the Planning Commission meeting of November 23, 2010, the Commission reopened the public hearing and, after all individuals had been given an opportunity to comment on potential project impacts to traffic, closed the public hearing. A summary of the November 23, 2010 Planning Commission meeting, as approved by the Planning Commission, is provided in Attachment F of this report. The Commission by a 3-2 vote (Ayes: Ranken, Wong, Dworetzky; Nays: Bomberger, Slocum) certified the EIR, approved the proposed project, and recommended that the Board of Supervisors approve the Development Agreement, subject to the findings and conditions of approval as presented in the letter of decision, included as Attachment F.

B. APPEALS FILED

During the appeal period for the Commission action, which ended on December 9, 2010, Planning staff received three (3) applications for appeal of the Planning Commission's decision to approve the project and associated EIR.

- Appeal Filed by Granada Sanitary District (GSD). The main basis for appeal by the Granada Sanitary District (GSD), as outlined in the appeal included as Attachment B, is as follows:¹
 - a. GSD asserts that the EIR lacks a clear project definition and, therefore, the EIR's analysis of wastewater and garbage impacts is flawed. GSD also claims that the EIR does not define the amount of wastewater proposed to enter into the GSD system, thereby preventing an effective analysis of project impacts to the GSD sewer system, including the delineation of adequate mitigation measures.

Staff's Response: The wastewater options are clearly described in the EIR, as "(1) use of an on-site wastewater treatment plant with disposal through a combination of municipal hookup and on-site recycled water usage irrigation and infiltration, and/or (2) municipal hookups" (page III-19, as revised in the FEIR). Table II-10 of the FEIR shows that the Wellness Center and the Office Park would generate a total of 26,000 gallons per day (gpd) of wastewater.

Under the full municipal connection option, all project wastewater would be directed to the sewer system. Page IV.N-15 of the EIR states that, if the project were connected to the SAM system, the additional flow contribution to the system would amount to about 1.1% of the remaining available surplus treatment capacity in the system. The EIR states that the addition of this flow to the system would be a less than significant impact and that, therefore, no mitigation measures are required. Page IV.N-15 of the EIR identifies flow reduction or system expansion measures to address potential project impact to the GSD collection system, in which an average flow of 26,000 gpd would likely require a minimum sewer line diameter of 12 inches or greater; thus the existing 8-inch line would not be adequate for the project. In Comment Letter 204, Comment 30, of the FEIR, the applicant states that wastewater flows will be limited by flow equalization such that it can be accommodated by the existing 8-inch line. Therefore, the potential impacts of full project connection to wastewater collection and treatment facilities would be less than significant.

Under the option that combines both a municipal connection and on-site recycled water, the project would recycle <u>all</u> wastewater through on-site treatment/water recycling and by use in toilet flushing, surface and solar panel washing, and subsurface agricultural irrigation. Under this scenario, while

¹ The main points of the appeal are discussed in this section. The complete appeal is included in Attachment B.

expecting to use all wastewater on-site through recycling, the applicant would nevertheless apply to GSD for a connection to serve eight (8) equivalent dwelling units (EDUs),² where eight EDUs is equivalent to 1,768 gallons per day. The eight EDUs would be used to discharge the unused Title 22 treated water, if needed. As discussed, full project connection would not result in significant impacts to the wastewater collection and treatment facilities. Therefore, the impact of a partial project connection of approximately 1,768 gallons per day to wastewater collection and treatment facilities would also be less than significant, especially in light of the fact that the system is designed to result in no flow to the GSD system.

b. <u>GSD states that it has not been afforded status as a Responsible Agency, as required by CEQA.</u>

<u>Staff's Response</u>: Page III-A.31 of the FEIR states that "The County notes that the project now contemplates a connection to the GSD system and, on that basis, GSD claims to be a Responsible Agency for this project under CEQA. If the applicant requires a discretionary permit action from GSD in order to secure this sewer connection, GSD would meet the definition of a Responsible Agency under CEQA."

Based on the foregoing, GSD believes it has not been able to fulfill its role as a Responsible Agency and recommends that the Board of Supervisors require revision and recirculation of the EIR to address these issues. However, GSD states that, if the Board of Supervisors denies GSD's appeal, then GSD requests the EIR to be revised to include the following additional mitigation measures, as recommended by GSD:

• GSD-Recommended "Mitigation Measure UTIL-2c" "The applicant shall obtain a sewer connection permit for the project from the Granada Sanitary District and comply with all conditions of approval for said permit. The applicant will be responsible for all fees (including sewer service, capacity, and Assessment District fees), engineering studies, and additional infrastructure required to serve the project."

The applicant proposes to apply to GSD for a connection to serve eight (8) equivalent dwelling units (EDUs) and therefore, would be subject to fees and requirements as determined by GSD for the requested connection. In any event, staff notes that any approval of this project by the County would be without prejudice to any conditions that GSD asserts are applicable to the project.

• GSD-Recommended "Mitigation Measure UTIL-2d"

"The applicant shall obtain a private wastewater on-site disposal permit for the project's proposed Wastewater Treatment Plant from the Granada Sanitary

² EDUs are used to calculate the connection fee charged by the Granada Sanitary District. One (1) EDU is equivalent to 221 gallons per day.

<u>District and comply with all conditions of approval for said permit. Again, the applicant will be responsible for all fees related to the project."</u>

While staff does not believe that a private wastewater on-site disposal permit appears necessary, as there will be no disposal of sewage on-site, only treatment of wastewater to Title 22 drinking water levels and use of treated recycled water on-site, staff notes that any approval of this project by the County would be without prejudice to any conditions that GSD asserts are applicable to the project.

• GSD-Recommended "Mitigation Measure UTIL-2e" "The applicant shall subscribe to and pay for the garbage collection and disposal system provided by the Granada Sanitary District and otherwise comply with in all respects with the GSD Ordinance Code provisions related to garbage, including, in particular, Chapter 3 thereof."

As stated in the EIR, solid waste generated in the project area is collected by Seacoast Disposal Company, under a franchise agreement with GSD. Solid waste generated by the project, excluding any solid waste which is composted on-site for use as fertilizer, would be collected by the Seacoast Disposal Company.

Regarding the matters covered in GSD-recommended Mitigation Measures UTIL-2c and 2e, County Planning staff recommends that they be addressed through Conditions of approval 83 and 84. They are administrative requirements and are not mitigation measures, as they are not required to reduce or minimize a potential environmental impact. As previously stated, GSD-recommended Mitigation Measure UTIL-2d is not necessary, as there will be no disposal of sewage on-site. Therefore, as the requested mitigation measure is not relevant to the project, it is not appropriate to include it as a project mitigation measure or a condition of approval.

2. <u>Appeal Filed by Montara Water and Sanitary District (MWSD)</u>. The following is a discussion of the main basis for appeal by Montara Water and Sanitary District (MWSD), as outlined in the appeal, a copy of which is included as Attachment C:³

MWSD states that "the decision of the Planning Commission constitutes a prejudicial abuse of discretion for failure to proceed in a manner required by law and is based upon findings not supported by substantial evidence." MWSD references documents submitted by MWSD, as well as transcript or written summary of testimony by MWSD to the Planning Commission.

<u>Staff's Response</u>: The appeal does not directly describe or provide evidence in support of this statement, but instead generally references documents and testimony by MWSD. Documents and testimony were submitted to the Planning Commission and the Commission considered these matters in reaching its decision.

³ The main points of the appeal are discussed in this section. The complete appeal is included in Attachment C.

The Commission determined that MWSD's various objections to the project lack merit. A summary of the November 23, 2010 Planning Commission meeting is included as Attachment F of this report. As described in Section I.B.3.f of this report, the Planning Commission's review of the project complies with the procedural requirements of the CEQA Guidelines.

3. <u>Appeal Filed by Committee for Green Foothills and Co-Appellants</u>. Lennie Roberts, Legislative Advocate for the Committee for Green Foothills (CGF), filed an appeal included as Attachment D, on behalf of CGF and the following organizations listed below:

CGF's Co-Appellants:⁴
Surfrider Foundation, San Mateo County Chapter
Sierra Club, Loma Prieta Chapter
California Pilots Association
Pillar Ridge Homeowners Association
San Mateo County League for Coastside Protection

CGF and co-appellants are referred to collectively as CGF in this report. The following is a discussion of the main basis for appeal by CGF, as outlined in the appeal, a copy of which is included as Attachment D:⁵

a. CGF states that the Project is inconsistent with the County's General Plan and certified Local Coastal Program (LCP). They state that the "General Office" uses in the Office Park and the "Residential" uses on the Wellness Center site are not permitted uses within the "General Industrial" land use designation in the LCP and General Plan. CGF also states that the Project is inconsistent with the County's Zoning Ordinance.

Staff's Response: Regarding project compliance with the General Plan and LCP, the areas of the project parcels proposed for construction are designated for "General Industrial" land uses, described as "manufacturing and processing uses including but not limited to fabricating, assembling, and storing products." On the northern or Office Park parcel, the applicant proposes 225,000 sq. ft. of mixed-office use, comprised of 40% General Office, 25% Research and Development, 20% Light Manufacturing, and 15% Storage uses. As discussed in Section II.B.4 of this report, "Administrative, research and professional offices, excluding doctors and dentists," are permitted uses per Section 6271.A.162 of Chapter 17 (*Uses Permitted in the M-1 Light Industrial Districts*) of the County Zoning Regulations. In general, the General Plan is implemented through the Zoning Regulations, which defines the specific types of uses that are consistent and compatible with the General Plan. In this case, the Zoning Regulations define light industrial land uses in a manner that

⁴ Names of representatives of listed organizations are included in Attachment D.

⁵ The main points of the appeal are discussed in this section. The complete appeal is included in Attachment D.

incorporates the proposed business park land uses. Therefore, in complying with the permitted uses of the M-1 Light Industrial Zoning District, the proposed general office use complies with the General Industrial land use designation for the site. For further discussion of project compliance with the County's General Plan and Zoning Regulations, please refer to Section II.B.1 and II.B.4 of this report.

As discussed in Section II.B.4 of this report, staff has concluded that the Wellness Center is a "sanitarium use," which is allowed with a use permit pursuant to Section 6500.d.3 of the Zoning Regulations in any district, within the Urban Areas of the Coastal Zone, when found to be necessary for the public health, safety, convenience or welfare. The general purpose of a use permit is to allow a land use authority to consider special uses which may be essential or desirable to a particular community, but which are not allowed as a matter of right within a zoning district, through a public hearing process, thereby providing flexibility within a zoning ordinance.⁶ Here, Section 6500.d.3 expands the type of land uses that are explicitly permitted by the underlying zoning district and the General Plan land use designation for the site in order to accommodate those that benefit public health, safety, convenience or welfare. As discussed in Sections II.B.1 and II.B.4 of this report, the Wellness Center proposal is a sanitarium use and the project, as proposed and conditioned, complies with applicable General Plan policies, including policies of the County's Housing Element.

Regarding project compliance with the County's Local Coastal Program (LCP), staff has concluded that the project, as proposed and conditioned, complies with applicable policies of the LCP. All LCP policies identified by CGF in their appeal are addressed, as they pertain to this project, in Section II.B.3 of this report.

b. CGF states that the Project is inconsistent with the County's Comprehensive Airport Land Use Plan. CGF states, to be approved, the Project must be found to be compatible with the County's Comprehensive Airport Land Use Plan. CGF states that this finding was not made by the Planning Commission and cannot be made, as the Wellness Center's location is incompatible with the safe operation of the Half Moon Bay Airport. CGF adds that the Federal Aviation Administration (FAA), CalTrans Division of Aeronautics, and the San Mateo County Department of Public Works have objected to placing housing of developmentally disabled individuals so close to the airport and asserts that County airport funding from the FAA could be jeopardized if the County approves this project.

<u>Staff Response</u>: State law requires an airport land use commission to prepare and adopt a comprehensive airport/land use compatibility plan (CLUP) for each

⁶ Source: http://ceres.ca.gov/planning/cup/condition.htm#limitations anchor, Governor's Office of Planning and Research, State of California.

public use airport in the County. CLUPs have two purposes: (1) to provide for the orderly growth of each public airport and the area surrounding the airport within the jurisdiction of the commission, and (2) to safeguard the general welfare of the inhabitants within the vicinity of the airport and the public in general. The CLUP for Half Moon Bay Airport covers the following primary concerns (each is followed by a discussion of project compliance with applicable policies):

(1) <u>Aircraft Noise Impact Reduction: Reduce the exposure of people to noise</u> impacts from airport and aircraft operations

Based on the Half Moon Bay Airport Project 1995 Noise Contours Map contained in the CLUP, a large portion of both project sites lie within the noise impact boundary (i.e., the 55 to 60 CNEL noise contours) for the airport. Aircraft noise/land use compatibility criteria in Table III-2 of the CLUP list single- and multiple-family residential uses and group quarters as compatible uses within the noise impact boundary and requires the preparation of an acoustic study to identify aircraft noise impacts and recommended noise attenuation measures to achieve an interior noise level not to exceed 45 dB CNEL with all windows closed. Professional office, industrial, and manufacturing uses are also compatible land uses within the noise impact boundary.

In preparation of the EIR, CAJA's noise specialist prepared a noise study (included as an addition to Appendix I of the DEIR). According to the noise analysis in the DEIR, the future average daily exterior noise level of the project sites is 58.8 dBA. The future average daily interior noise level of the Wellness Center building located nearest to the airport (public storage building) is projected to be significantly less than 45 dBA, at 28.8 dBA. As noise standards allow for interior noise levels within the proposed residential uses of up to 45 dBA CNEL, interior noise levels at the Wellness Center site would be in compliance with these standards. As stated in the EIR, this is a less than significant impact, and no mitigation measures are required.

(2) <u>Safety of Persons on the Ground and in Aircraft in Flight: Minimize the</u> <u>number of people exposed to hazards related to aircraft operations and</u> accidents

The CLUP established the following safety zones at Half Moon Bay Airport: Runway Protection Zone (RPZ) and Approach Protection Zone (APZ). The California Airport Land Use Planning Handbook (January 2002) estimates that 30% to 50% of near-airport aircraft accident sites lie within the Runway Protection Zone (RPZ, also referred to as Zone 1) and the Inner Approach/Departure Zone (also referred to as Zone 2). The CLUP sets compatible land use criteria for uses within the RPZ. The project sites are outside of the RPZ or Zone 1 for this airport. As stated

in the discussion of General Plan Policy 16.42 in Section II.B.1 of this report, staff has determined that Zone 2 would not extend over the project parcels.

The CLUP also sets compatible land use criteria for uses within the APZ. As stated in Impact HAZ-3 of the EIR, the closest office building to the airport is located outside of the Airport APZ, approximately 600 feet southwest of the southern end of Runway 30. However, the EIR notes that 10.000 sq. ft. of commercial public storage use, 6,000 sq. ft. for communications and backup power uses, and 4,000 sq. ft. of miscellaneous storage uses on the Wellness Center site would be located within the APZ. Table III-3 of the CLUP identifies manufacturing as a compatible land use within the APZ, although it specifically states that storage of bulk petroleum products or chemicals is not permitted and that no uses shall result in a gathering of more than 10 persons per acre at any time. The portion of the project site within the APZ would not involve the gathering of more than 10 persons per acre as this area is subject to the requirements of the AO Zoning District, which prohibits uses that would result in more than three persons occupying the site at any time. Condition 53 has been added to prohibit the storage of bulk petroleum products or chemicals in all areas of the property located within the AO Zoning District.

(3) <u>Height Restrictions/Airspace Protection: Protect the navigable airspace around airports for the safe and efficient operation of aircraft in flight</u>

As stated in the CLUP, FAR Part 77, Objects Affecting Navigable Airspace, defines a series of imaginary surfaces surrounding airports to provide airspace protection. Any object or structure which would penetrate any of the imaginary surfaces defined in FAR Part 77 is considered by the FAA to be an obstruction to air navigation. Imaginary surfaces are illustrated in Figure III-5 of the CLUP. Proposed structures comply with the imaginary surfaces defined in FAR Part 77 for the Half Moon Bay Airport. Additionally, Condition 54 has been added to require the project to comply with CLUP policies regarding hazards to aircraft in flight (e.g., use of flashing or steady lights, reflective surfaces, attraction of birds, etc.).

As discussed above, the project, as proposed and conditioned, would comply with the applicable policies of the CLUP. The above discussion was included in the staff report for the Planning Commission meeting of November 23, 2010. While the finding is not required for project approval, Finding 16 of Attachment A has been revised to include a finding of compatibility with the CLUP.

⁷ It should be noted that the DEIR identified that the Communications Building associated with the Office Park would be located within the Airport APZ. This building has been eliminated, with communications integrated within the Wellness Center buildings.

With regard to grant conditions imposed by the Federal Aviation Administration (FAA) in connection with grants to Half Moon Bay Airport, they require, among other things, that the County limit land uses around airports to those that are compatible with airport use. In a letter dated July 8, 2010, a representative of the FAA reiterated that, based on grant conditions (Assurance 21, Compatible Land Use), airport sponsors are required to take appropriate action to restrict use of land adjacent to the airport to activities that are compatible with normal airport operations (refer to Attachment AJ). The letter further states that, generally, while planning and environmental documents proffer that there will not be any negative environmental impacts related to the proximity of the Wellness Center to the airport (e.g., noise impacts), based on past cases, the FAA representative believes that the Wellness Center residents will complain about noise associated with the airport. Also, based on past experience, the FAA representative states that the public policy reaction to the complaints will be proposals to impose additional restrictions on normal airport operations. It should be noted that, as the local land use authority, the County, in this instant case the Planning Commission and the Board of Supervisors on appeal, has the authority to determine whether the sanitarium use is a compatible land use. That said, such a finding by this Board would not necessarily be dispositive with respect to whether the FAA determines that there has been a breach of grant conditions by the County.

Both the mitigation measures of the EIR and the conditions of approval in Attachment A of this report adequately address concerns related to noise as expressed by the FAA. Mitigation Measure HAZ-3 (Hazards Associated with Airport Operations) of the EIR requires, prior to approval of final development plans, an avigation easement to be executed and recorded for the project site, in a form satisfactory to the County Director of Public Works. The mitigation measure requires the avigation easement to be recorded and shown on the vesting tentative map. Even without implementation of Mitigation Measure HAZ-3, the EIR states on page IV.G-25 that the project would result in a less than significant impact associated with airport safety hazards to people residing or working in the area of a public airport. The mitigation measure does not reduce potential hazard impact, but is a disclosure tool that preserves the County's ability to continue airport operations in that, through the recordation of the easement, the property owner grants a right to the airport subject the property to noise, vibration, fumes, dust, and fuel particle emissions associated with normal airport activity.

In response to the FAA's letter, Mitigation Measure HAZ-3 (also Condition 5.t) has been revised in the FEIR, to further clarify and disclose the potential airport noise to the Wellness Center owner(s), staff, and residents. Condition 5.t requires the following:

"Prior to approval of final development plans, an avigation easement shall be prepared for the project site, subject to the approval of the County Director of Public Works. The avigation easement shall be recorded and shown on the vesting tentative map. With approval of the Wellness Center, it is understood that the Wellness Center property owner(s) and tenants, and their successor's in interest in perpetuity, acknowledge the project's location adjacent to an airport and the noise level inherent in the use. The following statement shall be included in the details of the avigation easement on the recorded Final/Parcel Maps, prior to the issuance of the Certificate of Occupancy for any residential unit at the subject property:

"This parcel is adjacent to the Half Moon Bay Airport. Residents on this parcel may be subject to inconvenience or discomfort arising from airport operations, including but not limited to aircraft landings. take-offs, in air maneuvers and fly-overs, and on-the-ground engine start-ups and taxiing. San Mateo County recognizes the value of the Half Moon Bay Airport to the residents of this County and intends to preserve airport operations from significant interference and disruption. With approval of the Wellness Center, it is understood by both the Wellness Center property owner(s) and the Half Moon Bay Airport that airport operations shall continue, notwithstanding noise complaints received from property owners, residents, staff, guests, and others from the Wellness Center. In the event that the Wellness Center resident(s) or property owner(s) are unwilling to live under such noise conditions and/or remain unsatisfied with the noise reduction measures being implemented by the airport, the affected resident(s) shall be relocated, with assistance provided by the property owner, to the satisfaction of the Planning and Building Department and/or the Department of Housing."

As proposed, the Wellness Center buildings incorporate sound insulation and sound deflection and are shielded with landscaping designed to provide further noise buffering. Per Condition 44, the applicant would also be required to place vents and other openings away from noise sources and avoid structural features which direct noise toward interior spaces, to the extent feasible. In response to the FAA's letter, the applicant has offered to make minor interior and exterior modifications to the Wellness Center buildings to further reduce noise levels to Wellness Center residents. The applicant proposes the following modifications:

- (1) Relocate the residential units so that they are as far as possible from the airport.
- (2) Construct non-residential ancillary uses along the length of Building A of the Wellness Center, such that the non-residential areas are used to separate and buffer the residential units from the airport, further insulating the units from airport related noise.

(3) Construct the residential units such that all face to the west and away from the airport, whereby no residential windows will face the airport and the residents.

Per Condition 56, the applicant is required to implement the above proposals to address the FAA's comments, subject to the review of the Coastside Design Review Officer and to the approval of the Community Development Director. While the implementation of Items (1) and (2) in the above list may result in some minor changes to the footprint of the Wellness Center buildings, the following shall remain as approved by the Board of Supervisors: total building area and footprint, building area and footprint of structures located within the AO Zoning District, maximum building heights, and visual appearance. As proposed and conditioned, the project would incorporate disclosures and mitigations that staff submits are adequate to address the concerns expressed by the FAA, including Conditions 55 and 56 which minimize noise impacts to Wellness Center residents and Condition 5.t which is intended to protect the airport operations from the need to adjust operations as a result of potential noise complaints from Wellness Center residents.

- d. <u>CGF states that the EIR prepared for the Project is inadequate under CEQA for the reasons listed below. CGF identifies the reasons listed below, which are followed by staff's response:</u>
 - (1) <u>CGF states that the Project EIR did not adequately address airport wind tunnel effect and that the County should have conducted a wind study.</u>

Staff's Response: At the Airport Land Use Committee (ALUC) meeting of April 30, 2009, Rich Newman (Chair of the ALUC) suggested that there was the potential that the proposed office buildings as described in the DEIR (i.e., four buildings at 45 feet in height) could create a wind tunnel effect comparable to the one at San Carlos Airport caused by the Skyway Landing office buildings at 959 and 999 Skyway in the City of San Carlos. As shown in Attachment AN, the two Skyway Landing office buildings are "L"-shaped and are sited such that the open sides of each building face each other, thereby collecting and channeling wind from the west through the space between the buildings toward an adjoining airport runway, thus creating a westward wind tunnel that has the potential to make airplane landings on the adjoining runway more difficult.

At the ALUC meeting, Mr. Newman's analysis of the potential for wind tunnel effect was based on westward wind flows and supposed similarities in the projects, in that both involve close orientation of large buildings and are adjacent to runways at the respective airports.

However, as discussed below, the EIR specifically addresses the concerns raised at the ALUC meeting (westbound wind flows and similarities in the scale and orientation of buildings and winds generated from the

west) by describing how westward wind flows at the project site would follow a pattern dissimilar to the pattern of wind flows at the Skyway Landing site, due to differing topography in the areas, which is a significant factor in determining wind flows.

- The DEIR illustrates the dissimilarity in topography between the project and Skyway Landing sites, stating that "the potential for a project-related wind tunnel is anticipated to be low, due to the terrain at the project site. The Pillar Ridge Mountains currently block prevailing winds from the west and would prevent a wind tunnel effect" (page IV.G-25 of the DEIR).
- The FEIR further describes the subject of the potential for wind tunnel. In response to comments regarding the adequacy of this analysis in the DEIR, the FEIR states "As described in the DEIR, the potential for a wind tunnel effect was identified at an Airport Land Use Committee (ALUC) meeting during the preparation of the DEIR. The discussion specifically focused on effects from winds generated from the west (Pacific Ocean). As the Pillar Ridge Mountains are located west of the project site and currently block winds to the site, any tunnel effect would be minimal at this location (Response to Comment Letter 193-3-5 of the FEIR).

Therefore, the EIR has addressed the concerns raised regarding a potential wind tunnel effect. It should be noted that the Planning Commission did not approve the proposed four building Office Park configuration, but the eight building Office Park configuration described under Alternative C in the FEIR (the version of the Office Park project currently under review by the Board of Supervisors). It appears to staff that this building configuration, illustrated in Attachment N, would further reduce the potential for wind tunnel effect by introducing gaps both vertically (buildings of varied height) and horizontally (between buildings and rows of buildings), through which wind flows could disperse, thereby eliminating the "tunnel" that gets created between two large impenetrable masses. Furthermore, landscaping along the perimeter of the site would further block and disperse wind flows.

(2) CGF states that the Project EIR did not adequately address airplane noise reflection from the proposed office buildings to the Pillar Ridge property. CGF states that aircraft take-off noise does not originate in a single location and that the resulting noise, which is reflected at the same angle as the original sound, will result in a larger area of impact. CGF states that the FEIR concludes, without analysis, studies or references, that reflected noise from Office Building A would only impact the propane service yard along Airport Street, and not the Pillar Ridge residences.

Staff's Response: The Pillar Ridge Homeowners Association raises the concern regarding aircraft noise reflection from the proposed office buildings in Comment 185-36 of the FEIR, which states that the "DEIR does not address potential for aircraft noise reflecting off tall Office Buildings toward the residences at Pillar Ridge." The comment references the County Airport Manager's letter dated December 5, 2008, quoting "Due to its proximity to the beginning of the runway, the project area is subject to extended single event engine noise impacts as aircraft apply full take-off power...."

As illustrated in Attachment AK, Runway 12 - 30 of the Half Moon Bay Airport is oriented northwest-southeast and consists of a northern approach (Runway 12) and a southern approach (Runway 30). Aircraft take-offs take place at both Runway 12 and Runway 30. Runway 30, the runway closest to the project site, is used for a minority of take-offs, while Runway 12 is used for the majority of take-offs.

The FEIR's response addresses the noise source presented by the commenter (aircraft take-offs) at the location closest to the project site (take-off flight path of Runway 30 at the Half Moon Bay Airport). As the take-off flight path for Runway 30 is located to the east of the project site, the response focuses on the reflection of noise sources from the east, stating that "Based on the placement and angle of Office Building A, if noise is reflected from the airport off of the office buildings, the noise would primarily travel to the property owned by Buck's Butane-Propane Services, Inc. (located along Airport Street and east of the Pillar Ridge property) and to Airport Street." The response does not address aircraft take-off noise from the flight path for Runway 12, as the noise source is located at the northern end of the airport and would impact Pillar Ridge directly (not through reflection from the Office Park buildings).

Regarding reflection of other noises (e.g., general aircraft noise), the FEIR states that "the nearest office building is located over 200 feet from the Pillar Ridge property," "intervening trees on the Big Wave site and fencing along the property line would also act as a noise buffer," and that "noise reflected from the other office buildings would not travel to the Pillar Ridge property but to another office building or into space."

The EIR has fully and appropriately addressed the concern regarding the reflection of noise from aircraft take-offs from office buildings to the Pillar Ridge property, as discussed above.

(3) CGF states that the Project EIR defers identification and mitigation of potential impacts into the future; specifically, potential impacts associated with geological hazards, adequacy of the on-site wastewater treatment facility, project traffic, and adequacy of the infiltration system.

Potential Impacts Associated with Geological Hazards
CGF states that Mitigation Measures GEO-3a, GEO-3b, and GEO-4, and

GEO-6 defer critical geotechnical investigations into the future and that the mitigation measures themselves may create additional impacts that are not analyzed.

Staff's Response: Section 15126.4(a)(1) (Consideration and Discussion of Mitigation Measures Proposed to Minimize Significant Effects) of the CEQA Guidelines states that "An EIR shall describe feasible measures which could minimize significant adverse impacts." Section 15370 (Mitigation) states that "mitigation" includes the following:

- (a) Avoiding the impact altogether by not taking a certain action or parts of an action.
- (b) Minimizing impacts by limiting the degree or magnitude of the action and its implementation.
- (c) Rectifying the impact by repairing, rehabilitating, or restoring the impacted environment.
- (d) Reducing or eliminating the impact over time by preservation and maintenance operations during the life of the action.
- (e) Compensating for the impact by replacing or providing substitute resources or environments.

The following subsections provide additional guidance:

- (b) Formulation of mitigation measures should not be deferred until some future time. However, measures may specify performance standards which would mitigate the significant effect of the project and which may be accomplished in more than one specified way.
- (d) If a mitigation measure would cause one or more significant effects in addition to those that would be caused by the project as proposed, the effects of the mitigation measure shall be discussed but in less detail than the significant effects of the project as proposed.

Mitigation Measures GEO-3a, GEO-3b, and GEO-4, and GEO-6 of the EIR meet the definition of "mitigation" in that the implementation of mitigation measures would reduce or eliminate the impact over time by maintenance operations during the life of the action (Section 15370(d)). Specifically, mitigation measures require the implementation of specific performance standards (e.g., design measures) in the construction of project structures in order to minimize the impact of geologic conditions over the life of the structures. CEQA Guidelines Section 15126.4.a.1

(Consideration and Discussion of Mitigation Measures Proposed to Minimize Significant Effects) states that while formulation of mitigation measures should not be deferred until some future time, measures may specify performance standards that may be accomplished in more than one specified way and would mitigate the significant effect of the project.

With potential geologic hazards identified and the feasibility of mitigation determined, the role of the final geotechnical report is to determine the appropriate performance standard. It is appropriate to require the final geotechnical report during the building permit stage, when the precise locations of the buildings and building footings are known. Compliance with the appropriate performance standard prior to the approval of project plans would minimize any potential significant effect of the project. Please reference Table II-1 of the FEIR for a detailed discussion of how mitigation measures GEO-3a, GEO-3b, and GEO-4, and GEO-6 comply with CEQA.

Regarding potential impacts from the implementation of mitigation measures, the size, depth and number of piers may vary depending on the results of the final geotechnical report. As discussed in Topical Response 10 (Final Geotechnical Report) of the FEIR, variation in the number, depth and size of piers would result in changes to grading limited to the footprint of development and would not impact the wetlands or other areas not proposed for development. Impacts of grading within the footprint of development, including local, temporary effects to groundwater and soils conditions, are as discussed in the EIR. Therefore, variation in the size, depth and number of piers would not result in any new significant environmental impacts. For further discussion, the issue of the deferral of mitigation is discussed in detail in Topical Responses 4 (Deferral of Mitigation Measures) and 10 (Final Geotechnical Report) of the FEIR.

Adequacy of the On-Site Wastewater Treatment Facility
CGF states that the on-site wastewater treatment facility has not been
demonstrated to be adequate in treating and disposing of all the project's
wastewater and that the EIR fails to respond to numerous GSD
comments.

Staff's Response: Project wastewater generation is discussed in Topical Response 15 of the FEIR which states that 26,000 gpd is the upper limit of project wastewater generation. Wastewater generation would be reduced in drought years to 21,000 gpd, due to water conservation measures. The applicant proposes to use all treated wastewater on-site through toilet flushing, solar panel and surface washing as well as irrigation uses. Any unused treated wastewater, should there be any, will be disposed into the Granada Sanitary District system. Table 1, below, estimates the amount of recycled water for each of the listed uses:

Table 1

Estimated Project Wastewater Generation and Disposal, Based on EIR Analysis

	Volume (<i>gpd</i>)	
	Average Year	Drought Year
Total Project Wastewater Generation ¹	26,000	21,000
Use of Treated Wastewater ² (Treated to Title 22 Requirements)		
Toilet Flushing, Solar Panel and Surface Washing	9,000 ⁴ - 16,000	9,000 ⁴ - 16,000
Irrigation (on-site farm and landscaping) ⁵	10,000 - 17,000 ⁴	5,000 - 12,000 ⁴
Total Excess Treated Wastewater ³	0	0

¹Based on total water usage for both Wellness Center and Office Park.

It should be noted that the volume of recycled water used for each of these uses will vary depending on use of recycled water for toilet flushing. Specifically, if less recycled water is used for toilet flushing, more recycled water will be used for landscape watering. As the recycled water system would require on-site landscape watering to be flexible (where the amount of recycled water for landscaping may vary from a minimum of 10,000 gpd and up to a maximum of 17,000 gpd recycled water use), landscaping would be designed to absorb a maximum of 17,000 gpd of recycled water.

If, on a regular basis, the use of recycled water for toilet flushing is consistent with the applicant's estimate of approximately 16,000 gpd, then only 10,000 gpd would be regularly available for irrigation (per Condition 6.p, only recycled water shall be used for landscape irrigation). As land-scaping would be designed to absorb up to 17,000 gpd of recycled water, this may negatively affect the condition of some of the landscaping.

Condition 5.jj requires the property owner(s) to verify the following: (a) the adequacy of plans for irrigation uses of recycled water; and (b) the sufficiency of the proposed landscape areas for winter season dispersal of all wastewater flow not distributed for toilet flushing. The condition also requires the project's use of treated wastewater for irrigation to be managed and controlled to prevent changes in existing drainage and hydrology that could adversely impact the biology or hydrology of wetland

²The applicant's intent is to use all treated wastewater on-site. Disposal method will vary based on quantity of recycled water flushed in toilets. If less is used, then more recycled water will be used for irrigation.

³Unused treated wastewater, should there be any, will be disposed into the Granada Sanitary District system.

⁴The EIR estimates recycled water use based on toilet flushing uses only at 9,000 gpd.

⁵Estimates based on Table II-11 of the FEIR.

habitats or result in ponding that could result in health, circulation, or structural stability problems. Prior to Planning approval of any grading permit, the property owner must submit a report prepared by a biologist/hydrologist to determine appropriate recycled watering levels and landscaping appropriate for such watering levels for all seasons, based on the revised water budget analysis. The report would be reviewed by the Environmental Health Division, RWQCB, and the County Planning Department. This condition also requires the use of recycled water for irrigation and landscaping to be monitored for two years by a biologist/hydrologist to adjust water levels as necessary based on actual site conditions.

Therefore, as proposed and conditioned, project landscaping and the use of recycled water on landscaping, coupled with access to the GSD system, if needed, would be adequate in treating and disposing of the project's wastewater. As stated in the EIR, the project, as proposed and conditioned, would not result in discharges of untreated wastewater, significant impacts to surface water runoff, or changes in existing drainage and hydrology that could adversely impact the biology or hydrology of wetland habitats or result in ponding that could result in health, circulation, or structural stability problems at the project site.

(4) CGF states that mitigation measures for Project Impacts to the California Red-Legged Frog (CRLF) and San Francisco Garter Snake (SFGS) in the Project EIR are in conflict with the U.S. Fish and Wildlife Service (USFWS) letter dated February 27, 2009, and are inadequate to protect CRLF and SFGS from harm as required by the Federal Endangered Species Act of 1973.

The USFWS letter from Christopher Nagano, Deputy Assistant Field Supervisor, dated February 27, 2009, provides comments on the Big Wave "Facilities Plan," which preceded the release of the DEIR in October 2009, and it does not address the DEIR. The USFWS did not comment on the DEIR during the public comment period. Rather, additional comments on the project were provided by USFWS in an email to Planning staff dated January 7, 2011 (Attachment AE).

California Red-Legged Frog

<u>Staff's Response</u>: The CRLF species is listed as threatened by the USFWS and is recognized as a California Species of Concern (CSC) by the California Department of Fish and Game (CDFG). The CRLF requires both a permanent water source and complex vegetation structure to complete its life cycle.

In a letter dated February 27, 2009, Mr. Nagano states that "the proposed project area is located adjacent to and within suitable habitat for CRLF and SFGS." Mr. Nagano cites recorded occurrences of CRLF at Denniston Creek (CDFG 2009) and within the drainage south of West

Point Road (CDFG 2009). Mr. Nagano also states that CRLF have been observed in "the Denniston Creek Watershed, Pillar Point Marsh, and within the former stock ponds near the proposed project area" and explains that, based on research, agriculturally disturbed lands do not preclude the presence of CRLF, with CRLF using lands as "migration corridors." Based on the foregoing, Mr. Nagano concludes that CRLF are "reasonably certain to occur at the proposed project area."

The EIR analysis of project impact to the CRLF is based on observations and analysis performed at the project sites between November 2001 and February 2009, as described in three biological impact reports (contained in Appendix E of the EIR). The following table summarizes details in each report pertaining to the CRLF:

Table 2				
Results of Biological Impact Reports, Pertaining to CRLF				
Report Date	Preparer	Study Area	CRLF Analysis	
November 2001	Wetlands Research Associates, Inc. (WRA)	Northern Parcel Only	High Potential for Occurrence in the Study Area. CRLF have been observed in pools located in wetland area near West Point Road adjacent to property site. The property site may serve as suitable dispersal and foraging habitat due to the presence of the riparian corridor.	
May 2003	Wetlands Research Associates, Inc. (WRA)	Both Project Sites	No potential CRLF habitat occurs within the Project Area or within 100 feet of the Project Area. Potential upland dispersal habitat occurs within the southern portion of the property.	
August 5, 2008 (Revised February 23, 2009)	WSP Environment and Energy	Both Project Sites	Suitable habitat for the CRLF is not present on the project site.	
Source: Appendix E of the EIR.				

On page IV.D-89, the EIR cites the two recorded occurrences of the CRLF cited by Mr. Nagano. Based on the results of these reports, the EIR states that "the project site does not contain any areas of permanent water" and that "due to continual ongoing agricultural practices on the site, suitable vegetation is limited to the wetland interface and pockets of exotics near power pole lines where plowing and disking are not practicable (WSP 2009)." The EIR states that, "although there is no suitable breeding or foraging habitat on-site, CRLF have a moderate potential to

occur on-site due to known occurrences in the immediate vicinity of the site and potential breeding habitat within Pillar Point Marsh and Denniston Creek.

As outlined on page IV.D-19 of the EIR, a "moderate" potential of occurrence describes a site where "there are known records of occurrence in the vicinity of the site; and/or some of the required habitat components are available on the site, but the site lacks some critical components required by the species." Conversely, a "likely" potential of occurrence describes a site where "habitat components are available on the site, but no record of the species utilizing the project site exists." Based on a review of the biological reports in Appendix E of the EIR and the description of the classifications for the potential for occurrence, the EIR's analysis is consistent with the "moderate" potential of occurrence classification for CRLF.

The EIR adds that the project site occurs outside of the designated critical habitat areas for CRLF, which were recently approved by the USFWS. In an email dated January 7, 2011, Mr. Nagano confirms this and describes regulations regarding "take." The potential for "take" of special-status species is analyzed on page IV.D-2 of the EIR:

"No direct impact or take of special-status species is expected as a result of the proposed project due to the lack of habitat suitable onsite to support those species with a potential to occur or known to occur in the project vicinity. However, development on the project site has the potential to indirectly impact special-status species such as western pond turtle, San Francisco garter snake and California red-legged frog due to the availability of suitable habitat in the immediate vicinity of the project as well as documented occurrences of the species in the project vicinity. Therefore, impacts would be potentially significant."

The EIR then states that implementation of Mitigation Measure BIO-1a (or Condition 5.d), which, as discussed below, requires that the property owner take specified measures to comply with USFWS requirements and protect CRLF and SFGS, would reduce the potential indirect impact to special-status species to a less than significant level. Therefore, the project, as proposed and conditioned, would result in a less than significant impact to CRLF.

San Francisco Garter Snake (SFGS)

<u>Staff's Response</u>: The San Francisco Garter Snake (SFGS) is a federally and State-listed endangered species. It is also considered a fully protected species by CDFG. Their preferred habitats are densely vegetated ponds near open hillsides; however, considerably less ideal habitats can be successfully occupied (WRA, May 2003). The SFGS is a feeding

specialist which prefers a diet of two specific amphibian species, the CRLF and Pacific treefrog.

Mr. Nagano of the USFWS, in a letter dated February 27, 2009, stated that "the proposed project area is located adjacent to and within suitable habitat for CRLF and SFGS." Mr. Nagano cites a recorded occurrence of SFGS upstream within Denniston Creek (CDFG 2009), and states that the waterway provides for dispersal of the species, and states that the prey of the SFGS (e.g., the CRLF and Pacific treefrog) have been observed in "the Denniston Creek Watershed, Pillar Point Marsh, and within the former stock ponds near the proposed project area." Based on the foregoing, Mr. Nagano concludes that SFGS are "reasonably certain to occur at the proposed project area."

The EIR analysis of project impact to the SFGS is based on observations and analysis performed at the project sites between November 2001 and February 2009, as described in three biological impact reports (contained in Appendix E of the EIR). The following table summarizes details in each report pertaining to the SFGS;

Table 3				
Results of Biological Impact Reports, Pertaining to SFGS				
Report Date	Preparer	Study Area	SFGS Analysis	
November 2001	Wetlands Research Associates, Inc.	Northern Parcel Only	Low Potential for Occurrence in the Study Area. It is unlikely that suitable perennial aquatic habitat is present on the site. It is possible that perennial pools in wetlands on the adjacent property provide suitable habitat for this species.	
May 2003	Wetlands Research Associates, Inc.	Both Project Sites	SFGS has an extremely low probability of occurring adjacent to or on the property, the proposed development does not lie between areas of potential habitat, and the proposed development area is not characteristic of suitable upland habitat for SFGS.	
August 5, 2008 (Revised February 23, 2009)	WSP Environment and Energy	Both Project Sites	No snakes have been observed on or near the project site and suitable habitat does not occur at the site.	
Source: Appendix E of the EIR.				

On page IV.D-88, the EIR cites the singular recorded occurrence of the SFGS cited by Mr. Nagano. Based on the results of these reports, the EIR states that "because the majority of the site is in agricultural production, the extent of usage would most likely be limited to the drainage separating the project parcels and suitable habitats along the parcels' western boundary." The EIR adds that "SFGS might also use the site during overland movements to and from nesting sites and aquatic habitats, such as Denniston Creek located less than a half of a mile east of the site." Based on the foregoing, the EIR concludes that "although current use of the site is limited due to ongoing agricultural activities, SFGS have a moderate potential to occur on the project site due to the presence of suitable aquatic (e.g., Pillar Point Marsh and Denniston Creek) and terrestrial habitat (undisturbed upland communities) in the immediate vicinity of the project site."

Based on a review of the biological reports in Appendix E of the EIR and the description of the classifications for the potential for occurrence, as described previously, the EIR's analysis is consistent with the "Moderate" potential of occurrence classification for SFGS.

Page IV.D-2 of the EIR states that, while the project has the potential to indirectly impact special-status species, including the San Francisco garter snake, due to the availability of suitable habitat in the immediate vicinity of the project as well as documented occurrences of the species in the project vicinity, implementation of Mitigation Measure BIO-1a (or Condition 5.d), which, as discussed below, requires that the property owner take the following measures to comply with USFWS requirements and protect CRLF and SFGS, would reduce the potential indirect impact to special-status species to a less than significant level. Therefore, the project, as proposed and conditioned, would result in a less than significant impact to SFGS.

Implementation of Mitigation Measure BIO-1a Reduces Project Impact to the CRLF and SFGS to a Less Than Significant Level Condition 5.d (Mitigation Measures BIO-1a) requires that the property owner take the following measures to comply with USFWS requirements and protect CRLF and SFGS:

 A qualified biologist (hereafter, biological monitor), capable of monitoring projects with potential habitat for western pond turtle (WPT), San Francisco garter snakes (SFGS), and California redlegged frogs (CRLF) shall be present at the site prior to and within three (3) days of installation of exclusion fencing... Immediately following installation of exclusion fencing, the biological monitor shall survey the enclosed grading and construction zone for the presence of WPT, SFGS and CRLF.

- If any life stage of the WPT, SFGS or CRLF is found during these surveys or excavations, the Department of Fish and Game and the U.S. Fish and Wildlife Service shall be contacted immediately, and activities that could result in take shall be postponed until appropriate actions are taken to allow project activities to continue.
- The biological monitor shall complete daily monitoring reports for each day present, to be maintained in a monitoring logbook kept onsite. Reports must contain the date and time of work, weather conditions, biological monitor's name, construction or project activity and progress performed that day, any listed species observed, any measures taken to repair and/or maintain fencing, and any grading and construction modifications required to protect habitat. The monitoring logbook with compiled reports shall be submitted to the Executive Director upon cessation of construction as part of a construction monitoring report.

Therefore, as proposed and conditioned, the mitigation measures of the EIR are adequate to protect CRLF and SFGS from harm as required by the Federal Endangered Species Act of 1973.

(5) CGF states that the Project EIR's standard of comparison for traffic impacts is flawed, as the EIR does not compare impacts of the proposed project to current conditions at the intersection of Cypress Avenue and Highway 1 but rather to forecasted future conditions. CGF states that the standard of comparison for traffic impacts should be current conditions.

<u>Staff's Response</u>: In analyzing the traffic impacts of the project, the EIR evaluates traffic at the intersection of Cypress Avenue and Highway 1, as well as other study intersections, under the following conditions:

- Existing Conditions (existing traffic volumes on the existing road network);
- Background Conditions (estimated by adding traffic generated by approved developments in the area to existing traffic counts);
- Project Conditions (estimated by adding traffic generated by the project to background traffic volumes); and
- Cumulative (Future) Conditions (applies a growth factor to existing volumes and adds trips from approved developments for "Cumulative Without Project" conditions and for "Cumulative with Project" conditions, adds project trips to the cumulative figure.

As shown above, the EIR compares impacts of the proposed project to existing conditions at the intersection of Cypress Avenue and Highway 1, as well as to forecasted future conditions. Therefore, it is assumed that CGF's comment with regard to traffic analysis does not apply to the EIR's traffic analysis in general, but to Mitigation Measure TRANS-1 or Condition 5.ff. Currently, this mitigation measure states that "If Levels of Service fall below existing levels for the intersection of Cypress Avenue and SR 1 (LOS C in the AM and LOS D in the PM), the applicant shall coordinate with CalTrans to pay a fair share for the installation of a signal as necessary to ensure that the signal will be installed within one (1) year of the date of that report." A traffic report prepared by Hexagon Consultants, dated June 24, 2009, upon which the EIR analysis is based, shows that LOS at the intersection would exceed existing levels, thereby requiring installation of a signal, without the project. Specifically, Cumulative Without Project conditions for the intersection are projected to be at LOS D in the AM and LOS E in the PM.

Mitigation measures require a nexus between the project's impacts and required mitigation of such impact. In order to improve the nexus between the project's impacts and required mitigation, Planning staff, in consultation with Department of Public Works staff, drafted the current version of Mitigation Measure TRANS-1 (Condition 5.ff) to establish triggers for implementation of mitigation measures at affected intersections, based on "cumulative with project" worst case LOS for all intersections, except for Airport Street and Stanford/Cornell where "cumulative with project" worst case is LOS B (level of delay that does not require mitigation), while the trigger is LOS C.

e. <u>CGF states that the Planning Commission certified the EIR and approved the Project based upon a traffic study that was provided to the public only one business day before the Planning Commission approved the Project.</u>

Staff's Response: As stated in the project chronology, the Planning Commission (Commission) continued the public hearing of November 17, 2010 to November 23, 2010, in order to allow time for Planning staff to release an additional traffic report that analyzes the alternate traffic circulation under Alternative C of the FEIR and to allow time for Commission and public review of the traffic report. Planning staff emailed the traffic report prepared by Hexagon Transportation Consultants, Inc., dated November 17, 2010 (included as Attachment Y), to the Planning Commissioners and interested members of the public on the evening of November 18, 2010. The Commission and the public were afforded four full calendar days (two full business days) to review a report that contained six pages of narrative traffic analysis.

There is no minimum timeframe for the review of materials submitted by Planning staff or the public to a decision-making body. While the Planning Department strives to provide as much time as possible for the public and

Commission to review materials relevant to a project under consideration, four full calendar days (or two full business days) was an appropriate amount of time to review the supplemental traffic report.

The alternate traffic circulation prohibits project and project construction traffic along Cypress Avenue, a largely residential street, thereby limiting traffic to non-residential streets in Princeton. Planning staff has added Condition 64.c to require review of all on-site and off-site access improvements at the Wellness Center and Office Park by the Sheriff's Office of Emergency Services (OES), Coastside County Fire Protection District (Fire District) and the Department of Public Works (DPW), to ensure that on- and off-site traffic improvements do not negatively impact site access or public road access during an emergency and are adequate for the purpose of emergency evacuation.

In order to gain preliminary input from emergency service agencies, Planning staff forwarded a plan for the proposed modifications to Airport Street to DPW, Fire District, and OES staff. A comment letter from OES staff on behalf of OES and the Fire District is included as Attachment AG. In the letter, OES staff states that the single-lane outlet from the Office Park parking lot is inadequate for the day-to-day egress from the facility and for emergency evacuation.

In an email correspondence to Planning staff dated February 27, 2011, included in Attachment Z, Gary Black, President of Hexagon Transportation Consultants, Inc., states that his "rule of thumb" is one driveway for every 500 cars in a parking lot. Based on the 640 total parking spaces proposed at the Office Park, the average number of parking spaces per Office Park building is 80 spaces. Under this scenario, based on averages, approximately six Office Park buildings could be constructed before a second driveway would be required. Condition 5.ff of Attachment A, requires the property owner(s) to submit a traffic report for each building permit for every additional 40,000 sq. ft. of space (or 1.5 buildings), where each traffic report must evaluate potential impacts of on- and off-site improvements to tsunami evacuation routes, including capacity limitations of driveway access improvements. Should the traffic report identify the single-lane exit driveway as inadequate to accommodate the proposed increased occupancy, then mitigation of the problem would be required prior to the issuance of the proposed building permit. The applicant, a licensed civil engineer, stated that an additional exit driveway could be added at the middle of the site by shifting the entrance driveway 200 feet to the north. Condition 64.c requires OES, DPW, and Fire District review of recommended access mitigations prior to the issuance of any building permits for the Office Park.

Therefore, proposed and conditioned, the alternate traffic circulation would not result in negative impacts to traffic or emergency access along Airport Street.

f. <u>CGF states that the Planning Commission failed to make the required CEQA findings for the Project. CGF states that the CEQA findings adopted by the</u>

<u>Planning Commission do not satisfy the requirements of CEQA Section</u> 21081(a)(1), which prohibits mere conclusory statements, and requires inclusion of statements describing the County's reasoning.

The California Environmental Quality Act, under Public Resource Code Section 21081(a)(1) (Necessary Findings Where Environmental Impact Report Identifies Effects), states the following:

"Pursuant to the policy stated in Sections 21002 and 21002.1, no public agency shall approve or carry out a project for which an environmental impact report has been certified which identifies one or more significant effects on the environment that would occur if the project is approved or carried out unless both of the following occur:

- (a) The public agency makes one or more of the following findings with respect to each significant effect:
 - (1) Changes or alterations have been required in, or incorporated into, the project which mitigate or avoid the significant effects on the environment.
 - (2) Those changes or alterations are within the responsibility and jurisdiction of another public agency and have been, or can and should be, adopted by that other agency.
 - (3) Specific economic, legal, social, technological, or other considerations, including considerations for the provision of employment opportunities for highly trained workers, make infeasible the mitigation measures or alternatives identified in the environmental impact report.
- (b) With respect to significant effects which were subject to a finding under paragraph (3) of subdivision (a), the public agency finds that specific overriding economic, legal, social, technological, or other benefits of the project outweigh the significant effects on the environment."

On November 23, 2010, prior to certifying the EIR, the Planning Commission made the following "Environmental Review" findings, as outlined in the letter of decision included as Attachment F, including, but not limited to the following:

2. That, on the basis of the Draft and Final EIR, no substantial evidence exists that the project, as proposed, mitigated, and conditioned, will have a significant effect on the environment. The EIR reveals that the project may only result in impacts considered "less than significant."

3. That the Mitigation Monitoring and Reporting Program incorporated within the Final EIR, which monitors compliance with mitigation measures intended to avoid or substantially lessen environmental effects that would be significant absent such mitigation, has been adopted. Compliance with the conditions of approval listed below shall be monitored and confirmed according to implementation deadlines as specified within each condition.

In making Findings 2 and 3, as listed above, the Planning Commission acknowledged that the project, as proposed, mitigated and conditioned, would not have a significant effect on the environment and adopted the Mitigation Monitoring and Reporting Program (incorporated within the Final EIR) which monitors compliance with mitigation measures intended to avoid or substantially lessen environmental effects that would be significant absent such mitigation. Therefore, the Planning Commission, in making its findings, complied with Public Resource Code Section 21081(a). As proposed, mitigated, and conditioned, the project would not result in any significant impact and the Planning Commission has made the required findings to certify the project EIR, as they apply to this project.

C. MINOR REVISIONS TO THE CONDITIONS OF APPROVAL MADE BY PLANNING STAFF

Since the Planning Commission's approval of the project, Planning staff has identified minor revisions to the project conditions of approval (Attachment A) in order to address concerns expressed by a Commissioner at the November 23, 2010 public hearing and in subsequent meetings with Planning staff. Revised conditions address two primary concerns expressed by the Commissioner: (1) difficulties associated with the County's monitoring of mixed-office uses to prevent intensification of uses at the Office Park resulting in additional parking and traffic impacts (e.g., conversion of non-office space to office space), and (2) providing for proper review of proposed improvements within the Airport Street right-of-way by emergency service agencies such that emergency access is not negatively impacted. Revisions to the project conditions of approval are shown in tracked changes (strike-through and underline) in Attachment A. These revisions are consistent with the Planning Commission's recommendation of approval for the project and are, therefore, minor in nature. Staff has provided a summary of the revisions made to the conditions of approval to address these concerns:⁸

• Condition 3 has been revised, based on comments from a Commissioner, to disclose the restrictions regarding the types and amounts of approved uses to future tenants and owners of the Office Park. The revised condition requires the property owner(s) of the Office Park to include a note on the Final Map and record a deed restriction to limit the administrative, research and professional office uses, excluding doctor and dentist office use, at the Office Park to 90,000 sq. ft. (or 40%) over the sum total of all the properties on the Office Park site. However, the condition clarifies that reduced areas of office space and

⁸ Minor revisions to conditions of approval which are self-explanatory have not been summarized.

increased areas of research and development use, light manufacturing use and storage use over the sum total of all the properties on the Office Park site may be permitted without additional County permitting and State CEQA requirements, if such percentages are not deemed to be an intensification of use, as determined by the Community Development Director.

Condition 3 has also been revised to require construction of Office Park buildings to proceed in a specified manner such that buildings closest to the Pillar Ridge Manufactured Home community would be built last and only after the construction of buildings located at the center of the property (Building B, C, F, or G) such that the gaps between constructed Office Park buildings would not exceed the area of one non-constructed building. Former Condition 43 required Office Park buildings closest to the Pillar Ridge homes to be built first, such that the buildings would act as a noise buffer during project construction. However, staff determined that it may be aesthetically beneficial to the Pillar Ridge community to have buildings constructed on the southern or Wellness Center side of the property first. Additionally, temporary noise barriers between the Office Park site and the Pillar Ridge property are already required by Condition 5.cc.

- Condition 4 has been revised, based on comments from a Commissioner, to require regular County monitoring of the types and amounts of approved uses within the Office Park. The revised condition requires regular administrative reviews of the Office Park, including payment of applicable review fees to the County, to ensure compliance with the conditions of approval every year after occupancy of the first Office Park building for 50 years.
- Condition 5.gg has been revised, based on comments from a Commissioner, to require project construction vehicles carrying extra wide and/or long loads (including scrapers, excavators, cat crawlers and extended lift trucks) to access the site between 9:00 p.m. and midnight and between 11:00 a.m. and 2:00 p.m. only, using the following route to and from the project sites: Capistrano Road-Prospect Way-Broadway-California Avenue-Cornell Avenue-Airport Street. Planning staff determined the appropriate route and hours in discussion with Ed McKevitt of Big Ed's Crane Service (located at 155 Broadway) and Margie MacDougal of Exclusive Fresh (located at 165 and 175 Airport Street).
- Condition 64 has been added by Planning staff, based on comments from a Commissioner, to require review of proposed improvements within the Airport Street right-of-way by emergency service agencies (including the Sheriff's Office of Emergency Services, Coastside County Fire Protection District and the Department of Public Works) such that emergency access is not negatively impacted. The condition has been reviewed by the listed agencies.

In addition to those revisions discussed above, staff has also made minor revisions to the conditions of approval to address concerns expressed by members of the public, concerns expressed by the applicant, to provide additional clarity, and to require accountability of all property owners for project requirements. Revisions to the project conditions of approval are shown in tracked changes (strike-through and underline) changes in Attachment A. These revisions are minor in nature and are consistent with the Planning Commission's recommendation of approval for the project. The following is a summary of these minor revisions:

- Condition 5.ff has been revised by Planning staff in the following ways:
 - a. Based on comments from a Committee for Green Foothills representative, the condition has been revised to require Office Park property owner(s) to submit traffic reports for each building permit for every 40,000 sq. ft. of space, until full buildout. The 40,000 sq. ft. increment better tracks the sizes of the proposed buildings (22,500 sq. ft. or 33,750).
 - b. Planning staff, based on comments from the Commission, has revised the condition to require traffic reports to analyze project impacts related to queuing and pedestrian and bicyclist safety and requires all on- and offsite improvements to be analyzed for potential impact to tsunami access.
 - c. Based on comments from County Department of Public Works, Planning staff has revised the condition to require the property owner(s) to construct a signal prior to issuance of any additional building permits at the Office Park, if a traffic report identifies that the proposed additional floor space at the Office Park property will trigger a lower level of service than the "cumulative without project" level of E at the intersection of Cypress Avenue and Highway 1. Condition 12 requires the property owner(s) to submit securities based on the full cost of designing and constructing a traffic signal at the intersection of Cypress Avenue and Highway 1 and/or other mitigation measures required by the Department of Public Works, prior to recordation of the Final Map for the Office Park.
- <u>Condition 6.f</u> has been revised by Planning staff to further describe the funding and employment arrangement between the Big Wave Wellness Center and Office Park, as generally described in the EIR, so that the described arrangement may be maintained between the two projects, for the life of the projects.
- Condition 15 has been revised, based on comments from a Committee for Green Foothills representative, to require the property owner(s) of the Wellness Center and Office Park to revise the grading plans to eliminate unnecessary fill along the western building edge of project structures.

- <u>Condition 19.f</u> has been revised and Condition 77 has been added by Planning staff, based on discussions between the applicant and the County Department of Parks, to require the installation of visible and accurate markers delineating all sides of the shared property line between the subject parcels and County property, as approved by the County Department of Parks, and to prohibit trespass by project property owner(s) and tenants without the County's authorization.
- <u>Condition 26</u> has been revised by Planning staff to require the property owner(s) to specify in the required conservation easement over areas of delineated wetland and required wetland buffer zones that paving and/or construction within the easement area is prohibited.
- Condition 38 has been revised by Planning staff, based on discussions between Planning staff and a C/CAG representative, to provide additional clarity regarding the required preparation and implementation of a Transportation Demand Management (TDM) Plan, per City/County Association of Governments of San Mateo County C/CAG's requirements. For all projects that would generate a net 100 or more peak hour trips on the Congestion Management Program roadway network, the developer is required to implement a TDM plan in order to minimize peak hour trips.
- <u>Condition 41</u> has been revised by Planning staff, based on comments from the applicant, to clarify that the total amount of beach user parking (10 parking spaces at the Wellness Center site and 104 parking spaces at the Office Park site or 20% of all parking spaces) would be required only if all proposed parking spaces over both properties are constructed. If a lesser amount of parking is constructed, a proportional amount of beach user parking (20% of constructed parking spaces) would be required.
- <u>Condition 66</u> has been revised by Planning staff, based on discussions between the applicant and the County Department of Parks, to clarify that a road adjustment and the installation of k-rails within the Airport Street right-of-way (northbound only) over the drainage channel would only be required if a bridge widening project (a separate project under CEQA and LCP) is not implemented within three (3) years of the occupancy of the Wellness Center. The revision is necessary to allow the applicant and the County Department of Parks to coordinate efforts to improve the coastal trail system by widening the bridge across the drainage.

D. REVISIONS TO THE DEVELOPMENT AGREEMENT

The development agreement is a contract between the applicant and the County whereby the County, in general, agrees that the regulations in place at the time the project is approved shall remain in place and that project approval timelines will be extended, in exchange for benefits from the applicant. The development agreement, included in Attachment G, is subject to the approval of the Board. If approved

by the Board, the development agreement would provide the applicant with a level of regulatory certainty in the processing of necessary permits for the implementation of the approved project. As the development agreement would incorporate by reference all conditions of project approval, the development agreement may provide additional assurance to the County of compliance with such conditions through the contractual agreement.

While the draft development agreement proposed by the applicant was reviewed by the Planning Commission, and the Commission has recommended approval of the development agreement to the Board of Supervisors, the Office of the County Counsel has subsequently recommended several changes to the development agreement to address comments from County departments and to provide further protection of the County's interests. Also, the development agreement includes a revised construction phasing schedule which, along with the conditions of approval (Attachment A), ensures the earliest construction of those aspects of the project with the greatest public benefit, including the Wellness Center and the Class 1 trail along Airport Street.

Planning staff recommends that the Board of Supervisors approve the development agreement.

II. KEY ISSUES

A. **ENVIRONMENTAL** REVIEW

1. Preparation of the FEIR

The 64-day Draft EIR public review period began on October 22, 2009 and ended on December 24, 2009. The purpose of the review period was to provide interested public agencies, groups and individuals the opportunity to comment on the adequacy of the DEIR and to submit testimony on the possible environmental effects of the proposed project. During this period, the County received 245 comment letters.

Pursuant to Section 15132 of the *California Environmental Quality Act (CEQA) Guidelines*, this FEIR consists of: (a) Corrections and Additions to the Draft EIR, (b) a list of persons and organizations that commented on the Draft EIR, (c) comments received on the Draft EIR, (d) the County's responses to significant environmental points raised in the review and consultation process, and (e) any other information added by the County. Between the close of the DEIR public review period on December 24, 2009 and the release date of the FEIR on October 15, 2010, the County prepared the FEIR. Initially, Planning staff worked with its environmental consultant for this project, Christopher A. Joseph and Associates (CAJA), on the FEIR, along with information provided by the applicant, until the County's contract with CAJA was terminated in March 2010. Subsequently, Planning staff completed the FEIR in collaboration with staff from other County departments, while drawing on information provided by the applicant and other interested parties. The FEIR was reviewed by County staff, including the Planning and Building Department's

geotechnical consultant, staff from the Airport and Road Divisions of the Department of Public Works, staff from the Environmental Health Division, staff from the Local Agency Formation Commission (LAFCo), and County Counsel. The Final EIR, together with the DEIR, makes up the Final EIR as defined in the *State CEQA Guidelines* Section 15132.

As Lead Agency under CEQA, the County of San Mateo may provide an opportunity for members of the public to review the Final EIR before certification, although this is not a requirement of CEQA. In compliance with the CEQA Guidelines, the FEIR was made available on October 15, 2010, at the Planning Department website, at the Planning Department counter, and at the Half Moon Bay Library. Full hard copies of the FEIR were also provided to the Pillar Ridge manufactured home community and other community organizations on the same day.

2. Summary of Comments on the DEIR

The 245 comment letters to the Draft EIR presented complex questions covering a large number of topics. However, the County received a number of similar questions and comments about certain topics. A comprehensive response to these topics was provided in the "Topical Responses," in Section II.D of the FEIR. Topical Responses were prepared for the following subject areas, among others, as summarized below:

- a. Story Poles/Visual Simulations of the Proposed Project: Generally, public comments regarding story poles include requests that the applicant be required to erect story poles at the site during the public comment period, raise questions about the County's requirement for story poles, challenge the accuracy of computer-generated simulations contained in the DEIR, and assert that story poles are needed to provide an accurate depiction of the project's visual impacts. Topical Response 7 of the FEIR outlines the methodology underlying the creation of the visual simulations and maintains that they are accurate.
- b. <u>Deferral of Mitigation Measures</u>: Generally, public comments regarding the alleged deferral of mitigation include requests to revise or recirculate the Draft EIR to provide additional technical details or the results of additional studies necessary to determine the extent of project impacts. Commenters assert that the DEIR defers important project details and studies into the future and that without such information it is difficult to assess impacts and develop appropriate mitigation. Topical Response 4 of the FEIR describes how each required mitigation measure in the DEIR complies with the CEQA Guidelines.

⁹ Only some of the Topical Responses are listed here. Therefore, numbering of Topical Responses does not match the FEIR.

- c. <u>Alternatives to the Proposed Project</u>: Generally, public comments regarding the alternatives to the proposed project request the County to consider a described alternative or an alternative project location. Topical Response 5 of the FEIR outlines the methodology underlying the County's selection of Project Alternatives and adds clarification to the alternatives that were considered to be infeasible in the DEIR.
- d. <u>Traffic and Parking Impacts</u>: Generally, public comments regarding traffic and parking impacts of the proposed project include statements that: (1) the capacity of the existing road network and levels of service cannot accommodate the amount of traffic that would result from the project at full occupancy (particularly traffic associated with the Office Park) and (2) Mitigation Measure TRANS-1 of the DEIR should be revised to require the signal at Cypress Avenue and Highway 1 to be installed prior to occupancy of the Office Park. Topical Response 8 of the FEIR described modifications made to Mitigation Measure TRANS-1 in order to require a new traffic report to be submitted with each building permit for every 60,000 sq. ft. of space (under Condition 5.ff. a traffic report would now be required at every 40,000 sq. ft. of space until full build out). Also, the revised mitigation measure requires traffic reports to study the following additional intersections to evaluate if they maintain a LOS level "C" or better: Airport Street and Stanford/Cornell (Study Intersection 3 of DEIR), Broadway and Prospect Way (Study Intersection 2), Prospect Way and Capistrano (Study Intersection 1), and State Route 1 and Capistrano (Study Intersection 8). The revised mitigation measure shortens the timeframe for the implementation of the recommendations of the traffic report, including signal installation, to prior to issuance of any additional building permit.
- e. <u>Tsunami Hazards</u>: Generally, public comments regarding potential tsunami hazard at the project site include statements that the applicant should consider an alternative location for the Wellness Center, on the basis that it is inappropriate to provide housing for the developmentally disabled in a tsunami hazard area. Other comments offered informational resources regarding the design of structures within tsunami areas and evacuation methods. Topical Response 9 outlines applicable County regulations and summarizes additional information provided by the applicant to address concerns including the design of proposed structures in the tsunami inundation zone and tsunami evacuation plans.
- f. <u>Sanitarium Use Permit</u>: Several of the commenters stated that the Wellness Center is not a permitted use in the Waterfront (W) Zoning District and/or that the project does not meet the definition of a "sanitarium," as that term is used in the County Zoning Regulations. Topical Response 11 of the FEIR outlines applicable County regulation and clarifies how, in the view of staff, the proposed use is consistent with a sanitarium use.
- g. <u>Construction Phasing for the Office Park</u>: Generally, commenters stated that the 30- to 36-month time estimate provided in the DEIR for construction of the Office Park is unrealistic, due to the demand-based phasing of the Office Park

buildings. Some commenters assert that construction is likely to take place over a longer timeframe and result in a longer exposure to noise for people residing or working in the area. Topical Response 12 of the FEIR illustrates three potential scenarios for the construction of the Office Park buildings (3-year, 7.4 years, and 20 years), each resulting in somewhat different noise impacts. The three scenarios turn on variations in the demand for mixed-office space and vary in the following factors: (1) number of buildings being constructed at any given time, (2) continuous or non-continuous construction (gaps or no gaps in time between buildings), and (3) the total duration for the completion of project construction.

- h. County Permit History: Generally, public comments regarding violations at the project site make assertions involving one or both of the following: (1) that the property owner destroyed wetlands on the southern project parcel through recent, illegal grading and filling, specifically referring to the disappearance of a "finger" of wetlands shown on a 1994 map prepared by the U.S. Army Corps of Engineers; and/or (2) that the existing agricultural well on the Office Park site never received a Coastal Development Permit or Exemption and is not legal. Topical Response 13 of the FEIR outlines the permit history, including violations, at the project sites and concludes that, with regard to the past grading, there are no outstanding violations at the site. However, the topical response acknowledges that, while the County is unable to find documentation of the issuance of a Coastal Development Permit or Exemption for the agricultural well on the northern parcel, the County has confirmed that the well was approved by the San Mateo County Public Health Division, and is, therefore, a legal well. The review and approval of a Coastal Development Permit for the proposed domestic well use will also resolve the coastal permit status of the well.
- i. Location of Project Near the Half Moon Bay Airport: Generally, public comments regarding Half Moon Bay Airport focus on the concerns of placing residential units in close proximity to the airport. Concerns expressed focus on potential impacts related to safety, noise, electromagnetic fields, and dust. Comments also focused on the County's responsibility to maintain compatible land uses adjacent to the airport due to the County's acceptance of grants from the Federal Aviation Administration (FAA). Topical Response 14 of the FEIR provides analysis of project compliance with the safety compatibility zones of the California Airport Land Use Planning Handbook (Handbook), provides clarification of noise analysis in the DEIR, and describes how the applicant intends to address concerns expressed by the FAA regarding the Wellness Center as an incompatible land use to the Half Moon Bay Airport.

¹⁰ County staff realizes that, in reality, there may be a range of potential scenarios, but in order to simplify the range of possible construction scenarios for noise impact analysis, three scenarios are described.

j. Project Potable and Recycled Water Demand: Generally, public comments regarding the DEIR's analysis of project water consumption assert the presence of inconsistencies and call for additional studies or information to adequately analyze the impacts of water consumption. Topical Response 15 of the FEIR provides estimates of project potable water demand, wastewater generation and disposal through a combination of treatment/recycling and connection to the Granada Sanitary District system, and recycled water demand. The proposal for subsurface wastewater disposal (i.e., drainfields) described in the DEIR has been eliminated.

3. Project Updates in the Final EIR

As described in the FEIR, the applicant has made the following changes and clarifications since the publication of the Draft EIR:¹¹

a. Wellness Center

- Reduced Size of Wellness Center: The residential component of the Wellness Center has been reduced in size from 78,785 sq. ft. to 76,462 sq. ft., and the number of residential units has been reduced from 70 units to 57 units, in order to avoid disturbance of the archaeological site identified on the project site. The occupancy of the Wellness Center has not changed and remains at 50 developmentally disabled adults and 20 staff persons. The seven (7) Wellness Center buildings and outdoor recreation facilities shown in the DEIR have been condensed into two buildings. Building A includes 49 dwelling units, public storage uses, and other ancillary uses. The remaining eight units (Breezeway Units) are located within Building B. The garage shown in the site plan has been eliminated.
- Reduced Size of Commercial Public Storage and Communications Uses: The commercial public storage building has been reduced in size from 20,000 sq. ft. to 10,000 sq. ft. and incorporated into the design of the Wellness Center. The communications building (originally on the Office Park parcel) has also been incorporated into the main Wellness Center building.
- Elimination of Community Center: The Community Center has been removed to reduce environmental impacts. The pool, fitness center, and locker facilities will now be restricted for use by Wellness Center residents, staff and their guests and Office Park employees only. Initially, these facilities were proposed to be available to the general public.

¹¹ Main project updates are summarized here but described in detail in the Section III of the Final EIR.

b. Office Park

- Office Park Shuttle: Prior to occupancy of any Office Park building, the applicant will implement shuttle services to the Office Park (to accommodate a minimum of 50 cars and their drivers) for the purpose of reducing project traffic.
- Modified Alternative C: Alternative C of the DEIR has been modified to further reduce impacts, based on public comments and Lead Agency input. With the following minor revisions, Modified Alternative C has been found to be the Environmentally Superior Alternative:
 - (1) <u>Design</u>: In order to increase the compatibility of the buildings with the commercial/industrial Princeton area and improve project consistency with design review standards, the modified alternative retains the same square footage as the original alternative, but rather than the four 2-story buildings that were originally proposed, Alternative C includes eight smaller buildings (two stories in the front row closest to Airport Street and three stories in the back row, at full buildout). Planning staff recommends the application of Design Overlays, as shown in Attachment O, over all Office Park buildings.
 - (2) <u>Building Footprint</u>: The original Alternative C would have resulted in a 41% increase in the project footprint. The modified alternative would result in a 15% increase in the project footprint compared to the original Office Park proposal, while retaining the same total building square footage.
 - (3) Traffic: Based on review of public comments concerning traffic impacts to Cypress Avenue and Cabrillo Highway, staff has worked with the applicant to propose an optional alternate traffic circulation under Modified Alternative C. The alternate traffic circulation directs all construction traffic and project operational traffic to the south through the commercial area of Princeton, avoiding the residential area of Moss Beach, as shown on the traffic circulation plan for Modified Alternative C.

c. Utilities

Clarification of Water Source Options: Domestic water supply options, as described by the DEIR, include options for water systems such as: (1) domestic hookups and one fire system hookup, and (2) use of well water/treatment systems. The FEIR adds fire suppression water supply options to include: (1) fire system hookup, (2) using the on-site fire suppression water supply through the Wellness Center swimming pool and/or below-ground 180,000 gallon tank, or (3) a combination of municipal hookup and on-site water storage.

Clarification of Wastewater System Options: In the DEIR, the proposed options for wastewater systems were: (1) use of an on-site wastewater treatment plant with disposal through irrigation and infiltration through three drainfields, and/or (2) municipal hookups. The FEIR clarifies wastewater systems options as: (1) use of an on-site wastewater treatment plant with disposal through a combination of municipal hookup and on-site recycled water usage, and/or (2) municipal hookups.

This clarification eliminates the three subsurface drainfields from the project. All wastewater will be treated to a level meeting Title 22 requirements. A majority of treated wastewater will be recycled through toilet flushing, below-ground drip irrigation of on-site landscaping, and surface and solar panel washing. Any excess recycled water will be directed into the Granada Sanitary District (GSD) system. The GSD connection will also provide emergency backup wastewater treatment.

d. Stormwater Drainage

The project, as described in the DEIR, directed roof drainage into "rain gardens" in the wetlands. Project drainage is revised to direct all of the roof runoff through a perforated pipe system to an infiltration system located in trenches below the parking lots. Likewise, all surface water in the parking lots would be absorbed into the permeable pavers and infiltrate into the same system. The parking lot infiltration system is sized for a 10-year storm and includes 6 inches of concrete, underlain by 12 inches of open graded baserock, which then sits on clayey sandy soils. Both the concrete and baserock have permeabilities of 3 inches per hour, with the underlying soil having a permeability of one-half inch to 1 inch per hour. Based on the elimination of surface water runoff from rooftops, the project will not increase or only minimally increase storm runoff and surface flows from existing conditions.

e. <u>Landscaping</u>

In addition to the 29,000 proposed trees and plants in the Planting Plan, 4,000 upland trees and about 6,000 upland shrubs will be installed around the perimeter of the property that will provide a visual and noise buffer. These plantings will be designed in accordance with the Palustrine Scrub Shrub I and II Palustrine Forest I of the "90% Basis of Design - Riparian and Water/Wetlands Ecosystem Restoration" added to Appendix E of the DEIR. Trees would be watered using recycled water via subsurface drip irrigation.

B. **COMPLIANCE WITH COUNTY REGULATIONS**

1. Compliance with the County's General Plan

Discussion of General Plan (GP) policies is limited to policies fundamental to project review. It should be noted that policies that relate to topics discussed substantively relative to another County policy (e.g., Local Coastal Plan policy, grading regulation) elsewhere in this report, have not been discussed in this section, to minimize redundancy.

a. Soil Resources Policies

Policies 2.20 (Regulate Location and Design of Development in Areas With Productive Soil Resources) and 2.21 (Protect Productive Soil Resources Against Soil Conversion) call for land use and subdivision of productive soil resources to utilize appropriate management practices to protect against soil conversion, including, but not limited to, measures which require clustering of structures. Project sites contain prime soils and are currently farmed. However, the parcels are designated for urban land uses.

As described in the EIR, conversion of these lands already designated for non-agricultural uses is not considered a significant impact. Also, the applicant proposes to continue to farm a portion of the Wellness Center site and portions of the Office Park site (that are not under construction). As described previously, the design of the Wellness Center been has modified to avoid an archaeological site. The modified design, as described in the FEIR, improves project compliance with this policy by clustering the Wellness Center buildings with existing buildings in Princeton adjoining the site to the south and consolidating the public storage and communications uses (previously separate independent structures) within the Wellness Center buildings. The eight proposed Office Park buildings are located between 10 feet and 20 feet apart and are clustered together at the center of the site.

b. Visual Quality Policies

Policy 4.20 (*Utility Structures*) calls for minimization of the adverse visual quality of utility structures, including roads, roadway and building signs, overhead wires, utility poles, TV antennae, windmills and satellite dishes. Communication equipment for the project is located underground or as an accessory use within the proposed buildings. In the revised proposal, the Communications Building has been eliminated and the functions of this building are located within the larger Wellness Center building. Condition 50 requires that the project utilize existing utility poles and prohibits new utility poles.

c. General Land Policies

The General Plan land use designations for the project site are General Industrial and General Open Space (limited to portions in delineated wetland areas and wetland buffer zones). The General Industrial land use designation is described as "Manufacturing and processing uses including but not limited to fabricating, assembling, and storing products." On the northern or Office Park parcel, the applicant proposes 225,000 sq. ft. of mixed-office use, comprised of 40% General Office, 25% Research and Development, 20% Light Manufacturing, and 15% Storage uses. As discussed in Section II.B.4 of this report, Section 6271.A.162 of Chapter 17 (Uses Permitted in the M-1 Light Industrial Districts) of the County Zoning Regulations allows "Administrative, research and professional offices, excluding doctors and dentists," as a permitted use. In its implementation of the General Plan, the Zoning Regulations define the specific type of light industrial land uses that are consistent and compatible with the General Plan. Therefore, in complying with the permitted uses of the M-1 Light Industrial Zoning District, the proposed general office use complies with the General Industrial land use designation for the site. The proposed uses of the Office Park comply with this designation.

As discussed in Section II.B.4 of this report, the Wellness Center is a modern "sanitarium use," a use allowed with a use permit by Section 6500.d.3 of the Zoning Regulations in any district, within the Urban Areas of the Coastal Zone. when found to be necessary for the public health, safety, convenience or welfare. The general purpose of a use permit is to allow a municipality to consider special uses which may be essential or desirable to a particular community, but which are not allowed as a matter of right within a zoning district, through a public hearing process, thereby providing flexibility within a zoning ordinance. 12 In this instance, Section 6500.d.3 allows for an additional layer of flexibility in land use than is explicitly permitted by both the underlying zoning district and the General Plan land use designation for the site. The Zoning Regulations, as the instrument of the General Plan, permit flexibility in the application of site-specific zoning and general land use regulations by allowing for case-by-case review of uses outlined in Section 6500, based on the necessity of the proposed use to public health, safety, convenience or welfare. In this instance, the relevant question is not whether the proposed use is compatible with the site-specific land use or zoning designation, but whether the project complies with zoning regulations (e.g., required findings, development standards) and General Plan policies applicable to the specific project. As discussed in Sections II.B.1 and II.B.4 of this report, the Wellness Center proposal is consistent with a sanitarium use and the project, as proposed and conditioned, complies with applicable General Plan policies, including policies of the County's Housing Element.

¹² Source: http://ceres.ca.gov/planning/cup/condition.htm#limitations anchor, Governor's Office of Planning and Research, State of California.

The General Open Space land use designation is described as "resource management and production uses including, but not limited to, agriculture, oil and gas exploration; recreation uses including, but not limited to, stables and riding academies; residential uses including, but not limited to, non-transient housing; and service uses including, but not limited to, hotels and motels." The applicant proposes only wetland landscaping uses in order to provide habitat within wetland and wetland buffer zones. The proposal is consistent with the land use designation.

d. Urban Land Use Policies

Policy 8.1 (*Urban Land Use Planning*) calls for the County to plan for a compatible and harmonious arrangement of land uses in urban areas by providing a type and mix of functionally well-integrated land uses which meets general social and economic needs. Proposed Office Park uses are consistent with the zoning and GP land use designation for the area. The Wellness Center would provide 57 affordable housing units and job opportunities for disabled adults in an area that contains existing commercial, industrial, and residential uses. Due the proximity of the proposed projects, the residents of the Wellness Center would provide support services to businesses at the Office Park without generating traffic and parking impacts. Therefore, the project, which provides additional housing and industrial and office uses, is consistent with the existing mix of uses in the area.

Policies 8.2 (Land Use Objectives for Urban Communities) and 8.5 (Definition of Urban Community) define Urban Communities as large, populated areas which contain a wide range of residential land use densities and a mix of land uses which provide services to surrounding areas and meet, in part, the internal shopping, employment and recreational needs of the community residents. Policy 8.8 (Designation of Existing Urban Communities) designates Montara-Moss Beach-El Granada as an existing Urban Community. The "Overview Background and Issues, Part 1" of the General Plan includes Princeton in the "Montara-Moss Beach-El Granada" community designation. specifically naming Pillar Point Harbor as a "cluster" of commercial use and the Half Moon Bay Airport as an area dominated by industrial uses on the Midcoast. The proposed Wellness Center and Office Park uses are consistent with Princeton's Urban Community designation, in that the Wellness Center proposal would add higher density, affordable, special needs housing and the project would add employment opportunities for Wellness Center residents and 585 jobs¹³ at the Office Park, to the area.

¹³ Source: Table 1 (Trip Generation) of "Traffic Analysis of the Revised Access Plan for Big Wave Office Park and Wellness Center," prepared by Hexagon Transportation Consultants, Inc., dated November 17, 2010. It should be noted that the DEIR provides a conservative estimate of peak Office Park employment at 780 jobs, which, as stated in the DEIR, is based on the applicant's estimates. The DEIR estimates Wellness Center employment at 45 jobs.

Policy 8.24 (*Buffers*) seeks to buffer industrial development when needed to protect adjacent land uses. The Office Park would be set back over 200 feet from the mobile home park located to the north of the project site, with only parking, landscaping and a trail to be located within this buffer area. The proposed Office Park would be buffered from the proposed Wellness Center by the existing drainage and a 100-foot wetland buffer zone on each side of the drainage. The Office Park site is buffered from the Fitzgerald Marine Reserve to the rear (west) by a 100-foot wetland buffer zone. The project site is buffered from the Half Moon Bay Airport across the street to the east by a 153-foot front setback that, per Condition 51, contains only parking uses, trail uses and landscaping.

Policy 8.42 (*Buildings*) encourages the construction of energy efficient buildings that use renewable resources, to the maximum extent possible. As proposed and conditioned, all buildings will achieve a Platinum-rating from Leadership in Energy and Environmental Design (LEED). Condition 6 requires that the project is implemented as proposed and discussed in the Draft EIR and approved by the Board of Supervisors, including the project's LEED rating.

e. Water Supply Policies

Policy 10.3 (*Water Conservation*) calls for the conservation and efficient use of water supplies. The applicant proposes to use an existing well located on the Office Park (northern) parcel as the domestic water supply to both the Wellness Center and the Office Park. The applicant proposes a municipal connection, on-site water storage (below-ground tank or swimming pool) or a combination of both for fire suppression water supply. In order to minimize impacts to groundwater supplies and conserve water usage, wastewater will be treated and then either recycled or used for irrigation on-site.

Policy 10.10 (*Water Suppliers in Urban Areas*) calls for water systems to be considered the preferred method of water supply in urban areas and specifically discourages the use of wells to serve urban uses. However, the policy allows for well use when all of the following criteria are demonstrated:

- (1) Water quality meets County and State standards: As proposed and mitigated, the project will comply with the requirements of the County Environmental Health Division and the State Regional Water Quality Control Board.
- (2) The water flow meets County and State standards and is sufficient to meet the needs of the requested use: Page IV.N-36 of the EIR states that "the existing well capacity [approximately 24,000 gpd] would be sufficient to meet an anticipated higher net water demand" of the project (approximately 17,000 gpd).

(3) The well is a safe distance from potential sources of pollution and other existing wells: As discussed in Impact HAZ-2 of the EIR, domestic use of the existing well would not, as proposed and mitigated, result in a significant impact involving an accidental release of hazardous materials in groundwater or groundwater from hydraulically up-gradient properties. As discussed in Impact HYDRO-2 and HYDRO-6 of the EIR, the proposed use of the well would not, as proposed and mitigated, substantially deplete groundwater supplies, substantially interfere with groundwater recharge or otherwise substantially degrade groundwater quality.

As discussed in Section II.B.3 of this report, the County has added Condition 9 to require the applicant to actively pursue a water connection to CCWD for the potable water and fire suppression needs of the entire project. As stated in the FEIR, connection to CCWD would require annexation to CCWD, which would require review and approval by LAFCo and approval of amendments to the Coastal Development Permits for the El Granada Pipeline replacement project (A-1-HMB-99-20 and A-2-SMC-99-63). Until a municipal water connection can be granted, the proposed well use would be allowed as approved on an interim basis. If and when a connection is granted, the existing well would be closed to the property owner for all uses other than agricultural use.

Policy 10.26 (Wastewater Reuse) directs the County to encourage the reuse and recycling of water whenever feasible and encourage the use of treated wastewater that meets applicable County and State health agency criteria. The project includes a water treatment and recycling plant that, as proposed, mitigated and conditioned, will comply with Regional Water Quality Control Board requirements. All project wastewater is intended to be recycled or used for subsurface landscape irrigation. In the event that there is excess unused wastewater, the excess amount will be disposed of into the Granada Sanitary District (GSD) system.

f. Wastewater Policies

Policy 11.5 (Wastewater Management in Urban Areas) calls for sewerage systems to be considered as the appropriate method of wastewater management in urban areas. As discussed in detail in Section II.B.5 of this report, with regard to the Subdivision Regulations, the applicant proposes a combination of on-site wastewater treatment and recycling and wastewater disposal to the GSD sewer system for eight (8) equivalent dwelling units (EDUs), 14 where eight EDUs is equivalent to 1,768 gallons per day. The eight EDUs will be used to discharge the unused Title 22 treated water, if needed. The project is consistent with GP Policy 10.26, which encourages wastewater treatment and reuse.

¹⁴ EDUs are used to calculate the connection fee charged by the Granada Sanitary District. Taxes for eight (8) EDUs have been assessed by GSD to the property. One (1) EDU is equivalent to 221 gallons per day.

g. <u>Transportation Policies</u>

Policy 12.15 (*Local Circulation Policies*) calls for the County to plan for providing the following:

(1)Maximum freedom of movement and adequate access to various land uses: The traffic analysis prepared by Hexagon Transportation Consultants, Inc., dated November 17, 2010 (Attachment Y), analyzed the "alternate traffic option" described in Modified Alternative C of the FEIR. Specifically, the report analyzes proposed roadway barriers in Airport Street to discourage project trips to and from Cypress Avenue and Airport Street to the north, in order to minimize project trips on residential streets. The report demonstrates that the alternate traffic option further reduces traffic impacts identified in the DEIR as less than significant after mitigation. The alternate traffic option reduces daily project trips (from 2,123 to 1,943 trips), AM project trips (from 292 to 267 trips), and PM project trips (from 268 to 257 trips), from estimates in the DEIR. Hexagon also determined that all Princeton intersections would operate at acceptable Levels of Service (LOS) of C or better and that LOS along Cypress Avenue and Airport Street would be improved from a worst case level of F to maintain the existing worst case LOS of level D.

Per Condition 5.ff, the applicant is required to submit traffic reports for every 40,000 sq. ft. of built mixed-office space, evaluating the levels of service at intersections that would be used to access the site, including Cypress Avenue/Highway 1 and intersections in Princeton. The traffic report shall state whether or not the level of service at Cypress Avenue and SR 1 warrants a signal or equivalent mitigation measure and shall evaluate study intersections in Princeton to verify that they maintain a LOS level of "C" or better. The applicant shall implement report recommendations, as required by the Department of Public Works and the Planning and Building Department. As proposed and conditioned, project traffic impacts would not be significant and, as mitigated, all study intersections would operate at LOS C or better or, in the case of Cypress Avenue and SR 1, no worse than cumulative without project conditions.

(2) Improved streets, sidewalks, and bikeways in developed areas: The applicant proposes to install a Class 1, 10-foot wide multi-purpose paved trail fronting the project sites along Airport Street, to accommodate pedestrians, persons in wheelchairs, and bicyclists.

¹⁵ For unsignalized intersections, a Level of Service (LOS) "C" represents operations with average delays resulting from fair progression and includes delays from 15.1 up to 25 seconds.

- (3) Minimal through traffic in residential areas: Should the Board of Supervisors desire to approve the version of the Office Park presented in Alternative C, the applicant would be required by Condition 68 to prohibit project and construction traffic along Cypress Avenue, a largely residential street, thereby limiting traffic to non-residential streets in Princeton.
- (4) Routes for truck traffic which avoid residential areas and are structurally designed to accommodate trucks: See (3) above. In addition, Condition 5.gg requires project construction vehicles carrying extra wide and/or long loads (including scrapers, excavators, cat crawlers and extended lift trucks) to access the site using the following route to and from the project sites: Capistrano Road-Prospect Way-Broadway-California Avenue-Cornell Avenue-Airport Street. 16
- (5) Access for emergency vehicles: As stated in Impact HAZ-4 of Section IV.G (Hazards and Hazardous Materials) of the EIR, emergency vehicle access to the project site is provided from major roadways near and adjacent to the site. Major roadways near the project site include State Route (SR) 1 (Cabrillo Highway) and Airport Street. The project site can be directly accessed from the surrounding streets, including: Cypress Avenue, Marine Boulevard; Capistrano Road, Prospect Way; and California and Cornell Avenues, located to the west, east and south of the site, respectively. Project traffic impacts would not be significant and, as mitigated, all study intersections would operate at LOS C or better or, in the case of Cypress Avenue and SR 1, no worse than cumulative without project conditions. Therefore, impacts associated with an emergency response or evacuation plan would be less than significant.
- (6) <u>Bicycle and pedestrian travel</u>: See (2) above. Also, see discussion of General Plan Policies 12.38 and 12.39.
- (7) Access by physically handicapped persons to public buildings, shopping areas, hospitals, offices, and schools: See (2) above.
- (8) Routes and turnouts for public transit: As stated on page IV.M-40 of the EIR, the proposed project would not generate a need for additional transit service.
- (9) Parking areas for ridesharing: Condition 38 requires the applicant to implement a Transportation Demand Management program, to be implemented to the satisfaction of C/CAG, for the purpose of reducing project traffic on the Congestion Management Program roadway

¹⁶ <u>Planning staff determined the appropriate hours in discussion with</u> Ed McKevitt of Big Ed's Crane Service (located at 155 Broadway).

network. Also, Condition 6.n requires the TDM Plan to include shuttle services to the Office Park (to accommodate a minimum of 50 cars and their drivers) for the purpose of reducing project traffic on Cypress Avenue, Prospect Way, Broadway to Cornell Avenue, Harvard Avenue, and Yale Avenue, or equivalent traffic reduction measures, as approved by the Community Development Director.

(10) Coordination of transportation improvement with adjacent jurisdictions:
Should improvements become required per Mitigation Measure TRANS1, the property owner(s) will be required to coordinate with the County of San Mateo.

Policy 12.38 (*Facilities for Bicyclists*) encourages large employers to provide shower and locker facilities for their employees who bike to work as part of a commute alternative program. Per Condition 38, the property owner of the Office Park shall construct shower and locker facilities for every 56,250 sq. ft. constructed mixed-office space.

Policy 12.39 (*Pedestrian Paths*) calls for the provision of safe and adequate pedestrian paths in new development connecting to activity centers, schools, transit stops, and shopping centers. As proposed and conditioned, the applicant will provide a sidewalk meeting the requirements of a Class 1 multiple use trail along the frontage of both properties. In order to separate pedestrians and bicyclists from vehicle traffic along the narrow portion of Airport Street that crosses over the drainage channel, Condition 66 requires the applicant to install k-rails within this section of the Airport Street right-of-way (northbound only).

h. Natural Hazards Policies

Policy 15.20 (Review Criteria for Locating Development in Geotechnical Hazard Areas) establishes the following review criteria:

(1) Avoid the siting of structures in areas where they are jeopardized by geotechnical hazards, where their location could potentially increase the geotechnical hazard, or where they could increase the geotechnical hazard to neighboring properties. As stated in Section IV.F (Geology and Soils) of the EIR, the northwestern portion of the northern parcel of the project site is located within an Earthquake Fault Zone, as defined by the Alquist-Priolo Earthquake Fault Zoning Act. However, only a portion of the Office Park parking lot is proposed within the Earthquake Fault Zone and no habitable structures are proposed within the Earthquake Fault Zone. Therefore, as stated in Impact GEO-1 of the EIR, project impacts related to fault rupture on the Office Park property would be less than significant.

The southern parcel of the project site is not within an Earthquake Fault Zone and no known or potentially active faults exist on the parcel. Since the project site is located in a seismically active region, the remote possibility exists for future faulting in areas where no faults previously existed; however, based on the proximity of the known fault traces, their orientation and trend, and their degree of activity, the risk of surface faulting and consequent secondary ground failure at the Wellness Center property is considered low. As such, project impacts related to fault rupture on the Wellness Center property would be less than significant and no mitigation measures are required.

- (2) Wherever possible, avoid construction in steeply sloping areas (generally above 30%). As stated in Section V-5.2 (Impacts Found to be Less Than Significant) of the EIR, the probability of seismically-induced landslides and slope instabilities affecting the project site is considered to be remote, due to the relatively flat nature of the site (slope is approximately 1%) and surrounding area.
- (3) Avoid unnecessary construction of roads, trails, and other means of public access into or through geotechnical hazard areas. Currently, the site plan for the Office Park includes a fire trail within the area of the Alquist-Priolo Earthquake Fault Zone. Condition 79 has been revised to prohibit location of any fire routes within the earthquake fault zone. As proposed and conditioned, the project does not involve the creation of any new roads or trails into or through geotechnical hazard areas.
- (4) In extraordinary circumstances when there are no alternative building sites available, allow development in geotechnically hazardous and/or steeply sloping areas when appropriate structural design measures to ensure safety and reduce hazardous conditions to an acceptable level are incorporated into the project. As described above, no structures are proposed within geotechnically hazardous and/or steeply sloping areas. However, Office Park buildings would be located adjacent to an Earthquake Fault Zone. All Office Park and Wellness Center structures would be required to comply with Conditions 5.m through 5.r (Mitigation Measures GEO-3a through GEO-8 of the EIR), which require project buildings to incorporate structural design measures to ensure safety and reduce potentially hazardous conditions to an acceptable level.

i. Noise Policies

Policy 16.2 (Reduce Noise Impacts Through Noise/Land Use Compatibility and Noise Mitigation) calls for the reduction of noise impacts through measures that promote noise/land use compatibility and noise mitigation. As discussed in the Noise Chapter of the EIR, project construction may result in potentially significant noise and ground-borne vibration impacts to off-site sensitive receptors. However, per Condition 5.cc, the applicant would be required to implement

noise muffling of construction equipment and install temporary sound barriers between the Pillar Ridge manufactured home community and the Office Park building construction area. Per this condition, the applicant shall use drilled piles, as proposed by the applicant, instead of impact pile drivers to minimize ground-borne vibration. The applicant would also be required to comply with the County's Noise Ordinance limiting construction hours to between 7:00 a.m. and 6:00 p.m. on weekdays and 9:00 a.m. and 5:00 p.m. on Saturdays, and prohibiting construction on Sundays, Thanksgiving and Christmas. Conditions of approval, as discussed above, would further reduce project noise and vibration impacts, which will occur at less than significant levels.

Policies 16.5 (Noise Reduction Along the Path and at the Receiver) and 16.15 (Architectural Design Noise Control) promote noise reduction along the path and at the receiver through techniques which can be incorporated into the design and construction of new development, including, but not limited to, site planning, noise barriers, architectural design, and construction techniques. including (1) grouping noise sensitive rooms together separated from noise sources, (2) placing windows, vents and other openings away from noise sources, and (3) avoidance of structural features which direct noise toward interior spaces. As discussed in Topical Response 14 of the FEIR, the Wellness Center would be located in an area where noise levels are dominated by vehicular traffic on Airport Street and aircraft activity at Half Moon Bay Airport. The EIR states that new residential projects generally provide an exterior-tointerior noise reduction of more than 30 dBA, thereby reducing estimated future exterior noise levels (approximately 58.8 dBA CNEL) to estimated interior noise levels that are lower than the County Interior Noise Standard of 45 dBA CNEL. Therefore, the project would not expose Wellness Center residents to excessive noise levels. Also, as discussed in Section I.B.3 of this report and required by Condition 56, noise levels experienced by Wellness Center residents would be further reduced due to the following site design aspects. as illustrated in the Conceptual Wellness Center Floor Plan included as Attachment AO:

- (1) The applicant proposes to relocate the residential units so that they are as far as possible from the airport.
- (2) The applicant proposes to locate non-residential uses within and along the length of Building A of the Wellness Center, such that the non-residential areas are used to separate and buffer the residential units from the airport.
- (3) The applicant proposes to construct the residential units such that all face to the west and away from the airport, whereby no residential windows will face the airport and the residents.

In addition, Condition 44 requires the property owner(s) to incorporate the noise-reducing design techniques of the above policies into the design of the

Wellness Center, to the extent feasible, prior to Planning approval of a building permit for the applicable project.

j. Airport Safety Policies

Half Moon Bay Airport is a general aviation, single runway airport, owned and operated by the County of San Mateo. The airport is administered by the County Department of Public Works. Runway 12 - 30 is oriented northwestsoutheast and is 5,000 sq. ft. long (physical length) and 150 feet wide, with a threshold of displacement at both runway ends of 763 feet. Runway 12 is the northern approach and Runway 30 is the southern approach. It should be noted that, while Airport Land Use Committee (ALUC) review of the project is not required as the project does not involve a General Plan Amendment or Rezoning, the project has been presented at two ALUC meetings and. subsequently, the County has received comments from City/County Association of Governments of San Mateo County (C/CAG) on behalf of ALUC. These comments are included in the FEIR (Comment Letter 192). It should be noted that the Federal Aviation Administration (FAA) has commented on this project (Letter is included as Attachment AJ). For a discussion of concerns expressed by the FAA regarding the proposed location of residential uses of the Wellness Center near Half Moon Bay airport, refer to Section I.B.3 of this report.

Policy 16.42 (*Limit Land Uses at Ends of Runways*) limits land uses in approach zones, clear zones and other areas of high accident potential at ends of airport runways to low intensity, non-structural uses, including, but not limited to, agriculture, open space, and storage. According to the California Airport Land Use Planning Handbook (Handbook), 30% to 50% of near-airport aircraft accident sites lie within the Runway Protection Zone (RPZ or Zone 1) and Zone 2, as defined in the Handbook. As discussed in Topical Response 14 of the FEIR, the location of Zone 1 for Half Moon Bay Airport has been established. As shown in the *Half Moon Bay Airport: Airport Layout Drawing* (Attachment AK), the RPZ (Zone 1) for this airport is located entirely on airport property. For the purpose of approximating the location of Zone 2 for the EIR, County used guidelines from the Handbook and the FAA-approved map of Zone 1. Zone 2 is estimated to be approximately 3,000 feet in length and 450 feet wide. With this understanding, it appears that Zone 2 would not extend over the project parcels.

The intent of the Airport Overlay (AO) Zoning District is to provide a margin of safety at the ends of airport runways by limiting the concentration of people where hazards from aircraft are considered to be greatest. In compliance with the AO Zoning District regulations, no structures are proposed in areas of the AO Zoning District on the Office Park property, only outdoor parking uses, trail uses and landscaping. On the Wellness Center property, the applicant proposes to locate accessory communications uses to serve the entire property, as well as Wellness Center storage uses and commercial public storage use within the AO Zoning District (refer to Attachment S). Per AO

Zoning District requirements, uses located within the AO zone will require a Use Permit and capacity shall be restricted to no more than three (3) persons occupying the site at any one time. Further discussion of project compliance with the regulations of the AO Zoning District is provided in Section II.B.4 of this report.

State law requires an airport land use commission to prepare and adopt a comprehensive airport/land use compatibility plan (CLUP) for each public-use airport in the County. Project compliance with the San Mateo County Comprehensive Airport Land Use Plan was discussed in detail in Section I.B.3 of this report.

k. Hazardous Materials Policies

Policy 16.48 (Strive to Ensure Responsible Hazardous Waste Management) directs the County to strive to ensure that hazardous waste generated within San Mateo County is stored, treated, transported and disposed of in a legal and environmentally safe manner so as to prevent human health hazard and/or ecological disruption. The applicant proposes to provide up to 225,000 sq. ft. of mixed-office space, which are proposed to be distributed as follows: 40% General Office, 25% Research and Development, 20% Light Manufacturing, and 15% Storage uses. Future businesses locating at the Office Park would be required by the County Environmental Health Division (Division) to complete and submit a Business Plan¹⁷ within 30 days of handling or storing a hazardous material equal to or greater than the minimum reportable quantities. If a Business Plan is required, inspection of the business, which includes a review of emergency response procedures and employee training records, would be performed at least once every two years. Monitoring by Division staff will ensure that project-generated hazardous waste is stored, treated, transported and disposed of in a legal and environmentally safe manner so as to prevent human health hazard and/or ecological disruption. Condition 71 requires all Office Park businesses and the Wellness Center to comply with Division requirements for the handling and/or storing of hazardous materials.

Policy 16.53 (*Regulate Location of Hazardous Material Uses*) directs the County to regulate the location of uses involving the manufacture, storage, transportation, use, treatment, and disposal of hazardous materials to ensure community compatibility, as well as provide adequate siting, design, and operating standards. Office Park buildings would be located within an M-1 Zoning District, which allows for the storage of hazardous materials. Condition 53 prohibits the storage of bulk petroleum products or chemicals within all areas of the property located within the Airport Overlay (AO) Zoning District. Office Park buildings are separated from the Wellness Center buildings by the width of the drainage swale and two 100-foot wetland buffers on both sides of

¹⁷ The Hazardous Materials Business Plan Program is also known as the Community Right to Know Program and any citizen has the right to review these plans upon request.

the swale. The Office Park buildings are set back over 200 feet from the Pillar Ridge manufactured home community.

2. Compliance with the County's Housing Element of the General Plan

The County's Housing Element (Amended in 2004) estimates that, Countywide, there are 107,440 persons with disabilities, approximately 15% of the County's total population. The disabled population of the entire Bay Area is approximately 1.1 million persons, comprising approximately 16% of the total population. The 2000 Census identified six disability categories including sensory, physical, mental, self-care, go-outside-home and employment disabilities. Of all persons with disabilities, 57,120 or 53% of the total report having one of the above disabilities, while 50,320 or 47% report having two or more disabilities. Of those persons with one disability, 10% have a mental disability.

The Housing Element sets the following goals and objectives, as stated in Policies and Programs 2003-2006: (1) maintain and improve quality and affordability of existing housing stock, (2) promote sufficient production of new housing, (3) provide housing near employment, transportation, and community services, and (4) ensure equal access to housing.

The following table lists and provides discussion of policies applicable to the project:

	Table 4								
Policies and Programs 2003-2006 Housing Element (Amended in 2004)									
Policy Number and Title		Policy	Discussion of Project Compliance						
PROGE	RAM: PROVIDE	NEW HOUSING OPPORTUNITIES							
Encour	age Availability o	Land and Infrastructure for New Housin	g						
14.19	Encourage New Housing Near Employ- ment and Services	This policy encourages the provision of housing near employment centers and/or where adequate infrastructure and services exist or can be provided.	The project would provide 57 affordable housing units to house up to 50 disabled adults and 20 aides, on-site employment opportunities, and would utilize proposed and existing infrastructure to provide adequate water and wastewater services.						
14.23	Direct Developers to Identified Housing Sites	Regularly identify appropriate sites for higher density housing development. Establish a program to actively recruit developers to develop or redevelop identified sites throughout the County.	As described in Alternatives Considered to be Infeasible in the EIR, the designated affordable housing sites have various environmental constraints and thus development of the Wellness Center at such sites would not						

Table 4

Policies and Programs 2003-2006 Housing Element (Amended in 2004)

Policy Number and Title		Policy	Discussion of Project Compliance	
			reduce all of the significant impacts associated with the project and would create new significant impacts. Also, use of one of these sites would not be financially viable, as it would require the non-profit to purchase one of these alternative sites at market rate.	
Reduce	e Housing Consti	ruction and Energy Costs		
14.31	Minimize Permit Processing Times	The policy suggests measures including standardizing and streamlining the permit review process through comprehensive revision of the Zoning Regulations and priority processing for affordable housing developments.	(Policy applies to County)	
14.32	Institute Flexible Parking Standards	The policy calls to revise Zoning Regulations to enhance the feasibility of developing affordable housing, such as allowing for compact spaces or reducing the standard size of parking spaces, reducing the number of spaces required where it can be demonstrated that fewer are needed, and allowing joint use of parking areas.	(Policy applies to County)	
14.33	Improve the Energy Efficiency of New Housing	Enforce State energy codes and encourage the use of on-site renewable energy sources.	The developer proposes the use of renewable energy sources such as solar cells for heating/energy, wind turbines and generators, and geothermal cooling systems.	
14.34	Promote Sustainable Building Practices	Promote "green" building by continuing community outreach and education efforts to encourage local builders to adopt green practices.	(Policy applies to County)	

Table 4

Policies and Programs 2003-2006 Housing Element (Amended in 2004)

Policy Number and Title		Policy	Discussion of Project Compliance				
Encourage the Development of Affordable Housing							
14.46	Encourage Self-Help Housing Developments	Support non-profit developers and others to create self-help housing opportunities for very low and low-income households.	(Policy applies to County)				
14.47	Encourage Private-Public Partnerships for Affordable Housing Development	Encourage the use of private-public partnerships to facilitate the development of affordable housing.	(Policy applies to County) The project is privately funded.				
PROGR	RAM: HOUSING	NDIVIDUALS WITH SPECIAL NEEDS					
14.48	Expand Housing Choices by Increasing the Diversity of Housing Types	Increase the variety in location, size, type and price of housing available to special needs groups, including the disabled.	(Policy applies to County)				
14.49	Provide Affordable Housing Opportunities and Supportive Services for the Disabled	Programs include development of new shared housing and group homes and development of new supportive services.	(Policy applies to County)				
14.50	Promote Housing for the Disabled in Appropriate Locations	Consider the following high priority locations: (1) lands within urban areas that are located close to public transportation and other essential services such as stores, banks, and medical facilities, and (2) lands that do not have major topographic constraints.	The project site has been designated for urban land uses and is located near the cities of Half Moon Bay and Pacifica and near the commercial areas of Princeton and Moss Beach. Onsite employment opportunities allow residents to work on-site. The project includes shuttle services to connect residents to off-site supportive services. The site is relatively flat.				

3. Compliance with the County's Local Coastal Program (LCP)

a. Locating and Planning New Development Component

Policy 1.4 (*Designation of Urban Areas*) calls for the designation as "urban" those lands shown inside the urban/rural boundary on the Land Use Plan Maps. Such areas include Montara, Moss Beach, El Granada, Princeton and Miramar. The project sites are designated for urban use.

Policy 1.18 (Location of New Development) directs the County to (1) direct new development to existing urban areas by requiring infill of existing residential subdivisions and commercial areas, and (2) allow some future growth to develop at relatively high densities for affordable housing in areas where public facilities and services are or will be adequate and where coastal resources will not be endangered. Policy 1.19 (Definition of Infill) defines infill as the development of vacant land in urban areas and rural service centers which is: (1) subdivided and zoned for development at densities greater than one dwelling unit per 5 acres, and/or (2) served by sewer and water utilities. As proposed and conditioned, the project is consistent with the LCP's definition of infill. Regarding water service, Condition 9 requires the project to connect to CCWD for water service. In the instance that a connection is not authorized by permitting agencies, water would be provided to the project through the use of an on-site well to supply approximately 16,000 gallons per day (gpd), where 26,000 gpd is required for project operation. Other water demands (approximately 10,000 gpd) will be supplied using on-site recycled water. Regarding wastewater service, the applicant proposes to connect to the Granada Sanitary District (GSD) sewer system for eight equivalent dwelling units for the discharge of unused Title 22 treated water if needed. The applicant proposes to treat all 26,000 gpd through an on-site membrane bioreactor (MBR) wastewater treatment facility designed to meet Title 22 requirements. If a water connection to CCWD is granted, the project, as proposed and conditioned. would meet the objective of infill in that the project sites would be served by the sewer district and water district. In the instance that a connection to CCWD cannot be secured, the project, as proposed and conditioned, would meet the general objective of infill in that the project sites would be served by the sewer district and water to the project sites would be supplied in a manner that incorporates progressive methods to limit project demand for well water (e.g., wastewater treatment, recycling, and reuse).

Policy 1.24 (*Protection of Archaeological/Paleontological Resources*) calls for the County, prior to approval of development proposed in sensitive areas, to require that a mitigation plan, adequate to protect the resource and prepared by a qualified archaeologist/paleontologist, be submitted for review and approval and implemented as part of the project. Analysis and recommendations for mitigation of potential project impacts were prepared for the Cultural Resources Section of the EIR by Tom Origer, a professional archaeologist. As shown in the FEIR, the revised Wellness Center site plan avoids site CA-SMA-

151, as required by Mitigation Measure CULT-2a (Condition 5.i) and, therefore, the project complies with LCP Policy 1.24.

b. Public Works Component

Policy 2.2 (*Definition of Public Works*) defines "public works" as: utilities owned or operated by any public agency or by any utility subject to the jurisdiction of the Public Utilities Commission except for energy facilities; all public transportation facilities and other related facilities; all publicly financed recreational facilities and any development by a special district; and all community college facilities. The project is a private improvement and is not a Public Works facility and, therefore, this policy is not applicable to the project and compliance with the policy is not required.

Policy 2.14 (Establishing Service Area Boundaries) requires the County to confine urban level services provided by governmental agencies, special districts and public utilities to urban areas, rural service centers and rural residential areas as designated by the Local Coastal Program on March 25, 1986, but allows some exceptions, including when alternatives have been fully explored. Project connection to CCWD, as required by Condition 9, would require annexation to the CCWD service area, which would require review and approval by LAFCo and approval of amendments to the Coastal Development Permits for the El Granada Pipeline replacement project (A-1-HMB-99-20 and A-2-SMC-99-63). Permit applications required for project connection to CCWD are separate project(s) under CEQA and the LCP and will be subject to review with applicable LCP policies at that time. It should be noted that the alternative to connection to CCWD (e.g., water supply via an on-site well and water recycling) has been fully explored in the EIR for this project.

Policy 2.24 (Environmental Compatibility of Treatment Plants) requires that utilities, prior to approval of construction or addition to treatment plants, submit a plan for successful mitigation of any potential impacts on the surrounding residential and recreational area and on resources, including habitats and air quality. The policy also requires that plants be designed and landscaped to be visually compatible with surrounding areas, particularly nearby residences or recreational areas. Potential environmental impacts of the sewage treatment plant (including, but not limited to, air quality, biological resources, and aesthetics) have been evaluated in the EIR, whereby all project impacts were found to be less than significant. Condition 50 requires treatment plant facilities to be designed and landscaped to be visually compatible with surrounding areas, particularly nearby residences or recreational areas.

Policy 2.32 (*Groundwater Proposal*) requires, if new or increased well production is proposed to increase supply, that:

- (1) Water quality be adequate, using blending if required, to meet potable water standards. As described in the EIR, well water after treatment, via filtration and UV disinfection, will meet the standards of the Safe Water Drinking Act in accordance with Title 22.
- (2) Wells are installed under inspection according to the requirements of the State and County Department of Public Health (CDPH). As required by Condition 5.x, the on-site well must meet CDPH criteria for well protection. The applicant shall prepare, if required by the CDPH or County Department of Health Services, a Drinking Water Source Assessment and Protection (DWSAP) application to identify and protect against potential well contaminants.
- (3) The amount pumped be limited to a safe yield factor which will not impact water dependent sensitive habitats, riparian habitats and marshes. As stated in the Technical Memorandum #1 (TM #1), dated May 15, 2009. prepared by Schaaf and Wheeler (included in Appendix H of the EIR), the hydrologic impacts of the proposed groundwater withdrawals to the Pillar Point Marsh from the on-site well based on conditions in the entire marsh. watershed appear to be minor. As currently proposed, all rainwater from surfaces and roof gutters will be directed to underground storage systems below the pervious parking lots. As stated in the EIR, under worst-case conditions where the project would increase stormwater flows from the site, these flows would still only represent 6% of the total flows to the marsh. TM #1 adds that planned stormwater Best Management Practices should serve several hydrologic and water quality functions, including maximizing groundwater recharge, minimizing quantities of stormwater runoff, and reducing pollutant loadings in stormwater runoff. These recommendations have been added to Mitigation Measure HYDRO-5 or Condition 5.w.
- (4) Base the safe yield and pumping restriction on studies conducted by a person agreed upon by the County and the applicant which shall:
 - (a) Prior to the granting of the permit, examine the geologic and hydrologic conditions of the site to determine a preliminary safe yield which will not adversely affect a water dependent sensitive habitat: Refer to (3) above.
 - (b) During the first year of operation of the domestic well, monitor the impact of the well on groundwater and surface water levels and quality and plant species and animals of water dependent sensitive habitats to determine if the preliminary safe yield adequately protects the sensitive habitats and what measures should be taken if and when adverse effects occur. This monitoring requirement has been added as Condition 74.

Policy 2.33 (*Management of Pillar Point Marsh*) requires, as a condition of development permit for any facilities to increase water supply, that any water system that presently draws or proposes to draw water from wells in the aquifer serving Pillar Point Marsh agree to participate in and assist in the funding of the hydrologic study of Pillar Point Marsh required by Policy 7.20 and to accept the restrictions resulting from that study. With regard to the hydrologic study, Policy 7.2 (*Management of Pillar Point Marsh*) restricts groundwater extraction in the aquifer to a safe yield as determined by a hydrologic study participated in by the two public water systems (CUC and CCWD). Water system capacity permitted and the number of building permits allowed in any calendar year shall be limited if necessary by the findings of the study.

The hydrologic study referenced in these LCP policies and the results of the study are contained in the following documents: (1) Half Moon Bay Airport/Pillar Point, Marsh Groundwater Basin, Phase I Study Report (June 1987); (2) Half Moon Bay Airport/Pillar Point Marsh, Groundwater Basin, Phase II (September 1991); and (3) Half Moon Bay Airport/Pillar Point Groundwater Basin Report, Phase II, Supplemental Data (June 1992). The following is a discussion of project compliance with the specific requirements of this policy, including limiting groundwater extraction in the aquifer to a safe yield and other restrictions of the study:

"Safe" Yield

Section VI of the 1991 report, "Groundwater Basin Yield and Management," estimates that an increase of 45 to 87 acre-feet per year (AFY) above current pumping levels can be accommodated without causing impacts to Pillar Point Marsh and the groundwater basin. Table 3.2 of the 1992 report shows that, over the study period, peak total production by CCWD and Citizens Utilities Company (CUC) was 431.39 AFY in 1988. While the report acknowledges that estimated CUC production during the study period does not include production from the three wells at the Pillar Ridge mobile home park, the report states that "the estimated increase in pumpage which could be considered for the basin of 45 to 87 AFY is in addition to that produced by the park wells." The 1992 report estimates that the wells at the mobile home park produce 52 AFY. Therefore, the "safe" yield for groundwater pumping for the Airport aquifer established by the study is 431.39 (peak production during study period), plus 52 AFY (Pillar Ridge property wells), plus 45 to 87 AFY (range of increase for "safe" yield), for a total range of "safe" yield of 528.39 to 570.39 AFY.

The Kleinfelder Midcoast Groundwater Study (April 2009) states that approximately 513 acre-feet of groundwater is pumped annually from the Airport Subbasin. These withdrawals consists of 169 acre-feet of average annual pumping by the Coastside Community Water District, 224 acre-feet of average annual pumping by the Montara Water and Sanitary District (which subsequently acquired the CUC system), about 96 acre-feet of extractions by approximately six agricultural wells, and approximately 24 acre-feet of withdrawals by approximately 87 domestic and other wells.

The upper limit of the EIR's estimate of project potable water demand is 17,000 gpd, or 19 AFY. As stated in the EIR, the applicant estimates that the project would only use 10,000 gpd or 11 AFY. Increasing the current annual pumping rates from the Airport Subbasin of 513 AFY by the upper range of the project demand of 19 AFY would equal 532 AFY of annual pumping. This yield is within the total range of "safe" yield of 528.39 to 570.39 AFY. Therefore, the project would be consistent with the range of "safe" yield determined by the hydrologic studies referenced by Policies 2.33 and 7.20.

Study Restrictions

The report assumes continued collection of monitoring data and recommends management considerations involving the development of contingency plans during a drought. Condition 74 requires the property owner(s) to submit reports to the Environmental Health Division and the Planning and Building Department prepared by a licensed civil engineer evaluating the impact of the well on groundwater and surface water levels and quality and plant species and animals of water dependent sensitive habitats to determine if the preliminary safe yield adequately protects the sensitive habitats and what measures should be taken if and when adverse effects occur. Condition 75 requires the property owner(s) to comply with the annual monitoring and reporting requirement of Section 4.68.250 of Chapter 4.68 (Wells) of the San Mateo Ordinance Code, which requires any well used or operated as a domestic water supply to have a meter installed on the well to record the volume of water used. This condition requires that a record of such water usage to be submitted by the permittee to the County Health Officer annually. unless otherwise requested by the County Health Officer. Therefore, the project would be consistent with the study restrictions of the hydrologic studies referenced by Policies 2.33 and 7.20.

Regarding the building permit quota for the construction of residences in the Midcoast, LCP Policy 1.22 establishes a quota of 125 per year, but excludes the construction of affordable housing in this quota. Condition 6.I requires all housing units in the Wellness Center to be kept at an affordable rate, such that residents and aides are required to meet income qualifications for affordable housing.

Policy 2.36 (*Findings*) requires, as a condition of permit approval for any facilities to increase water supply, the following findings to be made:

¹⁸ It should be noted that present agricultural well production was accounted for in the Kleinfelder study and that project well production is anticipated to be less than production under current agricultural uses. However, Planning staff's analysis takes a conservative approach by adding project water demand to current pumping rates for the Airport Subbasin, without subtracting rates of present agricultural well production.

- (1) The addition of this water supply facility is consistent with the Capacity Limits and Allocations of this Component: The increased use of this well is consistent with LCP policies regulating well water production, Policies 2.32, 2.33, and 7.20, as discussed above.
- (2) Storage is adequate to ensure that sufficient emergency supply is available and any additional development allowed because of this increase in water supply will be served during dry summer months: As described in the EIR, the project backup system includes two (2) days of water storage to provide water during an emergency. Also, as described in the EIR, the existing well capacity is sufficient to meet the applicant's estimated potable water demand of 10,000 gpd. It should be noted that the Kleinfelder study concluded that the groundwater basin appears to be in long-term hydrologic balance under current pumping conditions and should remain so with a moderate increase in water extractions.
- (3) The development of this facility minimizes energy consumption: The applicant proposes the use of renewable energy sources such as solar cells for heating/energy, wind turbines and generators, and geothermal cooling systems. As stated in the EIR, the project would not create wasteful, inefficient, and unnecessary consumption of energy.
- (4) The siting of this facility is consistent with LCP policies: The property owner(s) propose to utilize an existing well.

c. Housing Component

Policy 3.1 (Sufficient Housing Opportunities) calls on the County to protect. encourage and, where feasible, provide housing opportunities for persons of low and moderate income who reside, work or can be expected to work in the Coastal Zone, through both public and private efforts. The proposed Big Wave Wellness Center and Office Park project is an economically sustainable development that provides 57 affordable housing units and employment opportunities for low-income developmentally disabled (DD) adults at the Wellness Center. According to the U.S. Department of Housing and Urban Development (HUD), the generally accepted definition of affordability is for a household to pay no more than 30% of its annual income on housing. The cost of Wellness Center operations are funded by the developer (Big Wave, LLC), revenue generated by the Office Park, other private party donations, and residential housing revenues. The revenue from the 225,000 sq. ft. Office Park would allow a portion of the Wellness Center units to be affordable to disabled persons living below the poverty line. The applicant estimates that, if there is no demand for office space and none of the office buildings are built, the Wellness Center would continue to provide housing to disabled adults, but the

¹⁹ Source: Page II-63 of the FEIR.

units would not be affordable to disabled adults in the "extremely low" income category or those living below the poverty line. However, all Wellness Center units would still meet the definition of "affordable housing" and would be affordable to the "low" or "very low" income populations. Condition 6.I requires the property owner to keep the rental rates for all 57 units of the Wellness Center "affordable," such that residents shall be limited to those of Extremely Low Income, Very Low Income, Low Income, and Moderate Income (definitions are included in the County's Housing Element and in Attachment AP of this report), with the exception that residents may use up to 100% of their Social Security income for housing costs. This exception allows for residents who have no other income other than Social Security payments to use up to the full amount of their payment toward rental costs at the Wellness Center. As stated in Condition 4, the approval will require regular review and monitoring of the project by the County, at the owner's expense, to ensure that the project is operated in a manner that is consistent with the County's approval.

Policy 3.2 (*Non-Discrimination*) calls for the County to strive to ensure that decent housing is available for low and moderate income persons regardless of age, race, sex, marital status or other arbitrary factors. Policy 3.4 (*Diverse Housing Opportunities*) calls for the County to strive to improve the range of housing choices, by location, type, price, and tenure, available to persons of low and moderate income. Housing opportunities for the disabled are extremely limited in San Mateo County. Based on County Housing Authority data, only 356 units are currently available for the disabled in unincorporated San Mateo County of which only 194 units (or 54%) are affordable. None of these existing units are located in the Coastal Zone. The Wellness Center would provide 57 housing units to house up to 50 disabled adults and 20 aides.

Policy 3.3 (*Balanced Developments*) calls for the County to strive to provide such housing in balanced residential environments that combine access to employment, community facilities and adequate services. The Wellness Center site is separated from an existing residential area (Pillar Ridge manufactured home community) only by the Office Park site and would offer on-site employment opportunities. Project compliance with LCP water supply and wastewater policies is discussed above. Project compliance with LCP policies that relate to energy is addressed below.

Policy 3.5 (*Regional Fair Share*) defines the regional fair share assisted housing allocation for the San Mateo County Coastal Zone as that which provides housing opportunities for low and moderate income households with members who reside, work or can be expected to work in the Coastal Zone. Policy 3.6 (*Allocation of Affordable Units*) calls for the County to cooperate with the City of Half Moon Bay toward achieving its fair share allocation. It should be noted that the County has not performed a separate Midcoast sub-area

²⁰ San Mateo County Affordable Rental Housing for Low and Moderate Income Households, San Mateo County Department of Housing, May 1, 2008.

allocation as implied in these policies. The Association of Bay Area Governments (ABAG) determines each municipality's regional housing need for the 9-county Bay Area. ABAG's allocation for unincorporated San Mateo County²¹ is provided in the table, below:²²

Table 5 ABAG's Housing Needs Allocation, 2007-2014¹ For Unincorporated San Mateo

	Very Low Income	Low Income	Moderate Income	Total
Income Limit (2009) ²	\$39,600	\$63,350	\$81,300	N/A
Units	343	247	291	881
Total Affordable I	881			
Existing Affordab	523			
Total Existing Nee	358			
Total Proposed U	<u>57</u>			
Total Need with the	<u>301</u>			

¹This table does not include the 625 units allocated as "Above Moderate Income," as these units are not considered affordable. Source: San Francisco Bay Area Housing Needs Plan, 2007-2014, Association of Bay Area Governments.

The Wellness Center would provide 57 affordable housing units to house up to 50 disabled adults and 20 aides, helping the County of San Mateo to fulfill its affordable housing allocation. As stated previously, Condition 6.I requires the property owner to keep the rates for all 57 units of the Wellness Center as affordable (i.e., accessible to very low income, low income, and moderate income households), such that residents and aides shall meet income qualifications for affordable housing. Per Condition 58, the Wellness Center would be required to prioritize disabled adults residing in the Coastal Zone over those who do not reside in the Coastal Zone in the consideration of residential applications.

Policy 3.13 (*Maintenance of Community Character*) requires that new development providing significant housing opportunities for low and moderate-income persons contribute to maintaining a sense of community character by being of compatible scale, size and design. The policy calls for the County to

²Income limit is based on a single person family size. Median income is \$67,750. Source: San Mateo County Department of Housing 2009 San Mateo County Income Limits as defined by U.S. Housing and Urban Development and State of California Housing and Community Development.

ABAG does not provide a RHNA allocation specific to the unincorporated Coastside area.
 The County of San Mateo General Plan Housing Element (Housing Element) contains Regional Housing Needs Allocation for a 7-year period from 1999 to 2006. These figures are superseded by the 2007-2014 allocation, which has been adopted by the Board of Supervisors. The County's Housing Element is currently being updated.

limit the height of such structures providing affordable housing to two stories to mitigate the impact of development on the surrounding neighborhoods and to assess negative traffic impacts and mitigate as much as possible. As proposed, Building A of the Wellness Center is three stories in height. While buildings in the immediate vicinity are generally one and two stories in height, including the warehouse buildings in Princeton and the homes in the Pillar Ridge manufactured home community, several buildings in the project vicinity are three stories in height. While these buildings do not contain affordable housing, they contribute to the existing visual character of the neighborhood. As a 3-story structure, the project could maximize affordable housing resources as directed by LCP Policies 3.1, 3.2, 3.3, and 3.5 and still maintain community character in light of the other 3-story buildings in the vicinity. It should be noted that story restrictions would not apply to non-affordable or market rate housing developments.

Policy 3.14 (*Location of Affordable Housing*) states that, on the Midcoast, affordable housing intended for sites other than the designated affordable housing sites should be located within the urban boundary, or in the rural area as specified in Policies 3.22 and 3.23. The project complies with this policy as project sites are designated for urban use.

d. Energy Component

Policy 4.42 (*Alternative Energy Sources*) encourages the development of non-polluting alternative energy resources including but not limited to cogeneration, biomass, wind and solar. As proposed, the project incorporates the on-site use of non-polluting alternative energy resources, including energy produced from solar voltaics, solar heating, geothermal/evaporative cooling, and wind power.

e. Agriculture Component

Policies 5.1 (Definition of Prime Agricultural Lands) and 5.2 Designation of Prime Agricultural Lands) call for the designation of any parcel which contains prime agricultural lands as Agriculture on the Local Coastal Program Land Use Plan Map, subject to the following exceptions: State Park lands existing as of the date of Local Coastal Program certification, urban areas, rural service centers, and solid waste disposal sites necessary for the health, safety, and welfare of the County. While the property contains soil mapping units that meet the criteria for Prime Farmland as defined in Policy 5.1 and has been used for agriculture, the property is not designated for Agricultural Land Use. ²³ This LCP policy calls for the designation of all prime agricultural lands for agricultural land use, with various exceptions including parcels in urban areas. The property is designated for urban land use by the County's LCP and

²³ The property contains soil mapping units that meet the criteria for Prime Farmland as defined in U.S. Department of Agriculture's Land Inventory and Monitoring (LIM) Project for the San Mateo Area.

General Plan, specifically General Industrial and General Open Space land uses. Therefore, conversion of prime farmlands within an urban area not designated for agricultural use would not result in a significant impact to agricultural resources.

f. Sensitive Habitats Component

Policy 7.1 (*Definition of Sensitive Habitats*) defines sensitive habitats as any area in which plant or animal life or their habitats are either rare or especially valuable, including wetland areas supporting rare, endangered, and unique species. As discussed in the Biological Resources Chapter of the EIR, the majority of the project site has been disturbed by agricultural activities and, therefore, the extent of natural vegetation communities and wildlife habitats on the site are limited to those that are contiguous to habitats in and around Pillar Point Marsh. Based on the foregoing, on-site sensitive habitat is limited to the areas of the riparian corridor (along the drainage swale) and delineated wetlands.

No direct impact or take of special-status species is expected as a result of the proposed project due to the lack of habitat suitable on-site to support those species with a potential to occur or known to occur in the project vicinity. However, development on the project site has the potential to indirectly impact special-status wildlife species (such as western pond turtle, San Francisco garter snake, and California red-legged frog) and bird species, due to the availability of suitable habitat in the immediate vicinity of the project, as well as documented occurrences of the species in the project vicinity. Therefore, project-related impacts would be potentially significant. Conditions 5.d through 5.g require the applicant to schedule disturbance activities so as to minimize habitat disturbance and to work with a qualified biologist to monitor the site prior to and during construction to minimize impact to these species.

Policy 7.3 (*Protection of Sensitive Habitats*) prohibits any land use or development which would have significant adverse impact on sensitive habitat areas and requires development in areas adjacent to sensitive habitats to be sited and designed to prevent impacts that could significantly degrade the sensitive habitats. All uses shall be compatible with the maintenance of biologic productivity of the habitats. As stated in Biological Resources Section of the EIR, the project, as mitigated by Conditions 5.d through 5.h, would not result in significant impacts to special-status species, sensitive natural communities, federally protected wetlands, wildlife movement and habitat connectivity, or result in cumulative impacts to biological resources.

Policy 7.4 (Permitted Uses in Sensitive Habitats) calls for the County to:

(1) Permit only "resource dependent uses" in sensitive habitats. Resource dependent uses for riparian corridors, wetlands, marine habitats, sand dunes, sea cliffs and habitats supporting rare, endangered, and unique

species shall be the uses permitted in Policies 7.9, 7.16, 7.23, 7.26, 7.30, 7.2, 7.33, and 7.44, respectively, of the County Local Coastal Program on March 25, 1986. In compliance with these policies, within areas of the riparian corridor and delineated wetlands and their associated buffer zones, proposed uses would be limited to wetlands and upland land-scaping that would provide visual screening of the project as well as functioning biological habitat. Refer to the "90% Basis of Design - Riparian and Water/Wetlands Ecosystem Restoration" included as Attachment AA.

(2) In sensitive habitats, require that all permitted uses comply with U.S. Fish and Wildlife and State Department of Fish and Game regulations. As discussed in Section I.B.3 of this report, Conditions 5.d and 5.e (Mitigation Measures BIO-1a and 1b) require project compliance with U.S. Fish and Wildlife and State Department of Fish and Game regulations.

Policy 7.5 (*Permit Conditions*) call for the County to:

- (1) As part of the development review process, require the applicant to demonstrate that there will be no significant impact on sensitive habitats. When it is determined that significant impacts may occur, require the applicant to provide a report prepared by a qualified professional which provides: (1) mitigation measures which protect resources and comply with the policies of the Shoreline Access, Recreation/Visitor-Serving Facilities and Sensitive Habitats Components, and (2) a program for monitoring and evaluating the effectiveness of mitigation measures. Develop an appropriate program to inspect the adequacy of the applicant's mitigation measures. As stated in the Biological Resources Section of the EIR, the project, as mitigated by Conditions 5.d through 5.h, would not result in significant impacts to special-status species, sensitive natural communities, federally protected wetlands, wildlife movement and habitat connectivity, or result in cumulative impacts to biological resources. Refer to the Mitigation Monitoring and Reporting Program for the project included as Attachment Al. Mitigation measures comply with the policies of the Shoreline Access, Recreation/Visitor-Serving Facilities and Sensitive Habitats Components in that they minimize the impacts of project construction and operation to special-status species by requiring coordination with regulatory agencies and setting performance standards.
- (2) When applicable, require as a condition of permit approval the restoration of damaged habitat(s) when in the judgment of the Community Development Director restoration is partially or wholly feasible. Although the project, as mitigated, would not result in a significant impact to biological resources, the project proposes to provide for functioning wetlands and uplands habitat within delineated wetland areas, buffer zones, and upland areas of the site, as shown in Attachments Q and V. Condition 28 requires the applicant to revise planting plans to suit the approved site

plans for the Wellness Center and Office Park, retaining the overall square footage of the proposed landscaping.

Policy 7.14 (*Definition of Wetland*) defines wetland as an area where the water table is at, near, or above the land surface long enough to bring about the formation of hydric soils or to support the growth of plants which normally are found to grow in water or wet ground. Furthermore, Policy 7.15 (*Designation of Wetlands*) designates the Pillar Point Marsh as wetlands requiring protection. A total of 0.74 acres (32,180 sq. ft.) of wetlands on the project site consists of wetlands as defined by the California Coastal Act. A portion of this total, 0.45 acres on the project site, is under Federal jurisdictional waters/wetlands under the permit authority of the U.S. Army Corps of Engineers (USACOE). Wetland boundaries relative to the project site are shown on Attachment K.

Policy 7.16 (*Permitted Uses in Wetlands*) limits uses in wetland areas to nature education and research, fish and wildlife management, among other uses. In addition to protecting the existing wetlands (0.74 acres), the applicant proposes to perform wetlands habitat restoration or creation on approximately 44% of the project sites, including 5.9 acres of wetlands on the Office Park property, and 2.8 acres of wetlands on the Wellness Center property. The only uses proposed within wetland areas are associated with wetland habitat enhancement and monitoring. Condition 26 requires the property owner(s) to record a conservation easement over all wetlands and wetland buffer areas which limits uses to those consistent with this policy.

Policy 7.17 (Performance Standards in Wetlands) requires that development permitted in wetlands minimize adverse impacts during and after construction. Specifically, this policy requires that: (1) all paths be elevated (catwalks) so as not to impede movement of water, (2) all construction takes place during daylight hours, (3) all outdoor lighting be kept at a distance away from the wetland sufficient not to affect the wildlife, (4) motorized machinery be kept to less than 45 dBA at the wetland boundary, except for farm machinery, (5) all construction which alters wetland vegetation be required to replace the vegetation to the satisfaction of the Community Development Director including "no action" in order to allow for natural reestablishment, (6) no herbicides be used in wetlands unless specifically approved by the County Agricultural Commissioner and State Department of Fish and Game, and (7) all projects be reviewed by the State Department of Fish and Game and State Water Quality Board to determine appropriate mitigation measures. Proposed wetland habitat creation is described in the "90% Basis of Design - Riparian and Water/Wetlands Ecosystem Restoration" report included as Attachment AA. Condition 32 requires habitat creation and monitoring activities to comply with this policy. Condition 26 requires the property owner(s) to record a conservation easement over all wetlands and wetland buffer areas which limits uses to those consistent with this policy.

Policy 7.18 (*Establishment of Buffer Zones*) states that buffer zones shall extend a minimum of 100 feet landward from the outermost line of wetland vegetation. This setback may be reduced to no less than 50 feet only where (1) no alternative development site or design is possible; and (2) adequacy of the alternative setback to protect wetland resources is conclusively demonstrated by a professional biologist to the satisfaction of the County and the State Department of Fish and Game. A larger setback shall be required as necessary to maintain the functional capacity of the wetland ecosystem. The project incorporates a 100-foot wetland buffer zone on each project parcel, which Planning staff has concluded is adequate to protect the functional capacity of the wetland ecosystem on the project site.

Policy 7.19 (*Permitted Uses in Buffer Zones*) limits uses within buffer zones to uses allowed within wetlands, as well as public trails, scenic overlooks, and agricultural uses that produce no impact on the adjacent wetlands. The proposed location of the native plant nursery (an agricultural use) within the 100-foot wetland buffer zone was considered in the analysis of the biological impact of this project, and was determined to produce no impact on the adjacent wetlands with the implementation of mitigation measures. No other uses are proposed in the buffer zones. Condition 26 requires the property owner(s) to record a conservation easement over all wetlands and wetland buffer areas which limits uses to those consistent with this policy.

Policy 7.20 (Management of Pillar Point Marsh) calls for the following: (1) the County to restrict groundwater extraction in the aquifer to a safe vield as determined by a hydrologic study participated in by the two public water systems (CUC and CCWD); (2) adjacent development, where feasible, to contribute to the biologic productivity and habitat; and (3) the County to limit the number of building permits allowed in any calendar year based on the findings of the study. As discussed in Section II.B.3 of this report, the project would result in an increase in the current annual pumping rates from the Airport Subbasin of 513 AFY by 19 AFY (project demand), with annual pumping equaling 532 AFY.24 The yield is within the total range of "safe" yield of 528.39 to 570.39 AFY, as determined by the hydrologic studies referenced by Policies 2.33 and 7.20. As discussed under Policy 7.16, in addition to protecting the existing wetlands, the applicant proposes to perform wetlands habitat restoration or creation on approximately 44% of the project sites. LCP Policy 1.22 establishes a building permit quota for the construction of residences in the Midcoast to 125 per year, but excludes the construction of affordable housing in this quota. Condition 6.1 requires all housing units in the Wellness Center to be kept at an affordable rate, such that residents and aides are required to meet income qualifications for affordable housing.

²⁴ It should be noted that present agricultural well production was accounted for in the Kleinfelder study and that project well production is anticipated to be less than production under current agricultural uses. However, Planning staff's analysis takes a conservative approach by adding project water demand to current pumping rates for the Airport Subbasin, without subtracting rates of present agricultural well production.

Policy 7.36 (San Francisco Garter Snake) calls on the County to prevent any development where there is known to be a riparian or wetland location for the San Francisco garter snake (SFGS) and requires developers to make sufficiently detailed analyses of any construction which could impair the potential or existing migration routes of the San Francisco garter snake. Such analyses will determine appropriate mitigation measures to be taken to provide for appropriate migration corridors. As discussed in the Biological Resources Section of the EIR, development on the project site has the potential to indirectly impact special-status wildlife species, including SFGS, due to the availability of suitable habitat in the immediate vicinity of the project, as well as documented occurrences of the species in the project vicinity. As discussed in the EIR, the project, as proposed and conditioned, would not result in significant impact to SFGS or significant impact to wildlife movement and habitat connectivity.

Condition 5.d (Mitigation Measure BIO-1a) requires a qualified biologist capable of monitoring projects with potential habitat for SFGS to perform predisturbance surveys and monitoring during the installation of all construction fencing and during habitat creation and planting activities outside of the construction zone, perform weekly site visits during construction, and prepare a training document for construction workers.

g. Visual Resources Component

Policy 8.1 (Definition of Landforms) defines landforms as natural topographic and landscape features which include, but are not restricted to, ridgelines, hillsides, canyons, coastal terraces, headlands, mountains, rock outcroppings, hills, cliffs and bluffs, sand dunes, beaches, wetlands, estuaries, streams, and arroyos. As discussed in the Aesthetics Section of the EIR, the project would not result in any significant impacts to public views or scenic vistas, scenic resources, or the existing character or quality of the site and its surroundings. However, as discussed in the EIR, new lighting sources, such as outdoor street lighting, security lighting, indoor lighting, and light generated by vehicle headlights, may create new sources of substantial light or glare which may adversely affect day or nighttime views in the area. Implementation of Condition 5.a (Mitigation Measure AES-4), which requires Planning Department review and approval of a detailed lighting plan, as well as glass and other potentially reflective exterior building materials, would reduce this impact to a less than significant level and bring the project into conformance with this policy.

Policy 8.5 (*Location of Development*) calls for new development to be located on a portion of a parcel where the development is:

(1) <u>Least visible from State and County Scenic Roads</u>: The EIR analyzed the potential impacts of the proposed project at two intervals, immediately

following construction with immature landscaping and 15 years after construction when landscaping has reached maturity. As shown in Figure IV.A-8 (View 5.A) of the EIR, immediately following construction, the views of Pillar Point, the forested hills, and the skyline would not be obstructed for motorist traveling north and southbound on Highway 1 (a County designated scenic corridor). However, existing views of development in the background would be replaced with views of new intervening buildings. In 15 years (View 5.B), views from Highway 1 would remain substantially unchanged due to the elevation and distance from the project site. Views of the project site from this roadway segment constitute a small portion of the field of view, and while development on the project would be noticeable, the project would not affect the overall value of the views from this roadway. Implementation of the project would not obstruct views of Pillar Point and the skyline, and therefore impacts would be less than significant. The visibility of the Office Park buildings would be further reduced under Alternative C (version of project under current review) due to the use of smaller 2-story and 3-story buildings, where 3-story buildings are located further away from Highway 1.

- (2) Least likely to significantly impact views from public viewpoints. Public viewpoints include, but are not limited to, coastal roads, roadside rests and vista points, recreation areas, trails, coastal accessways, and beaches. The EIR analyzes project impact to five important public viewpoints (i.e., Airport Street, Airport Street/Stanford Avenue, West Point Avenue, North Trail, and Highway 1). As described in the FEIR, the Wellness Center site plan has been revised to cluster the front-most building (e.g., public storage building) with existing development south of the project site, thereby leaving a larger area of open space around the drainage separating the parcels at the front of the parcel. Also, the Office Park site plan, as described in Alternative C of the FEIR, relocates the communications building, formerly a stand-alone structure located at the front-most part of the Office Park parcel, and incorporates the use within the Wellness Center. Based on the foregoing, proposed structures are located in areas least likely to significantly impact views from public viewpoints. As discussed in Impact AES-1 of the EIR, based on an analysis using visual simulations of the project as viewed from five vantage points with both immature (post-construction) and mature landscaping (15 years after project construction), project impacts to public views and scenic vista would be less than significant. Visual simulations are included as Attachment AH.
- (3) Consistent with all other LCP requirements, best preserves the visual and open space qualities of the parcel overall. The project maintains a 100-foot buffer from Pillar Point Marsh and the drainage swale separating the parcels and would perform wetlands habitat creation or restoration on approximately 44% of the project sites. As discussed in this section of the report, staff has concluded that the project, as proposed and conditioned,

is consistent with applicable LCP policies. As described above, project structures located at the front of the sites would be clustered with existing development to the south of the sites. Additionally, project structures are clustered together within the project sites. Based on the foregoing, the project best preserves the visual and open space qualities of the parcels overall.

Policy 8.7 (Development on Skylines and Ridgelines) prohibits the location of development, in whole or in part, on a skyline or ridgeline, or where it will project above a skyline or ridgeline, unless there is no other developable building site on the parcel. General Plan Policy 4.7 defines "skyline" as a line where sky and land masses meet, and ridgelines are the tops of hills or hillocks normally viewed against a background of other hills. As shown in Figure IV.A-8, Views 5.A and 5B of the EIR, which shows the project structures in the west, as viewed from Cabrillo Highway to the east, the proposed buildings would not project above a skyline or ridgeline (e.g., Pillar Point Ridge). Therefore, the project complies with this policy.

Policy 8.10 (*Vegetative Cover*) requires the replacement of vegetation removed during construction with plant materials (trees, shrubs, ground cover) which are compatible with surrounding vegetation and is suitable to the climate, soil, and ecological characteristics of the area. The 90% Basis of Design Report, prepared by Lyndon C. Lee, Ph.D., an ecologist specializing in wetlands, includes a description of existing plant species within the delineated wetlands and buffer areas as well as a planting plan designed to maintain the fidelity of native plant community structure, function, and composition of the project sites. Therefore, the proposed wetland planting plan complies with this policy as it was prepared by a qualified professional with knowledge and experience in wetlands restoration (resume included as Attachment AB). As stated in Condition 6.g, the property owner(s) shall implement the 90% Design Report and associated 10-year monitoring plan. As proposed and conditioned, the planting plan is compatible with surrounding vegetation and is suitable to the climate, soil, and ecological characteristics of the area.

Policy 8.12 (*General Regulations*) requires the County to apply the Design Review (DR) Zoning District to urbanized areas of the Coastal Zone and employ the design criteria set forth in the Community Design Manual (CDM) for all new development in urban areas. A discussion of project compliance with the design criteria of the DR Zoning District is provided in Section II.B.4 of this report. As proposed and conditioned, the project complies with the County's CDM, as discussed below:²⁵

(1) <u>Landscaping</u>: The CDM calls for landscaping to have an informal character and provide a smooth transition between the development and

²⁵ This section includes a discussion of policies unique to the Community Design Manual (or concepts not otherwise covered by policies of the Design Review Zoning District, General Plan and LCP).

adjacent open spaces, specifically recommending the planting of vegetation in an irregular fashion to give an informal character. The CDM also recommends the use of tree and plant materials native to the area to assure against non-native plant intrusion, to reduce irrigation and maintenance requirements, and to minimize visual impact. The proposed landscaping plan includes irregular pattern tree planting within the wetland habitat creation areas, but linear tree planting within the parking lot areas. Staff has added Condition 29 to require the applicant to revise parking lot landscaping for both sites such that tree planting occurs in an irregular, more natural fashion. The landscaping plan proposes plants and trees that are native and appropriate for the coastal environment.

- (2) Open Space Preservation: The CDM calls for siting of structures to retain maximum open space and to reduce the visual impact in scenic open space areas. The project maintains a 100-foot buffer from Pillar Point Marsh and the drainage swale separating the parcels and would perform wetlands habitat creation on approximately 44% of the project sites. The design under Alternative C would increase the footprint by 15% from the original Office Park proposal but would result in a smaller footprint than Alternative B (the environmentally superior alternative identified in the DEIR). This design under Alternative C would also reduce visual impact of the project by breaking up the total square footage into eight buildings (instead of four) and would closely cluster the eight buildings, distancing the buildings from the Pillar Ridge homes and Airport Street such that front and right side setbacks, as originally proposed under the 4-building scenario, are maintained.
- (3) Paved Areas: The CDM states a preference for small separate paved parking lots to large single paved lots and recommends screening of parking areas from residential areas and scenic roadways. As discussed in the Aesthetics Section of the EIR, proposed landscaping would provide a visual screen of the development from the adjoining manufactured home community and from the Cabrillo Highway County Scenic Corridor. Staff has added Condition 30 to require the revised landscaping plan to utilize landscaping to further break up the large amount of parking.
- (4) <u>Signs</u>: The CDM calls for on-premise signs to be integrated with the architectural design of the structure and for signs not to extend above the roofline of the structure or be brightly illuminated, colored, flashing or moving. The applicant does not intend to install any new signage. Any signage proposed by any future tenants of the Office Park will be subject to the applicable regulations at the time of permit application.
- (5) <u>Structural Shapes and Scale</u>: The CDM calls for the use of simple structural shapes that unify building design and relate in size and scale to adjacent buildings and to the neighborhood. The CDM also recommends clustering and screening of stacks, vents, antennas and other equipment

and located on the least noticeable side of the roof. As proposed, buildings incorporate mechanical equipment within the proposed buildings, such that only rooftop solar panels would be visible. The Wellness Center buildings vary between two and three stories, are well articulated and are compatible in size and scale with other buildings in Princeton. The varying heights of the eight (8) Office Park buildings under Alternative C help to further minimize visual impacts from viewing locations along Airport Street, the North Trail, and Highway 1. Staff has added Condition 47 to require the applicant to implement the design "overlays" (included as Attachment O), which further reduces the appearance of building mass and incorporates architectural details of the Wellness Center and Princeton into the design of Office Park structures.

Policy 8.13 (Special Design Guidelines for Coastal Communities) applies special design guidelines to supplement the design criteria in the Community Design Manual. For the Princeton-by-the-Sea area, the policy calls for commercial development to reflect the nautical character of the harbor setting, utilize wood or shingle siding, employ natural or sea colors, and use pitched roofs. For industrial development, the policy calls for buildings to utilize architectural detailing, subdued colors, textured building materials, and landscaping to add visual interest and soften the harsh lines of standard or stock building forms normally used in industrial districts. Condition 47 requires the applicant to comply with the design "overlays" for the Office Park buildings (Attachment O), which includes architectural details as listed above, including wood siding and architectural detailing (such as the trellis feature) to add visual interest and reduce the appearance of building mass. The "overlay" incorporates the use of natural and sea colors for building exteriors. The use of flat roofs is permitted in order to maximize flat surface area for solar panel installation, as encouraged by Policy 4.42 (Alternative Energy Sources).

h. Hazards Component

Policy 9.1 (*Definition of Hazard Areas*) defines hazardous areas as fault zones and land subject to dangers from liquefaction and other severe seismic impacts, unstable slopes, landslides, coastal cliff instability, flooding, tsunamis, fire, and steep slopes (over 30%). A western portion of the Office Park site is located within an Alquist-Priolo Earthquake Fault Zone. No structures are proposed within the earthquake fault zone. As the Wellness Center site does not contain an earthquake fault zone, no housing units would directly adjoin or be located within an earthquake fault zone. The Geology and Soils Section of the EIR identifies the following as the primary geotechnical concerns for this site: very strong to very violent shaking during an earthquake due to the close proximity of the site to the San Gregorio and the San Andreas Faults; seismic hazards, including the potential for liquefaction, sand boils, and cyclic densification; and the presence of expansive near-surface soil. Implementation of the proposed mitigation measures and compliance with applicable regulations

would reduce project impacts related to geology and soils to a less than significant level.

Policy 9.3 (*Regulation of Geologic Hazard Areas*) calls to apply the regulations of the Resource Management (RM) Zoning Ordinance to designated hazard areas. As discussed in the Hydrology Chapter of the EIR, the project site is located within a mapped tsunami inundation area. Per Condition 5.y (Mitigation Measure HYDRO-9 in the EIR), first floor elevations of Wellness Center buildings are located at 20 feet NGVD, which is above the estimated maximum elevations of a 100-year flood event, sea level rise and the peak tsunami inundation.²⁶

Section 6326.2 (*Tsunami Inundation Area Criteria*) sets the following criteria for all areas defined as Tsunami Inundation Hazard Areas:

(1) The following uses, structures, and development shall not be permitted: publicly owned buildings intended for human occupancy other than park and recreational facilities; schools, hospitals, nursing homes, or other buildings or development used primarily by children or physically or mentally infirm persons.

The Office of the County Counsel has determined that there may be limitations on the enforceability of the restrictions described in Section 6326.2(a) as applied to facilities for the disabled. Federal anti-discrimination law requires that local regulation of land use include accommodations for the disabled.

- (2) Residential structures and resort developments designed for transient or other residential use may be permitted under the following circumstances:
 - (a) The applicant submits a report prepared by a competent and recognized authority estimating the probable maximum wave height, wave force, run-up angle, and level of inundation in connection with the parcel or lot upon which the proposed development is to be located.

²⁶ Project elevations are based on a Base Flood Elevation (BFE) of 8.5 feet NGVD (refer to pages IV.H-17 and 18 and Figure IV.H-6 of the DEIR), a maximum recorded wave run-up elevation of 14.35 feet NGVD in 273 years, and a highest projected sea level rise over the next century of 5 feet from the current mean high tide. (Currently, mean high tide is at 3.49 feet NGVD.) Project elevations are over 5 feet above the highest of these levels (tsunami at 14.35 feet NGVD). Heights above natural grade remain the same as described in the EIR.

The applicant submitted the "Big Wave Tsunami Force and Run-Up Report in Accordance with Zoning Ordinance 6326.2," dated August 23, 2010, on August 31, 2010 (Attachment AC). The report was peer reviewed by David Skelly, MS, PE, a California licensed professional engineer specializing in coastal engineering, in a letter dated October 14, 2010 (Attachment AD).

In his letter, Mr. Skelly states that Mr. Holmes is a California licensed professional engineer and has experience in coastal engineering. The qualifications of the undersigned are included in this review/ report. Mr. Skelly states that "the maximum tsunami bore height at the site will be less than 1 foot," as illustrated on Sheet S1 of the report. On page 6 of his letter, Mr. Skelly states that "the force will be minimal. Provided that the finished first floor is 1 foot or greater above adjacent grade, there will be no inundation of the structure." On page 7, he states that "The natural grade at the base of the Wellness Center structures is 14 feet NGVD 29. The filled grade at the base of the structure is 16 feet NGVD 29.27 The first floor height is 20 feet NGVD 29. The Office Park is similar, but the natural grade at the base of the structures varies from 17 feet to 18 feet NGVD 29 with the elevation of the first floors varying from 21.5 feet to 23 feet NGVD 29. He explains that, as proposed, the structures would not be inundated with 2.5 feet of sea level rise over the next 75 years.

Mr. Skelly explains on page 7 of the letter that this is based upon the latest published and confirmed data from Scripps Institution of Oceanography scientists for the open coast of California. It should be noted that an increase of sea level as much as 4 feet over the next 75 years will not change the level of inundation at the site. The site is reasonably safe from tsunamis due to the breakwater, the approximately 1 mile setback from the breakwater, and elevation above the potential flood levels.

(b) No structure covered by this section shall be allowed within that portion of the lot or parcel where the projected wave height and force is fifty (50) percent or more of the projected maximum, unless: (a) the highest projected wave height above ground level at the location of the structure is less than six (6) feet, (b) no residential floor level is less than two (2) feet above that wave height, and (c) the structural support is sufficient to withstand the projected wave force.

²⁷ National Geodetic Vertical Datum of 1929.

On page 7 of this letter, Mr. Skelly states that "no portion of the site will be subject to bore height or forces that are greater than about 15% of the design tsunami height (6.5 feet) and resulting force. The wave force is proportional to the square of the velocity. Therefore, a 6-foot tsunami will have 36 times the force of a 1-foot tsunami bore.

(c) No structure covered by this section shall be allowed within that portion of the lot or parcel where the projected wave height and force is less than fifty (50) percent of the projected maximum unless the requirements of subsection b, (2), (a), and (c) are satisfied and the residential flood level is at least one (1) foot above the highest projected level of inundation.

Mr. Skelly states that this section is not applicable to this project, as the project does not propose structures within that portion of the lot or parcel where the projected wave height and force is less than fifty (50) percent of the projected maximum.

(d) Permission under this subsection shall not be granted if the Board of Supervisors determines that sufficient data, upon which the report required by subsection 1 must be based, is unavailable and cannot feasibly be developed by the applicant.

Mr. Skelly states on page 8 of his letter that "It is GSI['s] opinion that the Tsunami Report by Scott Holmes meets the standard of practice for coastal engineering and accurately describes the potential tsunami hazard at the site."

Both the applicant's report and Mr. Skelly's review letter have been reviewed by the County Engineer who, based on his review of these reports, has approved domestic water pumping facilities, sewage treatment and recycling facilities per Section 6324.6 of the Zoning Regulations, stating that direct damage or indirect threat to public health and safety would be unlikely in the event of occurrence of the designated hazard(s) (as described below). Based on the foregoing, the project complies with LCP Policy 9.3, with respect to project compliance with Section 6326.2 of the Zoning Regulations.

Section 6324.6 (*Hazards to Public Safety Criteria*) prohibits the manufacturing or storage of flammable or hazardous materials within mapped areas susceptible to flooding, tsunami inundation, seismic fault/fracture and landslide. This section also prohibits domestic water pumping facilities, sewage treatment, pumping, or disposal facilities to be located in these areas unless the County Engineer certifies that direct damage or indirect threat to public health and safety would be unlikely in the event of occurrence of the designated hazard(s). In a letter to the Community Development Director, dated October 15, 2010, Jim Porter,

the County Engineer, states that, in his review of the Tsunami Report prepared by the applicant and reviewed by Mr. Skelly, direct damage or indirect threat to public health and safety would be unlikely in the event of occurrence of the designated hazard(s) (Attachment AD).

Policy 9.9 (*Regulation of Development in Floodplains*) requires that development located within flood hazard areas shall employ the standards, limitations and controls contained in Chapter 35.5 of the San Mateo County Ordinance Code, Sections 8131, 8132 and 8133 of Chapter 2 and Section 8309 of Chapter 4, Division VII (Building Regulations), and applicable Subdivision Regulations. FEMA has authorized the removal of the project parcels from the floodplain in a 2005 Letter of Map Amendment (LOMA). As discussed previously, to comply with Mitigation Measure HYDRO-9, first floor elevations of Wellness Center buildings have been raised from 18 feet to 20 feet NGVD, which is above the estimated maximum elevations of a 100-year flood event, sea level rise and the peak tsunami inundation.²⁸ The project will be required to comply with all current building code requirements at the time of building permit application. As discussed in Section II.B.5 of this report, the project complies with the Subdivision Regulations.

i. Shoreline Access Component

Policy 10.1 (*Permit Conditions for Shoreline Access*) requires some provision for shoreline access as a condition of granting development permits for any public or private development permits (except as exempted by Policy 10.2) between the sea and the nearest through road. The Office Park and Wellness Center developments would be located between the sea and the nearest through road, Airport Street. The applicant proposes a Class 1, 10-foot wide multiple use trail (accommodates pedestrians and bicycles) within the front of the properties that will run along the right-of-way to the southern edge of the Pillar Ridge Mobile Home Park.

Policy 10.10 (*Fragile Resources-Sensitive Habitats*) requires the establishment of public access to sensitive habitats or their buffer zones, through grants or dedications of easements or other means, at the time a Coastal Development Permit is processed. Condition 34 requires the property owner of the Office Park property to record an access easement allowing public access on the trail along Airport Street that is included in the Final/Parcel Maps for the proposed subdivision.

²⁸ Project elevations are based on a Base Flood Elevation (BFE) of 8.5 feet NGVD (refer to pages IV.H-17 and 18 and Figure IV.H-6 of the DEIR), a maximum recorded wave run-up elevation of 14.35 feet NGVD in 273 years, and a highest projected sea level rise over the next century of 5 feet from the current mean high tide. (Currently, mean high tide is at 3.49 feet NGVD.) Project elevations are over 5 feet above the highest of these levels (tsunami at 14.35 feet NGVD).

Policy 10.19 (*Maintenance*) calls to eliminate debris, provide trash cans and keep trails safe for public use in new or improved public areas, and Policy 10.20 (*Posting*) calls to clearly post new or improved public access areas. Condition 35 requires the property owner of the Office Park to maintain the public trail in a clean and safe manner and to clearly identify the trail with signage visible along Airport Street in perpetuity. These requirements are to be included, along with all conditions of approval, in the project's Development Agreement.

Policy 10.22 (*Parking*) requires new commercial or industrial parking facilities of 10 or more spaces within 1/4-mile radius of an established shoreline access area to designate and post 20% of the total spaces for beach user parking between 10:00 a.m. and 4:00 p.m. The Wellness Center development would be located within 1/4-mile radius of the shoreline. The Wellness Center's 50-space parking lot includes 10 parking spaces reserved for beach user parking only. The Office Park is located within 1/4 mile of the Jean Lauer Trail, which serves as an access trail to shoreline areas. Condition 41 requires the property owner(s) of the Office Park to provide 104 beach user parking spaces based on a total of 518 required parking spaces. Project compliance with this and other parking requirements is discussed in detail in Section II.B.4 of this report.

Policy 10.25 (Access Trails in Fragile Resource Areas) requires the applicant to conduct studies by a qualified person agreed upon by the County and the applicant, during the planning and design phase for access projects, to determine the least disruptive method of constructing access trails and associated improvements and to consider in the study and implement appropriate levels of development and management practices to protect resources. The policy also requires the design of trails to encourage the public to stay on them or in designated rest areas and prohibits the use of off-road vehicles on access trails. A Class 1, 10-foot wide multiple use trail would run across the front of both properties. The trail would shift into the Airport Street public right-of-way in the area of the drainage and narrow to 5 feet in width. For the most part, the trail would not be adjoining any areas of sensitive habitat, except the drainage and the adjoining 100-foot wetland buffer zone. Condition 36 requires the property owner(s) to utilize methods to minimize off-trail access within the 100-foot wetland buffer zone and drainage, subject to the review and approval of the Director of the County Department of Parks. The applicant shall install trail signage, including signage listing prohibited uses, to the satisfaction of County Department of Parks. The property owner shall demonstrate compliance with shoreline access requirements prior to the issuance of the Certificate of Occupancy for any Office Park building.

j. Chapter 3 (Public Access and Recreation) of the Coastal Act of 1976

Where the project is located between the nearest public road and the sea, or the shoreline of Pescadero Marsh, that the project is in conformity with the public access and public recreation policies of Chapter 3 of the Coastal Act of 1976 (commencing with Section 30200 of the Public Resources Code). The project site is located between the nearest public road and the sea, or the shoreline of Pescadero Marsh. The project will enhance public opportunities for coastal recreation and shoreline access. The purpose of this chapter is to ensure that development does not interfere with the public's right of access to the sea where acquired through use or legislative authorization, including, but not limited to, the use of dry sand and rocky coastal beaches to the first line of terrestrial vegetation. The following is a list of the applicable sections of Coastal Act access and recreation policies that apply to this project:

Section 30212 requires that: (a) Public access from the nearest public roadway to the shoreline and along the coast shall be provided in new development projects except where (1) it is inconsistent with public safety, military security needs, or the protection of fragile coastal resources, (2) adequate access exists nearby, or (3) agriculture would be adversely affected. Dedicated accessway shall not be required to be opened to public use until a public agency or private association agrees to accept responsibility for maintenance and liability of the accessway. The applicant proposes a public, multi-purpose Class 1 trail along Airport Street fronting both of the project sites. The applicant also proposes a public trail on Office Park parcel, which is located at the back of the Office Park buildings outside of wetland and wetland buffer areas. As discussed above, Condition 36 requires the property owner to utilize methods to minimize off-trail access within the 100-foot wetland buffer zone and drainage and install trail signage, including signage listing access hours and prohibited uses and activities, as required by County Department of Parks.

Section 30214 states that: (a) The public access policies of this article shall be implemented in a manner that takes into account the need to regulate the time, place, and manner of public access depending on the facts and circumstances in each case including, but not limited to, the following:

- (1) Topographic and geologic site characteristics.
- (2) The capacity of the site to sustain use and at what level of intensity.
- (3) The appropriateness of limiting public access to the right to pass and repass depending on such factors as the fragility of the natural resources in the area and the proximity of the access area to adjacent residential uses.
- (4) The need to provide for the management of access areas so as to protect the privacy of adjacent property owners and to protect the aesthetic values of the area by providing for the collection of litter.

As discussed above, Condition 36 requires the property owner to utilize methods to minimize off-trail access within the 100-foot wetland buffer zone and drainage and install trail signage, including signage listing access hours and prohibited uses and activities, as required by County Department of Parks.

Section 30222 states that: The use of private lands suitable for visitor-serving commercial recreational facilities designed to enhance public opportunities for coastal recreation shall have priority over private residential, general industrial, or general commercial development, but not over agriculture or coastal-dependent industry. The portions of the properties designated for open space land uses will remain as open space under a conservation easement. Proposed development will provide public access opportunities, including public access trails and reserved beach user parking on both properties.

As discussed above, the project, as proposed and conditioned, is in conformity with the public access and public recreation policies of Chapter 3 of the Coastal Act of 1976.

4. Compliance with Zoning Regulations

a. Wellness Center Site

The Wellness Center includes 37 housing units for the developmentally disabled and 20 units for their aides, a commercial kitchen, dog grooming and laundry facilities, and administrative offices, among other ancillary uses. While the original proposal in the DEIR included a pool, locker rooms, and fitness center that would be open to the Coastside public, described as a Community Center, the public component of this facility has been removed. These facilities will only be open to Office Park employees on a membership basis and Wellness Center staff, residents and their guests. The development also includes a 10,000 sq. ft. public storage building (including 20 storage units at approximately 500 sq. ft. each), 6,000 sq. ft. for communications and backup power uses, and 4,000 sq. ft. of miscellaneous storage uses located within the AO Zoning District on the Wellness Center site.

(1) <u>Project Compliance with Use Permit Requirements for Sanitarium</u> (Wellness Center)

(a) <u>Sanitarium</u>

The southern parcel of the project site is located within the Water-front (W) Zoning District. The primary use of the Wellness Center is housing for disabled adults, as allowed per Chapter 24 (Use Permits) of the Zoning Regulations. This chapter lists "sanitarium" as a permitted use with issuance of a Use Permit in any district within the urban areas of the Coastal Zone.

The term "sanitarium" (or sanitorium) is not defined in the Zoning Regulations, although it has a number of accepted definitions in other sources. Some existing definitions and their sources are the following:

- An institution for the promotion of health (Dorland's Medical Dictionary for Health Consumers, 2007).
- A facility for the treatment of patients suffering from chronic mental or physical diseases, or the recuperation of convalescent patients (Mosby's Medical Dictionary, 8th Edition, 2009).

While the Wellness Center would not provide medical treatment onsite for its intellectually or developmentally disabled (DD) adult residents, it is intended to promote the long-term health of DD adults in a holistic manner. The Wellness Center will offer DD adults social and employment opportunities, an opportunity for semi-independent living apart from their parents, and connections to medical and other support services.

Because the term is not specifically defined in the Zoning Regulations, and is defined in other sources in a manner that reasonably encompasses the Wellness Center concept, the County may conclude that the Wellness Center proposal falls within the meaning of "sanitarium," as defined in Section 6500.d of the Zoning Regulations.

In order to approve the Use Permit for the sanitarium use, the decision-making body must make a finding that the use is "found to be necessary for the public health, safety, convenience or welfare." There exists a basis to allow such a finding. As discussed above with regard to LCP Policy 3.5 (*Regional Fair Share*), the project helps to meet the need within the unincorporated areas of the County for affordable housing, as allocated by the Association of Bay Area Governments (ABAG). For 2007 to 2014, ABAG allocates a need for 881 affordable housing units in the unincorporated area of the County, where 523 units exist. Affordable housing for the disabled in unincorporated San Mateo County is even more limited. Based on a review of County Housing Department data, only 356 units are available for the disabled of which only 194 units (or 54%) are affordable.

As proposed and conditioned, the project would provide 57 units of affordable housing, thereby helping to bridge the gap between the need for affordable housing and the supply of affordable housing in the County unincorporated area.

Based on the foregoing, staff recommends the issuance of a Use Permit for the Wellness Center, subject to the conditions of approval in Attachment A. It should be noted that Condition 4 requires Administrative Reviews to ensure compliance with the conditions of approval every year for the first two years of operation. If the facility is determined to be in compliance for the first two years, then subsequent Administrative Reviews will be required every two years, with permit renewal required after 10 years.

(b) Fitness Center, Other Uses and On-site Businesses

The fitness center (includes pool, fitness center and locker facilities) will be available only to residents, guests, and staff, as well as Office Park employees on a membership basis and is an accessory use to the sanitarium and mixed-office uses. On-site businesses, such as catering and dog grooming, would not open to the public at large and would only be available to Office Park employees. The uses would utilize office spaces and kitchen areas of the Wellness Center and would be considered accessory uses to the sanitarium.

(2) <u>Project Compliance with the Waterfront (W) Zoning District (Public Storage Facility)</u>

The applicant proposes a 10,000 sq. ft. public storage facility within the Wellness Center property, as permitted by the Waterfront (W) Zoning District Regulations. Section 6287 (Uses Permitted) states that the "Indoor Storage of Goods, Excluding Extremely Hazardous Materials" is a permitted use in the inland area and does not require a use permit.

(3) Project Compliance with the Airport Overlay (AO) Zoning District (Wellness Center)

A 125-foot wide portion along the front property line of the project site is within the Airport Overlay (AO) Zoning District. The intent of the AO District is to provide a margin of safety at the ends of airport runways by limiting the concentration of people where hazards from aircraft are considered to be greatest. All uses permitted by the underlying district (W Zoning District) are permitted with a Use Permit in the AO District except residential or uses with more than three (3) persons occupying the site at any one time. No residential uses are proposed in this area, only 10,000 sq. ft. of public storage uses, 6,000 sq. ft. for communications and backup power uses, and 4,000 sq. ft. of miscellaneous storage associated with Wellness Center uses. Condition 52 requires the property owner(s) of the Wellness Center to exclude location of residential uses in the AO Zoning District area, to restrict the number of persons in the AO Zone to three (3) persons to a site at any one time.

In addition, Section 6288.5 (Noise Insulation Requirements) requires all new development in the AO Zoning District to submit an acoustical analysis, prepared by a qualified acoustical consultant, demonstrating that new construction has been designed such that (1) interior community noise equivalent levels (CNEL) with windows closed, attributable to exterior sources shall not exceed an annual CNEL of 55 dBA and (2) requires the property owner to construct the building in accordance with recommendation of acoustical analysis. As discussed in regard to the CLUP, analysis contained in Impact NOISE-3 concludes that new residential projects generally provide an exterior-to-interior noise reduction of more than 30 dBA, thereby reducing estimated future exterior noise levels (approximately 58.8 dBA CNEL) to estimated interior noise levels that are lower than the County Interior Noise Standard of 45 dBA CNEL. Therefore, the project would not expose Wellness Center residents to excessive noise levels. Based on the foregoing, the project complies with the requirements of the AO Zoning District.

(4) Project Compliance with Parking Regulations (Wellness Center)

For the Wellness Center, the applicant proposes a 50-space on-site parking lot, including 10 ADA-accessible parking spaces (where a minimum of three ADA-accessible spaces are required). As the County's parking regulations do not explicitly state the requirements for sanitariums, necessary parking spaces were estimated in the EIR based on an analysis of what is anticipated to be the actual parking demands of the project. For instance, as the DD residents would not drive and, instead, would be driven by their aides, no parking is required for the DD residents. According to the table below, a minimum of 50 spaces is required for the proposed uses.

Table 6			
Wellness Center Proposed Parking Spaces			
Proposed Use	Type of Use	Parking Spaces	
50 dwelling units	50 special needs individuals do not drive	0	
20 dwelling units	20 live-in staff (caregivers and employees)	20	
Commercial public storage	Pick-up/drop-off services	. 10	
Services (laundry, dog grooming, maintenance/ janitorial)	Pick-up/drop-off services	10	
Additional required parking spaces		7	
Total of Parking Spaces Above		40	
Parking Spaces Reserved for Beach User Access		10	
Total Proposed Parking Spaces		50	

As shown in the table above, while a total of 40 parking spaces are adequate for this development, LCP Policy 10.22 (*Parking*) requires the property owner to designate and post 20% of the total spaces for beach user parking between 10:00 a.m. and 4:00 p.m. As all 40 spaces of required parking will be utilized during the day, the applicant proposes 10 additional spaces to meet this requirement, such that 20% of the total required spaces (10 spaces) are reserved for beach user parking at any time. Condition 41 requires compliance with beach user parking requirements for the life of the project. Therefore, the total number of parking spaces on-site will be 50 spaces.

Condition 42 minimizes impervious surface by requiring the use of compact spaces. As up to 25% of parking spaces may be compact (minimum dimensions: 8 feet by 16 feet), the condition requires 12 of the 50 spaces to be compact in size and labeled as such.

Table 7 Parking Requirements for Wellness Center			
ADA Accessible	10 ¹		
Compact (8' x 16')	12		
Regular (9' x 19')	28		
Total Proposed Parking Spaces 50			
¹ The applicant proposes 10 spaces where a minimum of three is required.			

(5) Project Compliance with Design Review Requirements (Wellness Center)

As shown in Attachment T and described in the EIR, the applicant proposes two Wellness Center buildings, Buildings A and B. Building A is 88,648 sq. ft., three stories, and 35 feet in height from natural grade. Building A contains 70,348 sq. ft. of residential use, including 45 dwelling units for DD adults. Building B is 6,114 sq. ft., one story, approximately 15 feet in height, and contains eight (8) residential "Breezeway" units.

Story poles have been required by the Community Development Director for this and the Office Park proposal, as permitted under Section 6565.6 (Design Review Application Requirements) of the County Zoning Regulations. The applicant has erected story poles at the Wellness Center site to represent the two Wellness Center buildings.

Per Section 6565.7 of Chapter 28.1 (*Design Review for Coastal Zone Only*) of the Zoning Regulations, the decision-making body shall find that the proposal conforms with applicable standards for review, prior to issuance of a Design Review Permit.²⁹ The following is a discussion of the standards of review as they apply to the Wellness Center proposal:³⁰

- Where grading is necessary for the construction of structures and paved areas, it blends with adjacent landforms through the use of contour grading rather than harsh cutting or terracing of the site and does not create problems of drainage or erosion on its site or adjacent property. The applicant proposes to perform 26,050 cubic yards of balanced cut and fill, which includes all grading associated with the Wellness Center and Office Park proposals. The site is relatively flat and will remain relatively flat after grading operations. Proposed grading is necessary for the construction of stormwater systems below the pervious parking lots, the creation of building pads, underground water storage systems for fire suppression, and wetlands habitat construction, as shown in Table 12 in Section II.B.6 of this report. Per Condition 15, the applicant is required to comply with the approved Erosion and Sediment Control Plan and the County's Drainage Policy. If these measures are implemented, the project will conform with this requirement.
- (b) A smooth transition is maintained between development and adjacent open areas through the use of natural landscaping and plant materials which are native or appropriate to the area. The site adjoins the Fitzgerald Marine Reserve along the western property boundary and a drainage swale along the northern property line. The applicant proposes to preserve existing wetlands and perform additional wetlands habitat construction and landscaping along the west and north property lines.
- (c) Varying architectural styles are made compatible through the use of similar materials and colors which blend with the natural setting and surrounding neighborhoods. As presented in the EIR, the color and material schematic for the Wellness Center blends well with buildings in Princeton. Exterior materials for the Wellness Center include cedar siding, ipe wood, cement board, and standing seam roofing in earth-toned hues of green, brown (shown as orange), and gray. The fitness center is shown in the renderings to be predominantly white with gray accents. While the original renderings do not fully depict the revised proposal, Condition 48 requires the applicant to adapt the

²⁹ Also, refer to discussion of project compliance with the Community Design Manual (CDM) in relation to LCP Policy 8.12 (*General Regulations*).

³⁰ This section includes a discussion of policies unique to the Design Review standards for review (or concepts not otherwise covered by policies of the Community Design Manual, General Plan, and Local Coastal Program).

original design to the revised site plan for the Wellness Center presented in the FEIR, subject to the approval of the County's Design Review Officer. In addition, landscaping, as proposed and conditioned, along the entire perimeter of the property, will soften and screen the development from public roads and other viewing locations.

- The design of the structure is appropriate to the use of the property and is in harmony with the shape, size and scale of adjacent buildings in the community. The Wellness Center buildings present varied heights (Building A is three stories and Building B is one story) and are well articulated. The design of the main Wellness Center building utilizes wall, façade and roofline articulation as well as varying use of exterior textures and colors to break up the mass and bulk of the structure. Furthermore, awnings and balconies help to add additional articulation and a human scale. While the immediately adjoining buildings in Princeton are 1-story and 2-story structures, there are also several 3-story structures within the Princeton area.³¹ As presented in the FEIR, Building A is clustered with existing warehouses in Princeton. However, Building A is much larger than Building B. The 1-story Building B would appear out of scale as it would adjoin the much larger Building A to the south and the Office Park buildings to the north. Condition 49 has been added to require the applicant to visually and/or physically break up the mass of Building A, or better balance the sizes of Buildings A and B, while retaining the maximum total square footage of the Wellness Center. If these measures are implemented, the project will conform with this requirement.
- (e) Overhead utility lines are placed underground where appropriate to reduce the visual impact in open and scenic areas. The project site is located in the Cabrillo Highway County Scenic Corridor. Condition 50 requires all new utility lines for this project to be installed from the nearest existing utility pole, such that no new poles will be installed for this project.

b. Office Park Site

The Office Park proposes a mix of uses as follows: 40% General Office, 25% Research and Development, 20% Light Manufacturing, and 15% Storage uses. Under Alternative C, the 225,000 sq. ft. total of the original proposal would be distributed among eight, closely clustered buildings, at full buildout of the Office Park. The heights of the Office Park buildings would vary between two or three stories (35.5 feet and 45.5 feet in height from grade) and at full buildout would

³¹ Staff found at least thee 3-story buildings, including two along the Princeton waterfront, as well as a warehouse on Yale Avenue.

include a row of four 2-story structures located a distance of 20 feet from the AO Zone and four 3-story buildings located behind the 2-story buildings (refer to Attachment N).

(1) Project Compliance with M-1 Zoning District Regulations (Office Park)

Section 6271.A.162 of Chapter 17 (*M-1 Light Industrial Districts*) of the County Zoning Regulations allows "administrative, research and professional offices, excluding doctors and dentists" as a permitted use. The section also allows a wide range of manufacturing uses as well as storage uses. Therefore, the proposed Office Park uses are principally permitted uses in this zoning district.

(2) Project Compliance with the AO Zoning District (Office Park)

The 125-foot wide portion of the project site located along Airport Street is zoned Light Industrial/Airport Overlay/Design Review/Coastal Development District (M-1/AO/DR/CD). No structures are proposed in areas of the AO Zoning District on the Office Park property, only outdoor parking uses, trail uses and landscaping. Therefore, the Office Park proposal complies with the requirements of the AO Zoning District.

(3) Project Compliance with Parking Regulations (Office Park)

The Office Park includes the following mix of uses for the project's 225,000 sq. ft.: up to 40% General Office, 25% Research and Development, 20% Light Manufacturing, and 15% Storage uses. The County Parking Regulations make a distinction between "office" uses (which requires one parking space for every 200 sq. ft. of use) and "other uses permitted in the 'M' Zoning Districts" (which only requires one parking space for every 2,000 sq. ft. of use). As shown in Table 9, using this calculation, a minimum of 518 parking spaces would be required.

It should be noted that the DEIR states that 737 parking spaces are required, which results from applying the County parking requirements for general office use (one parking space for every 200 sq. ft.) to an estimate of equivalent office space associated with each use described above. Based on this calculation, the applicant initially sought a parking exception of 99 parking spaces beyond those that would otherwise be required. Staff has determined that such an exception is unnecessary, based on the proposal for mixed-use office space. The DEIR concludes that the provision of 640 spaces for the proposed use would not result in a significant impact to parking in the area.

As discussed in Section II.B.3.i of this report, Condition 41 requires the property owner(s) to designate a minimum of 20% of all parking spaces at the Office Park site (minimum of 104 parking spaces based on a total of 518 parking spaces) for beach user parking. Therefore, as shown in the table below, a total of 622 parking spaces are required.

Table 8 Parking Requirements for Office Park				
Parking Space Ratio	Parking Spaces Required under M-1 District			
General Office (40%)	90,000	1 sp/200 sq. ft.	450	
Research and Development (25%)	56,250	1 sp/2,000 sq. ft. ¹	28.26	
Light Manufacturing (20%)	45,000	1 sp/2,000 sq. ft.	22.50	
Storage Uses (15%)	33,750	1 sp/2,000 sq. ft.	16.88	
	225,000		517.64	
Minimum Required Parki	ing Spaces per	Parking Regulations	518	
Parking Spaces Reserved for Beach User Access		104		
Total Required Parking Spaces			622	
Total Proposed Parking Spaces			640	

¹The Parking Regulations require "one space for each two employees on largest shift; in no case less than one space for each 2,000 sq. ft. of floor area" for all uses which are permitted in "M" Districts, but not specifically enumerated in the regulations.

It should be noted that Condition 42 has been added to minimize paved surfaces through the use of compact spaces. As up to 25% of parking spaces at the Office Park site may be compact (minimum dimensions: 8 feet by 16 feet), the condition requires 160 of the 640 spaces to be compact in size and labeled as such.

Table 9 Parking Requirements for Office Park Parking Spaces Proposed/Requirements

Proposed/Required
13 ¹
160
467
640

¹Based on building code regulations, which require 2% of parking spaces be ADA accessible for parking lots with between 501 and 1,000 parking spaces.

Condition 6.n further reduces parking impacts to the project area by requiring the applicant to implement Traffic Demand Management measures in order to reduce on-site parking demand and overall parking in the area.

(4) Project Compliance with Design Review Regulations (Office Park)

Story poles have been required by the Community Development Director for this and the Wellness Center proposal, as permitted under Section 6565.6 (*Design Review Application Requirements*) of the County Zoning Regulations. The applicant erected story poles on October 16, 2010, in advance of the Planning Commission's review of the project, at the Office Park site to represent all proposed buildings at the site. Staff has instructed the applicant to repair story poles such that the poles represent the height and bulk of the proposed structures under Alternative C of the EIR.

Per Section 6565.7 of Chapter 28.1 (*Design Review for Coastal Zone Only*) of the Zoning Regulations, the decision-making body shall find that the proposal conforms with applicable standards for review, prior to issuance of a Design Review Permit.³² The following is a discussion of the standards of review as they apply to the Office Park proposal:³³

(a) A smooth transition is maintained between development and adjacent open areas through the use of natural landscaping and plant materials which are native or appropriate to the area. The site

³² Also, refer to discussion of project compliance with the Community Design Manual (CDM) in relation to LCP Policy 8.12 (*General Regulations*).

This section includes a discussion of policies unique to the Design Review standards for review (or concepts not otherwise covered by policies of the Community Design Manual, General Plan, and Local Coastal Program).

- adjoins the Fitzgerald Marine Reserve along the western property boundary and a drainage swale along the northern property line. The applicant proposes to preserve existing wetlands and perform additional wetlands habitat construction and landscaping along the west and north property lines.
- Proposed structures are designed and situated so as to retain and (b) blend with the natural vegetation and landforms of the site and to insure adequate space for light and air to itself and adjacent properties. The site is relatively flat with a view of the Montara Mountains to the west. Under Alternative C, the Office Park proposal consists of eight closely clustered buildings (at full buildout) and includes pedestrian walkways in between structures, and direct access to loading bays along the perimeter of the building cluster (with the exception of buildings on Lots 4 and 5). The widths of the walkways are the minimum in order to promote clustering, but allow for light, air, and some landscaping in order to create a pleasant walking experience. The 2-story and 3-story variation in the buildings helps to further minimize visual impacts from viewing locations along Airport Street, the North Trail, and Highway 1, and reduce project footprint and land disturbance by allowing a third story for buildings at the rear.
- (c) Varying architectural styles are made compatible through the use of similar materials and colors which blend with the natural setting and surrounding neighborhoods. In order to provide the Board of Supervisors with a visual representation of the recommendations of the Coastside Design Review Officer, Planning staff worked directly with the Coastside Design Review Officer to create a design "overlay" for both 2-story and 3-story building structures that do not change the overall structure of the proposed buildings, but simply provides an overlay to the proposed building elevations (Attachment O). The overlay includes recommendations for building color (to be presented at the hearing) and materials. The applicant has agreed to use the design overlays as the basis for the design of the Office Park buildings. Condition 47 requires the applicant use the design overlays as the basis for the design of the Office Park buildings, subject to the approval of the Coastside Design Review Officer.
- (d) Where grading is necessary for the construction of structures and paved areas, it blends with adjacent landforms through the use of contour grading rather than harsh cutting or terracing of the site and does not create problems of drainage or erosion on its site or adjacent property. The applicant proposes to perform 26,050 cubic yards of balanced cut and fill, for both the Big Wave Wellness Center and Office Park developments. The site is relatively flat and will remain relatively flat after grading operations. Proposed grading is

necessary for the construction of stormwater systems below the pervious parking lots, the creation of building pads, underground water storage systems for fire suppression, and wetlands habitat construction, as shown in Table 12 of this report. Per Condition 15, the applicant is required to comply with the approved Erosion and Sediment Control Plan and the County's Drainage Policy. If these measures are implemented, the project will conform with this requirement.

- (e) The design of the structure is appropriate to the use of the property and is in harmony with the shape, size and scale of adjacent buildings in the community. Under Alternative C and with the required implementation of the design overlays, the Office Park buildings vary between two and three stories in height, are well articulated, and are compatible in size and scale with other buildings in Princeton. While buildings in Princeton within the immediate vicinity are 1-story and 2-story structures, there are also several 3-story structures within the Princeton area. The design of the buildings utilizes wall, façade and roofline articulation as well as varying exterior textures and colors to break up the mass and bulk of the structures. Furthermore, awnings and trellis elements help to add additional articulation and a human scale. If these measures are implemented, the project will conform with this requirement.
- (f) Overhead utility lines are placed underground where appropriate to reduce the visual impact in open and scenic areas. The project site is located in the Cabrillo Highway County Scenic Corridor. Condition 50 requires all new utility lines for this project to be installed from the nearest existing utility pole, such that no new poles will be installed for this project.

c. Both Project Sites

<u>Project Compliance with Resource Management-Coastal Zone (RM-CZ)</u> <u>Regulations</u>³⁵

As shown in Attachment J, portions of both properties are located within the RM-CZ/DR/CD Zoning District. These portions include areas within the buffer zones along the drainage swale separating the properties and wetland and wetland buffer zones. Within these areas, only wetland habitat construction and monitoring are proposed.

³⁴ Staff found at least three 3-story buildings, including two along the Princeton waterfront, as well as a warehouse on Yale Avenue.

³⁵ This section includes a discussion of policies unique to the RM Regulations and development review criteria (or concepts not otherwise covered by policies of the General Plan and Local Coastal Program).

Section 6906.1 (*Conservation Open Space Easement*) requires, after any land divisions, that the applicant grant to the County (and the County to accept) a conservation easement containing a covenant, running with the land in perpetuity, which limits the use of the land covered by the easement to uses consistent with open space (as defined in the California Open Space Lands Act of 1972 on January 1, 1980). Condition 26 has been added to require that applicant record a conservation easement over areas of the properties within delineated wetlands and buffer zones.

5. Compliance with Subdivision Regulations

Wellness Center

The applicant proposes a Minor Subdivision of the southern parcel, in which the division of land would result in four or fewer parcels. The property would be subdivided into three separate lots (Lots 1-3). Lot 1 includes the 3-story 10,000 sq. ft. commercial public storage building, 6,000 sq. ft. for communications and backup power uses, and 4,000 sq. ft. of miscellaneous storage uses. Lot 2 includes the 94,762 sq. ft. Wellness Center, including 57 dwelling units and ancillary uses, as well as the common areas of the wetlands, wetland buffer areas, area proposed for wetland habitat creation, and fire access lane. Lot 3 includes the 50-space parking lot.

Office Park

The applicant proposes a Major Subdivision of the northern parcel, in which the division of land would result in five or more parcels. The property would be subdivided into 10 lots (Lots 1-10). Lot 1 includes the common areas of the wetlands, wetland buffer areas, area proposed for wetland habitat creation, and fire trail. Lot 2 includes the 640-space parking lot and walkway areas. Lots 3 through 10 would include eight (8) 2-story and 3-story buildings (225,000 sq. ft. total) planned for mixed-office use.

The proposed subdivision has been reviewed by Planning staff with respect to the County Subdivision Regulations. The Coastside Fire Protection District and the County's Building Inspection Section, Environmental Health Division, Geotechnical Engineer, and Department of Public Works have reviewed the project. As conditioned, the project is in compliance with their standards and the requirements of the County Subdivision Regulations. Conditions of project approval have been included in Attachment A of this report.

a. Subdivision Design and Improvement Requirements

The proposal has been reviewed by the Environmental Health Division, the Community Development Director, and County Counsel and has been found to comply with the design and improvement requirements of the Subdivision

Regulations. The following is a discussion of specific requirements relating to critical aspects of the project:

(1) Subdivision Design and Layout

The project complies with Article 2 (*Subdivision Design and Layout*) of the Subdivision Regulations, where each proposed parcel meets the minimum lot size of 5,000 sq. ft., minimum lot width of 50 feet and minimum lot depth of 100 feet.

(2) Water Supply

Article 4 (*Water Supply*) requires water to be supplied to each parcel of the subdivision by one of three methods, including connection to an existing utility system, establishment of a mutual³⁶ or private water system subject to the approval of the Environmental Health Division (Division), or service from individual wells to each parcel. The applicant proposes a mutual water system to supply approximately 16,000 gallons per day (gpd), where 26,000 gpd is required for project operation. As described in the FEIR, the other water demands (approximately 10,000 gpd) will be supplied using recycled water that is treated to Title 22 standards for drinking water. The following table provides estimates regarding potable and recycled water demand.

Table 10

Estimated Water Demand (Includes Potable and Recycled), Based on EIR Analysis

Water Source	Wellness Center Demand (gpd)	Office Park Demand (gpd)	Total Demand (gpd)	Total Supply (gpd)
Potable (Well) Water	4,000 – 6,000²	6,000 – 11,000²	10,000 – 17,0002	24,000 to 47,500 ¹
Recycled Water	0 - 2,0002	9,0002 - 14,0002	9,000 – 16,0002	26,000
Total	6,000	20,000	26,000³	N/A

Notes: GPD = Gallons per day.

¹Per the EIR and the technical data contained in it, the well is capable of delivering approximately 24,000 gpd in a 12-hour period and 47,500 gpd over a 24-hour period.

²Range from Table II-8 of the FEIR (see notes in Table II-8).

³Based on average year conditions. For drought years, applicant states that maximum potable water demand for the project will decrease from 26,000 gpd to approximately 21,000 gpd, consisting of 5,000 gpd of potable water and 16,000 gpd of recycled water.

³⁶ A mutual exists with the purpose of raising funds from its membership or customers, which can then be used to provide common services to all members of the organization or society. A mutual is therefore owned by, and run for the benefit of, its members (Source: www.wikipedia.com).

Approval of the proposed system is subject to the requirements of Section 7024.2.b, including but not limited to use of a vertical well or spring,³⁷ compliance with the permitting requirements and operation and maintenance standards of the Environmental Health Division (Division). The 20-foot seal of the existing well will be maintained, with surface water treatment, as required by the Division. The well water will be disinfected and treated to remove iron, manganese, nutrients, and volatile organic compounds (VOCs). The proposed system has been reviewed by the Division and, as proposed and conditioned, meets their requirements.

Furthermore, Section 7024.3.a.2 allows for use of mutual water company as a water source in an urban area if the Community Development Director determines that connection to an existing water supply system is infeasible. The County has added Condition 9 to require the applicant to actively pursue a water connection to CCWD for the potable water and fire suppression needs of the entire project. Connection to CCWD would require the annexation of the project sites to CCWD, which would require review and approval by LAFCo and approval by the California Coastal Commission of amendments to the Coastal Development Permits for the El Granada Pipeline replacement project (CDPs A-1-HMB-99-20 and A-2-SMC-99-63). These requirements make such a connection infeasible at this time. Therefore, until a municipal water connection can be secured. the proposed well use would be allowed on an interim basis. If and when a water connection is secured, the existing well shall be closed to the property owner for all uses except for agricultural use. For as long as LAFCo determines not to authorize the annexation of the project sites to the service area boundaries of CCWD and/or the Coastal Commission fails to grant the Coastal Development Permits for the El Granada Pipeline necessary for connection of the project to CCWD, the proposed well may be used to serve the project.

(3) Storm Drainage

Article 6 (*Storm Drainage*) requires each parcel created by a subdivision to be adequately drained of all stormwater runoff by a storm drain system that meets County standards, and no tentative map or tentative parcel map shall be approved unless the County Department of Public Works is assured that adequate drainage will be provided. Standards provided in this article require all storm or surface waters reaching the subdivision to be collected by a storm drain system designed to prevent standing or flooding waters and conveyed to an existing storm drain system or natural watercourse as approved by the Director of Public Works. Minimum design criteria for storm drain capacity is required to be that of a 10-year

³⁷ This is groundwater that emerges at the surface from deep underground. Immense pressure combined with the structure of the local geology forces the water to the surface.

storm. Easements for storm drain purposes must be a minimum of ten (10) feet in width. The storm drain system must provide for the protection of adjacent properties that would be adversely affected by any increase in runoff attributed to the subdivision. As proposed and conditioned, the project would direct all roof runoff to a piped storage system below the parking lot that is sized for a 10-year storm. Likewise, all surface water in the parking lot would be absorbed into the permeable pavers and directed into the same system. Stormwater would not cross property lines. The proposed system has been reviewed by the Department of Public Works and would comply with this article and the County's Drainage Policy.

(4) Sewage Disposal

Article 7 (*Sewage Disposal*) requires subdivisions in urban areas to connect to an existing sanitary sewer system or obtain an exception from the Planning Commission. According to the EIR, the estimated wastewater flows from the project are approximately 26,000 gallons per day (gpd).³⁸ The applicant proposes to treat all 26,000 gpd through an on-site membrane bioreactor (MBR) wastewater treatment facility designed to meet Title 22 requirements. As described in the FEIR, three separate MBR plants would be located in separate below-ground areas of the project sites to allow for project phasing. The applicant plans to recycle 16,000 gpd through toilet flushing, subsurface landscape irrigation, and surface and solar panel washdown uses.³⁹ Table 11 shows the proposed uses of recycled water at the project site.

Table 11				
Estimated Project Wastewater Generation and Disposal, based on EIR Analysis				
	Volume (gpd)			
	Average Year	Drought Year		
Total Project Wastewater Generation ¹	26,000	21,000		
Use of Treated Wastewater ² (Treated to Title 22 Requirements)				
Toilet Flushing, Solar Panel and Surface Washing	9,0004 – 16,000	9,0004-16,000		
Irrigation (On-site Farm and Landscaping) ⁵	10,000 - 17,0004	5,000 - 12,0004		
Total Excess Treated Wastewater ³	0	0		
¹ Based on total water usage for both Wellness Center and Office Park.				
² The applicant's intent is to use all treated wastewater on-site. Disposal method will vary based on quantity of recycled				
water flushed in toilets. If less is used, then more recycled water will be used for irrigation.				
³ Unused treated wastewater, should there be any, will be disposed into the Granada Sanitary District system.				

⁴The EIR estimates recycled water use based on toilet flushing uses only at 9,000 gpd.

⁵Estimates based on Table II-11 of the FEIR.

³⁸ Project water demand calculation is provided in Table IV.N-2 on page IV.N-33 of the DEIR.

³⁹ The applicant estimates reuse of 10,000 gpd through irrigation for non-drought years. The applicant estimates reuse of 5,000 gpd through irrigation for drought years, where estimated wastewater generation will drop from 26,000 gpd to 21,000 gpd.

Any unused excess recycled water would be disposed of through the Granada Sanitary District (GSD) system. As shown in the table above, under normal conditions, no wastewater will be directed to the GSD system. However, the applicant proposes to connect to the GSD sewer system for eight equivalent dwelling units (EDUs), where eight EDUs is equivalent to 1,768 gallons per day, for the discharge of unused Title 22 treated water if needed.⁴⁰ This connection also provides a backup wastewater management system in the instance that the on-site wastewater treatment system fails or is over capacity.

The permitting authority for the on-site wastewater treatment system is the State Regional Water Quality Control Board. The permitting authority for the use of recycled water is the California Department of Public Health. Condition 5.ii requires compliance with requirements of these agencies. It should be noted that the State typically delegates authority for both wastewater treatment plants and the use of recycled water to the County Environmental Health Division.

(5) Park Dedication Requirement

Section 7055.3 of the County Subdivision Regulations requires that, as a condition of approval of the tentative map, the subdivider must dedicate land for park use or pay an in-lieu fee. The in-lieu park fee is based on the number of new parcels being created by the subdivision that will generate park usage. While the applicant proposes to divide the Wellness Center property into a total of three parcels, resulting in two new parcels. one of those parcels will contain commercial public storage, communications, and other storage uses that will not generate any park use. Therefore, the fee is based on the creation of only one new parcel. Condition 76 of Attachment A requires that, prior to the recordation of the Final Map. the property owner shall pay an in-lieu fee of \$963.30. Said fee is for the purpose of acquiring, developing or rehabilitating County park and recreation facilities and/or assisting other providers of park and recreation facilities in acquiring, developing or rehabilitating facilities that would serve the proposed subdivision. A worksheet showing the prescribed calculation of the in-lieu fee has been included as Attachment AO. The mixedoffice use Office Park is exempt for park dedication requirements, as it does not contain residential uses.

⁴⁰ EDUs are used to calculate the connection fee charged by the Granada Sanitary District. Taxes for eight (8) EDUs have been assessed by GSD to the property. One (1) EDU is equivalent to 221 gallons per day.

b. Compliance with Findings Required for Subdivision Approval

(1) Find that, in accordance with Section 7013.3.b of the County Subdivision Regulations, this tentative map, together with the provisions for its design and improvement, is consistent with the San Mateo County General Plan.

Planning staff has reviewed the tentative map and found that, as proposed and conditioned, it would be consistent with the County General Plan as discussed in Section II.B.1 of this report, above.

(2) Find that the site is physically suitable for the type and proposed density of development.

As discussed in the EIR, the project, as proposed and mitigated, would not result in any significant impacts to the environment. As described in Sections II.B.1 and II.B.4 of this report, the project complies with both the General Plan land use density designation and applicable Zoning Regulations. As described in Section II.B.6 of this report, the project will minimize grading and comply with mitigation measures of the EIR to minimize geotechnical, tsunami hazards and other hazards to the project site and immediate vicinity.

(3) Find that the design of the subdivision and the proposed improvements are not likely to cause serious public health problems, substantial environmental damage, or substantially and avoidably injure fish or wildlife or their habitat.

Implementation of mitigation measures of the EIR, which have been included as conditions of approval in Attachment A, would reduce project impacts, including those related to hydrology, water quality, biological resources, air quality, and hazards and hazardous materials, as discussed in their respective sections of the EIR, to less than significant levels.

(4) Find that the design of the subdivision and the proposed improvements will not conflict with easements acquired by the public at large for access through or use of property within the proposed subdivision.

An existing easement, a 20-foot wide access and utility easement along the north side of the northern parcel, is shown on the Vesting Tentative Map (Attachment N). The project would not change the boundaries of or impede access to this existing easement.

(5) Find that the design of the subdivision provides, to the extent feasible, for future passive or natural heating or cooling opportunities.

As described in the EIR, project buildings would be heated by solar power. Additionally, the proposed project would include the development of a geothermal cooling system.

Find that the discharge of waste from the proposed subdivision into an existing community sewer system would not result in violation of existing requirements prescribed by a State Regional Water Quality Control Board pursuant to Division 7 (commencing with Section 13000) of the State Water Code.

The applicant proposes to treat all project wastewater flow through an onsite membrane bioreactor (MBR) wastewater treatment facility designed to meet Title 22 requirements. The applicant plans to recycle 16,000 gpd through toilet flushing, subsurface landscape irrigation, and surface and solar panel washdown uses.⁴¹ Any unused excess recycled water would be disposed of through the Granada Sanitary District (GSD) system. The applicant also proposes an emergency connection to provide for a backup wastewater management system in the instance that the on-site wastewater treatment system fails or is over capacity. Condition 5.ii requires compliance with requirements of the State Regional Water Quality Control Board and the California Department of Public Health as they apply to the project.

Find that the land is not subject to a contract entered into pursuant to the California Land Conservation Act of 1965 ("the Williamson Act") and that the resulting parcels following a subdivision of that land would not be too small to sustain their agricultural use.

The property is not subject to a Williamson Act contract.

Find that, per Section 7005 of the San Mateo County Subdivision Regulations, the proposed subdivision would not result in a significant negative effect on the housing needs of the region.

The proposed project would assist the area in achieving a jobs/housing balance by providing approximately 630 new jobs⁴² and 57 new housing units, or approximately 11 jobs per dwelling unit. By providing a substantial number of new job opportunities along with a moderate supply of new housing, the proposed project would not only provide jobs to employ future project residents, but provide additional jobs to employ existing and

Table 1 (Trip Generation) of the report prepared by Hexagon Transportation Consultants, Inc., dated November 17, 2010, estimates 585 jobs at the Office Park. The DEIR estimates Wellness Center

employment at 45 jobs, for a total of 630 jobs.

⁴¹ The applicant estimates reuse of 10,000 gpd through irrigation for non-drought years. The applicant estimates reuse of 5,000 gpd through irrigation for drought years, where estimated wastewater generation will drop from 26,000 apd to 21,000 apd.

future residents in the surrounding community. The EIR concludes that impacts related to population growth associated with project operations would therefore be less than significant and no mitigation measures are required. Therefore, the project would not result in a negative effect on regional housing needs.

6. Compliance with Grading Regulations

The project would involve approximately 26,050 cubic yards of balanced cut and fill in order to construct stormwater systems below the pervious parking lots, create building pads for all proposed structures, underground water storage systems for fire suppression, and wetlands habitat construction, as shown in the table below. Grading would include approximately 22,445 cubic yards of excavation and approximately 26,050 cubic yards of fill (including 3,605 cubic yards of imported gravel). Off-haul of excess earth would not be necessary. The project does not meet the criteria for an exemption under Section 8603 of the San Mateo County Ordinance Code and requires a grading permit.

Table 12			
Grading Estimates			
Purpose	Cut	Fill	Import
Office Park			
Excavate Top Soil and Stockpile On-site	18,700 ¹ 19,500		
Building Pads		7,740	
Parking Lot		5,370 ⁴ 6,170	3,605 ⁴ 4,100 (imported gravel)
Swale and Retention Ponds ²	2,375	1,870	
Office Park Total	<u>21,075</u>	<u>14,980</u> ⁴	
Wellness Center		,	
Swale and Retention Ponds	870		
Building Pads, Fire Trail and Parking		11,070	6,095 cy from the Office Park property
Fire Water Storage Tank	<u>500</u> ³		
Wellness Center Total	<u>1,370-870</u>	11,070	
TOTAL CUT AND FILL	<u>22,445</u>	<u>26,050</u>	(3,605 cy gravel will be imported)

¹Reduction of 800 cubic yards of cut due to the County Environmental Health Division's requirement to retain the clay cap within a 100-foot radius around the well.

²The swales and retention ponds are for the purpose of providing natural roughness and topography and micro and macro depressions in the wetlands design.

³Additional excavation to install a below-ground water storage tank for fire protection, if swimming pool is not approved as fire supply by the Coastside County Fire Protection District.

⁴Revised and reduced fill amount based on reduction in cut amount (see note 1 of this table) to allow for balanced grading.

It should be noted that grading would be further reduced from the estimates in the above table through the implementation of Condition 15, which requires finished grade elevations along the western building edge of the Wellness Center and Office Park buildings to remain at elevation 14 feet (per the 90% Basis of Design Report), not elevation 18 feet as submitted (in order to reduce unnecessary fill).

In order to approve this project, the Board of Supervisors must make the required findings contained in the Grading Regulations. The findings and supporting evidence are outlined below:

a. That the project will not have a significant adverse effect on the environment.

The Geology and Soils Section of the EIR identifies the following as the primary geotechnical concerns for this site: very strong to very violent shaking during an earthquake due to the close proximity of the site to the San Gregorio and the San Andreas Faults; seismic hazards, including the potential for liquefaction, sand boils, and cyclic densification; and the presence of expansive near-surface soil. Implementation of the proposed mitigation measures in the EIR, incorporated as Conditions of Approval 5.m through 5.r and compliance with applicable regulations would reduce project impacts related to geology and soils to a less than significant level.

b. That the project conforms to the criteria of Chapter 8, Division VII, San Mateo County Ordinance Code (Grading Regulations), including the standards referenced in Section 8605.

The project has been reviewed by the County's Department of Public Works and the Planning and Building Department's Geotechnical Engineer. Applicable requirements of these agencies have been incorporated as conditions of approval, including those regulating the timing of grading activity, erosion and sediment control, and dust control. Condition 16 prohibits grading within the wet season (October 1 through April 30), unless approved by the Community Development Director. Therefore, the project, as proposed and conditioned, conforms to the standards in the Grading Regulations.

c. That the project is consistent with the General Plan.

As proposed and conditioned, the project complies with applicable policies of the General Plan, as discussed in Section II.B.1 of this report, above.

C. COMMENTS FROM THE CALIFORNIA COASTAL COMMISSION (CCC)

As described in the FEIR, in a comment letter dated December 24, 2009, the Coastal Commission states that the project appears to contain historic tidelands that CCC staff suggests may lie within the Coastal Commission's original permit jurisdiction. Per the Public Resources Code 30519(a) and (b), the local government has the development review authority for any new development proposed within the area to which the certified Local Coastal Program has been locally approved and certified by the California Coastal Commission, with the exception of any development proposed or undertaken on any tidelands, submerged lands, or on public trust lands, whether filled or unfilled, lying within the Coastal Zone, which lands are subject to the CCC's original permit jurisdiction.

Mitigation Measure LU-2 (also Condition 5.z) requires the property owner to work with the CCC to identify and delineate the CCC's jurisdiction over the project site, subject to CCC review and approval. The property owner shall obtain all necessary approvals from the Coastal Commission prior to the initiation of any development within areas of CCC's jurisdiction.

All parts of the project site that are outside of the jurisdictional boundaries of the CCC are within the jurisdictional boundaries of the County of San Mateo, and the CCC's appeal jurisdiction. Development in these areas is subject to the Local Coastal Program (LCP) and Coastal Act Access and Recreation Policies.

As discussed in this report, the proposed project, as proposed and conditioned, is in conformance with all applicable development regulations of the LCP and the Coastal Act. Therefore, impacts would be less than significant and no mitigation measures are required. However, in order to ensure that all necessary approvals are obtained, Mitigation Measure LU-2 (also Condition 5.z) requires the property owner to work with the CCC to identify and delineate the CCC's jurisdiction over the project site, subject to CCC review and approval. The property owner shall obtain all necessary approvals from the Coastal Commission prior to the initiation of any development within areas of CCC's jurisdiction.

REVIEWING AGENCIES:

Aircraft Owners and Pilots Association

Association of Bay Area Governments

Bay Area Air Quality Management District

- **CA Air Resources Board**
- **CA Coastal Commission**
- CA Department of Boating and Waterways
- **CA Department of Conservation**
- CA Department of Fish and Game
- CA Department of Food and Agriculture
- CA Department of Health Services
- CA Department of Housing/Community Development
- CA Department of Parks and Recreation

CA Department of Toxic Substances Control

CA Department of Transportation

CA Department of Water Resources

CA Employment Development Department

CA Energy Commission

CA Highway Patrol

CA Integrated Waste Management Board

CA Office of Historic Preservation

CA State Lands Commission

CA State Parks - Santa Cruz District

CA Water Resources Control Board

Cabrillo Unified School District

California Pilots Association

City of Half Moon Bay

City/County Association of Governments, Airport Land Use Committee

Coastside County Water District

Coastside Fire Protection District

Coastside Scavenger Company/Seacoast Disposal

Committee for Green Foothills

Golden Gate Regional Center

Granada Sanitary District

Half Moon Bay Chamber of Commerce

Half Moon Bay Library

Half Moon Bay Police Department

Local Agency Formation Commission (LAFCo)

Midcoast Community Council

Montara Water and Sanitary District

National Marine Fisheries Service

Native American Heritage Commission

Peninsula Open Space Trust

Pillar Ridge Homeowners Association

Princeton Citizens Advisory

Princeton-by-the-Sea Homeowners Association

San Francisco Bay Regional Water Quality Control Board

San Mateo County Agriculture/Weights and Measures Division

San Mateo County Department of Health

San Mateo County Department of Housing and Community Development

San Mateo County Department of Parks

San Mateo County Department of Public Works

San Mateo County Office of Emergency Services

San Mateo County Resource Conservation District

San Mateo County Sheriff's Office

Sheriff's Office of Emergency Services

U.S. Army Corps of Engineers - San Francisco District

U.S. Fish and Wildlife Service

County Counsel has reviewed and approved the materials as to form and content.

Approval of this project contributes to the Shared Vision 2025 of a Livable Community by the construction of 57 units of affordable, special needs housing and the addition of employment opportunities in an urban area of San Mateo County where many employed residents are traveling outside of their communities for work.

FISCAL IMPACT:

Nominal cost to the Planning and Building Department. Conditions of approval minimize costs associated with mitigation monitoring by the Planning and Building Department, by requiring the property owner(s) to post securities for the implementation of mitigation measures and to pay for the costs of associated monitoring.

ATTACHMENTS:

Copies of the Big Wave Wellness Center and Office Park Draft and Final EIR are available at the following locations: (1) the Planning Department's website at http://www.co.sanmateo.ca.us/portal/site/planning; (2) the County Planning Department, 455 County Center, Second Floor, Redwood City, California; and (3) the Half Moon Bay Library, 620 Correas Street, Half Moon Bay, CA 94019.

- A. Findings and Conditions of Approval
- B. Appeal filed by Granada Sanitary District, received December 7, 2010
- C. Appeal filed by Montara Water and Sanitary District, received December 7, 2010
- D. Appeal filed by Committee for Green Foothills, Surfrider Foundation San Mateo County Chapter, Sierra Club Loma Prieta Chapter, California Pilots Association, Pillar Ridge Homeowners Association, and San Mateo County League for Coastside Protection, received December 9, 2010
- E. Applicant's Comments on Appeals filed, received February 28, 2011
- F. Letter of Planning Commission Decision, dated November 29, 2010 (Excludes Conditions of Approval, see Attachment A) and Summary for the November 23, 2010 Planning Commission Meeting, adopted February 9, 2011
- G. Proposed Development Agreement, revised March 1, 2011
- H. Letter from Midcoast Community Council, dated February 16, 2011

Attachments Describing the Project Site:

- I. Vicinity Map for the Big Wave Project Sites
- J. Zoning Map
- K. Vegetation Communities Map from Draft EIR, October 2009

<u>Attachments Describing Project Design for the Office Park (Plan Documents for Current Proposal are in bold):</u>

- L. Office Park Property Site Plan from Draft EIR, October 2009
- M. Office Park Building Elevations from Draft EIR, October 2009 (Building A only, as it is representative of all proposed buildings due to similarities in design)
- N. Alternative C Office Park Property Vesting Tentative Map from FEIR, October 2010
- O. Building Elevation Design "Overlays" for Alternative C Office Park from FEIR, October 2010

- P. Office Park Grading and Erosion Control Plans
- Q. Office Park Planting Plans

Attachments Describing Project Design for the Wellness Center (Plan Documents for Current Proposal are in bold):

- R. Wellness Center Property Site Plan from Draft EIR, October 2009
- S. Wellness Center Building Elevations from Draft EIR, October 2009
- T. Wellness Center Property Vesting Tentative Map from Final EIR, October 2010
- U. Wellness Center Grading and Erosion Control Plans
- V. Wellness Center Planting Plans

Traffic Information:

- W. Alternate Traffic Route Under Alternative C
- X. Detail View of Proposed Modifications within Airport Street Right-of-Way
- Y. Traffic Analysis of the Revised Access Plan for Big Wave Office Park and Wellness Center, prepared by Hexagon Transportation Consultants, Inc., dated November 17, 2010 (Excludes Counts)
- Z. Email Correspondence between Gary Black, President of Hexagon Transportation Consultants, Inc., and Planning Staff, dated November 19, 2010 and February 28, 2011

Wetlands Information:

- AA. "90% Basis of Design Riparian and Water/Wetlands Ecosystem Restoration" (also added to Appendix E of the DEIR in the FEIR) (Excludes Bibliography and Figures)
- AB. Resume for Lyndon C. Lee, Ph.D. (Partial Resume, portions excluded for brevity)

Tsunami Information:

- AC. "Big Wave Tsunami Force and Run-Up Report in Accordance with Zoning Ordinance 6326.2," prepared Scott Holmes (Excludes Attachments)
- AD. Review of Tsunami Report Prepared by Scott Holmes by David Skelly, dated October 14, 2010

Correspondence from Reviewing Agencies:

- AE. Email Correspondence between Chris Nagano, USFWS, and Planning Staff, dated January 7, 2011
- AF. Letter from Coastside Fire Protection District, dated December 22, 2009
- AG. Letter from Sheriff's Office of Emergency Services, dated January 24, 2011

Information from EIR:

- AH. Visual Simulations from the DEIR
- Al. Mitigation Monitoring and Reporting Program

Attachments Pertaining to Airport Issues:

AJ. Letters from the Federal Aviation Administration (FAA), dated July 8, 2010 and October 26, 2010

- AK. Airport Layout Drawing
- AL. Conceptual Wellness Center Floor Plan to Address Airport Noise Concerns
- AM. Letter from Jim Porter, dated November 2, 2010
- AN. San Carlos Airport and the Skyway Landing Office Buildings at 959 and 999 Skyway

Other Attachments:

- AO. In-Lieu Fee Worksheet
- AP. Definitions of Extremely Low Income, Very Low Income, Low Income, and Moderate Income Households (from the County's Housing Element)

COUNTY OF SAN MATEO PLANNING AND BUILDING DEPARTMENT

RECOMMENDED FINDINGS AND CONDITIONS OF APPROVAL

Permit File Numbers: PLN 2005-00481; 482 Board Meeting Date: March 15, 2011

Prepared By: Camille Leung, Project For Adoption By: Board of Supervisors

Planner

RECOMMENDED FINDINGS:

Regarding Environmental Review, Find:

- 1. That the Draft Environmental Impact Report together with the Final EIR (EIR), as reviewed by the Board of Supervisors at its meeting of March 15, 2011, is complete, correct and adequate, and prepared in accordance with the California Environmental Quality Act (CEQA) and applicable State and County Guidelines. The County, as the Lead Agency, followed procedures required by CEQA, such that the public was provided meaningful opportunity to comment regarding potential environmental effects of the project. The 64-day public review period for the Draft EIR was October 22, 2009 to December 24, 2009. The 33-day public review period for the Final EIR was October 15, 2010 to November 17, 2010. The EIR concludes that the project, as proposed and mitigated, will result in impacts considered less than significant. Alternative C of the EIR provides a feasible way to further reduce potential environmental impacts of the proposed project, including, but not limited to, aesthetic impacts (e.g., buildings of reduced size and height compared to the proposed project), air quality (e.g., reduced vehicle emissions in residential areas along Airport Street north of the project site), and transportation and traffic impacts (e.g., reduced project and construction traffic impacts at the intersection of Cypress Avenue and Highway 1). Revisions to the proposed project required to implement Alternative C are, therefore, incorporated into the terms of the County's approval.
- 2. That, on the basis of the Draft and Final EIR, no substantial evidence exists that the project, as proposed, mitigated, and conditioned, will have a significant effect on the environment. The EIR concludes that the project, as proposed and mitigated, will result in impacts that are less than significant, including but not limited to, the following:
 - a. <u>Aesthetics</u>: The project, as proposed and conditioned, would not result in any significant impacts to public views or scenic vistas, scenic resources, or the existing character or quality of the site and its surroundings or create new sources of substantial light or glare which may adversely affect day or nighttime views in the area. The varying heights of the eight (8) Office Park buildings under Alternative C help to further minimize visual impacts from viewing locations along Airport Street, the North Trail, and Highway 1.

Condition 47 requires the applicant to implement design "overlays" at the Office Park, which further reduces the appearance of building mass and incorporates architectural details of the Wellness Center and Princeton into the design of Office Park structures.

- b. <u>Biological Resources</u>: Implementation of the mitigation measures of the EIR (Conditions 5.d through 5.h) is adequate to protect California Red-Legged Frog and San Francisco Garter Snake from harm as required by the Federal Endangered Species Act of 1973, and as necessary to avoid significant adverse impacts to these special status species.
- c. <u>Cultural Resources</u>: Analysis and recommendations for mitigation of potential project impacts were prepared for the Cultural Resources Section of the EIR by Tom Origer, a professional archaeologist. As shown in the FEIR, the required relocation of proposed Wellness Center structures avoids impacts to cultural site CA-SMA-151 (Mitigation Measure CULT-2a, Condition 5.i).
- d. <u>Geology and Soils</u>: The geotechnical firm, Treadwell and Rollo, reviewed available subsurface data and assisted in the development of the geotechnical mitigation measures, incorporated as Conditions 5.m through 5.r, that will prevent any significant adverse hazards.
- e. <u>Hazards and Hazardous Materials</u>: The project sites are outside of the Runway Protection Zone (RPZ) or Zone 1 for this airport. Staff has determined that Inner Approach/Departure Zone or Zone 2 would not extend over the project parcels. Proposed structures comply with the imaginary surfaces defined in FAR Part 77 for the Half Moon Bay Airport. Condition 54 requires the project to comply with CLUP policies regarding hazards to aircraft in flight. Condition 53 prohibits the storage of bulk petroleum products or chemicals in all areas of the property located within the Airport Overlay (AO) Zoning District. Therefore, the project, as proposed and conditioned, would result in a less than significant impact associated with airport safety hazards to people residing or working in the area of a public airport.

Mitigation Measure HAZ-2 (Condition 5.s) requires the property owner(s), prior to the initiation of grading, to perform a Phase II Environmental Site Assessment (Phase II ESA) to determine whether hazardous substances have migrated onto the project site from the north or northeast and to determine whether on-site soil is appropriate for reuse. The condition requires recommendations of the Phase II ESA to be incorporated into project plans, to the satisfaction of the County. Full compliance with OSHA mandatory compliance safety plans, as well as County regulations, would ensure that impacts resulting from the routine transport, use, disposal of hazardous materials associated with the construction and operation of the proposed project would not result in a significant hazard to human health and/or the environment. Therefore, hazardous material impacts associated with construction and operation of the proposed project will be less than significant.

- f. Hydrology and Water Quality: Due to proposed on-site wastewater treatment, recycling and infiltration, project groundwater demands would not, as proposed and mitigated, substantially deplete groundwater supplies, substantially interfere with groundwater recharge or otherwise substantially degrade groundwater quality. In compliance with Mitigation Measure HYDRO-9 (Condition 5.y), first floor elevations of Wellness Center buildings would be 20 feet NGVD, which is above the estimated maximum elevations of a 100-year flood event, sea level rise and the peak tsunami inundation.⁴³
- Noise: The use of drilled piles, instead of impact pile drivers, as required by g. Condition 5.cc, will minimize ground-borne vibration, and the erection of temporary barriers, such as flexible sound control curtains, between the proposed project and the Pillar Ridge Mobile Home Park will minimize the amount of noise during construction and will avoid any significant adverse noise impacts. The applicant would also be required to comply with the County's Noise Ordinance limiting construction hours to between 7:00 a.m. and 6:00 p.m. on weekdays and 9:00 a.m. and 5:00 p.m. on Saturdays, and prohibiting construction on Sundays, Thanksgiving and Christmas. These conditions and other conditions of approval will further reduce project noise and vibration impacts. The applicant will make minor interior and exterior modifications to the Wellness Center buildings to further reduce noise levels to Wellness Center residents, as required by Condition 56. The project would also incorporate disclosures and mitigations to address the concerns expressed by the Federal Aviation Administration, which is intended to protect the operations of the Half Moon Bay Airport from the need to adjust operations as a result of potential noise complaints from Wellness Center residents, as required by Condition 5.t.
- h. <u>Transportation and Traffic</u>: The traffic analysis prepared by Hexagon Transportation Consultants, Inc., dated November 17, 2010, demonstrates that the alternate traffic option under Alternative C would further reduce traffic impacts identified in the DEIR as less than significant after mitigation. The alternate traffic option reduces daily project trips (from 2,123 to 1,943 trips), AM project trips (from 292 to 267 trips), and PM project trips (from 268 to 257 trips), from estimates in the DEIR. Hexagon also determined that all Princeton intersections would operate at acceptable Levels of Service (LOS) of C or better and that LOS along Cypress Avenue and Airport Street would be improved from a worst-case level of F to maintain the existing worst case LOS of level D. Per Condition 5.ff, the applicant is required to submit traffic reports for every 40,000 sq. ft. of built space at the Office Park property, evaluating the levels of service at intersections that would be used to access the site,

⁴³ Project elevations are based on a Base Flood Elevation (BFE) of 8.5 feet NGVD (refer to pages IV.H-17 and 18 and Figure IV.H-6 of the DEIR), a maximum recorded wave run-up elevation of 14.35 feet NGVD in 273 years, and a highest projected sea level rise over the next century of 5 feet from the current mean high tide. (Currently, mean high tide is at 3.49 feet NGVD.) Project elevations are over 5 feet above the highest of these levels (tsunami at 14.35 feet NGVD).

including Cypress Avenue/Highway 1 and intersections in Princeton. The traffic report shall state whether or not the level of service at Cypress Avenue and SR 1 warrants a signal or equivalent mitigation measure and shall evaluate intersections in Princeton to verify that they maintain a LOS level of "C" or better. The applicant shall implement report recommendations, as required by the Department of Public Works and the Planning and Building Department. As proposed and conditioned, project traffic impacts would not be significant and all study intersections would operate at LOS C or better or, in the case of Cypress Avenue and SR 1, no worse than cumulative without project conditions.

- 3. That the Mitigation Monitoring and Reporting Program incorporated within the Final EIR, which monitors compliance with mitigation measures intended to avoid or substantially lessen environmental effects that would be significant absent such mitigation, has been adopted. Compliance with the conditions of approval listed below, which incorporate all mitigation measures of the EIR, shall be monitored and confirmed according to implementation deadlines as specified within each condition and the Mitigation Monitoring and Reporting Program.
- 4. That the EIR reflects the independent judgment of San Mateo County. The Draft EIR was prepared by Christopher A. Joseph and Associates (CAJA) under contract to the County. The FEIR was prepared by Planning and Building Department staff under the review of staff from other County departments, including the Planning and Building Department's geotechnical consultant, staff from the Airport and Road Divisions of the Department of Public Works, staff from the Environmental Health Division, staff from the Local Agency Formation Commission (LAFCo), and County Counsel.

Regarding the Major and Minor Subdivision, Find:

- 5. That, in accordance with Section 7013.3 b of the County Subdivision Regulations, the tentative maps, together with the provisions for their design and improvement, are consistent with the San Mateo County General Plan. The project has been reviewed by the Environmental Health Division, the Planning and Building Department, Department of Public Works, and the Office of the County Counsel and has been found to comply with the design and improvement requirements of the Subdivision Regulations.
- 6. That the site is physically suitable for the type and proposed density of development. As discussed in the EIR, the project, as proposed and mitigated, would not result in any significant impacts to the environment. As described in Sections II.B.1 and II.B.4 of the staff report, the project complies with both the General Plan land use density designation and applicable Zoning Regulations. As described in Section II.B.6 of the staff report, the project has been conditioned to minimize

⁴⁴ For unsignalized intersections, a Level of Service (LOS) "C" represents operations with average delays resulting from fair progression and includes delays from 15.1 up to 25 seconds.

- grading and comply with mitigation measures of the EIR that minimize geotechnical, tsunami hazards and other hazards to the project site and immediate vicinity.
- 7. That the design of the subdivision and the proposed improvements are not likely to cause serious public health problems, substantial environmental damage, or substantially injure fish or wildlife or their habitat. The applicant proposes a mutual water system to supply approximately 16,000 gallons per day (gpd) of water, where 26,000 gpd of water is required for project operation. As described in the FEIR, the other water demands (approximately 10,000 gpd) will be supplied using recycled water that is treated to Title 22 standards for drinking water. Section 7024.3.a.2 of the Subdivision Regulations allows for use of a mutual water company as a water source in an urban area if the Community Development Director determines connection to an existing water supply system to be infeasible. Condition 9 requires the applicant to actively pursue a water connection to CCWD for the potable water and fire suppression needs of the entire project. In the instance that permit approvals necessary for water connection are not obtained, the proposed well may be used to serve the project. Condition 75 requires the property owner(s) to comply with the annual well monitoring and reporting requirements. Condition 74 requires the property owner(s) to submit reports to the Environmental Health Division and the Planning and Building Department evaluating the impact of the well on groundwater and surface water levels and quality and plant species and animals of water dependent sensitive habitats to ensure that the level of extractions protect sensitive habitats and what measures should be taken if and when adverse effects occur. Additional mitigation measures included as conditions of approval reduce project impacts to hydrology, water quality, and biological resources, to less than significant levels. The proposed water systems have been reviewed by the Environmental Health Division and, as proposed and conditioned, meet the Division's requirements.
- 8. That the design of the subdivision and the proposed improvements will not conflict with easements acquired by the public at large for access through or use of property within the proposed subdivision. An existing 20-foot wide access and utility easement along the north side of the northern parcel is shown on the Vesting Tentative Map (Attachment N). The project would not change the boundaries of or impede access to this existing easement.
- 9. That the design of the subdivisions provides, to the extent feasible, for future passive or natural heating or cooling opportunities. As described in the EIR, project buildings would be heated by solar power. Additionally, the proposed project would include the development of a geothermal cooling system.
- 10. That the discharge of waste from the proposed subdivision into an existing community sewer system would not result in violation of existing requirements prescribed by a State Regional Water Quality Control Board pursuant to Division 7 (commencing with Section 13000) of the State Water Code. As described in the Utilities and Service Systems Section of the EIR, the project, as proposed and mitigated, would result in less than significant impacts to the capacity of wastewater

treatment and collection facilities. The applicant intends to recycle the majority of wastewater generated on-site through a membrane bioreactor water recycling system designed to meet State Title 22 requirements for unrestricted reuse. The applicant will recycle 16,000 gpd of treated wastewater through toilet flushing, subsurface landscape irrigation, and surface and solar panel washdown uses. All unused or untreated wastewater will be discharged into Granada Sanitary District (GSD) system at a flow and volume equivalent to eight (8) EDUs. The project provides flow equalization that has a maximum flow rate of 10 gpm. Condition 5.hh requires the property owner(s) to limit the maximum amount of sewage flow to the GSD sewer system to that which can be accommodated by the existing 8-inch sewer line in Stanford Avenue and the Princeton Pump Station or to perform improvements to the GSD system as necessary to accommodate wastewater flows from the project.

- 11. That the land is not subject to a contract entered into pursuant to the California Land Conservation Act of 1965 ("the Williamson Act").
- 12. That, per Section 7005 of the San Mateo County Subdivision Regulations, the proposed subdivisions would not result in a significant negative effect on the housing needs of the region. As discussed in the Population and Housing Section of the EIR, the proposed project would assist the area in achieving a jobs/housing balance by providing approximately 630 net new jobs⁴⁵ and 57 new housing units, or approximately 11 jobs per dwelling unit. By providing a substantial number of new job opportunities along with a moderate supply of new housing, the proposed project would not only provide adequate jobs to employ future project residents, but provide a surplus of jobs to employ existing and future residents in the surrounding community. Impacts related to population growth associated with project operations would, therefore, be less than significant and no mitigation measures are required. Therefore, the project would not result in a negative effect on regional housing needs.

Regarding the Coastal Development Permit, Find:

- 13. That the project, as described in the application and accompanying materials required by Zoning Regulations Section 6328.4 and as conditioned in accordance with Section 6328.14, conforms with the plans, policies, requirements and standards of the San Mateo County Local Coastal Program (LCP). Project compliance with applicable policies of the LCP is summarized below, and addressed in detail by the staff report that accompanies these findings:
 - a. The project, as proposed and conditioned, complies with applicable policies of the Locating and Planning New Development Component. The proposed development will be located in an urban area and the project meets the

⁴⁵ Table 1 (Trip Generation) of the report prepared by Hexagon Transportation Consultants, Inc., dated November 17, 2010, estimates 585 jobs at the Office Park. The DEIR estimates Wellness Center employment at 45 jobs, for a total of 630 jobs.

general objective of infill. If a water connection to CCWD is granted, the project would meet the objective of infill in that the project sites would be served by the sewer district and water district. In the instance that a connection to CCWD cannot be secured, the project, as proposed and conditioned, would meet the general objective of infill in that the project sites would be served by the sewer district and water to the project sites would be supplied in a manner that incorporates progressive methods to limit project demand for well water (e.g., wastewater treatment, recycling, and reuse).

- b. The project, as proposed and conditioned, complies with applicable policies of the Public Works Component in that increased on-site well production will comply with State and local regulations and the amount pumped would be limited to a safe yield factor which will not impact water dependent sensitive habitats, riparian habitats and marshes.
- c. The project, as proposed and conditioned, complies with applicable policies of the Housing Component in that it would provide affordable housing opportunities for disabled adults who reside in the Coastal Zone and housing would maintain a sense of community character by being of compatible scale, size and design.
- d. The project, as proposed and conditioned, complies with applicable policies of the Energy Component in that the project incorporates the on-site use of non-polluting alternative energy resources, including energy produced from solar voltaics, solar heating, geothermal/evaporative cooling, and wind power.
- e. The project, as proposed and conditioned, complies with applicable policies of the Agriculture Component in that the project is not located in an area designated for agricultural use and the project includes on-site agricultural uses.
- f. The project, as proposed and conditioned, complies with applicable policies of the Sensitive Habitats Component in that, it will not result in significant impacts to special status species, sensitive natural communities, protected wetlands, wildlife movement and habitat connectivity, or result in cumulative adverse impacts to biological resources. The project, as proposed and conditioned, incorporates a 100-foot wetland buffer zone on each project parcel, complies with permitted uses in wetlands and buffer zones, will not result in significant impacts to the Pillar Point Marsh (wetland habitat creation is intended to benefit the biologic productivity and habitat of the marsh). Implementation of the mitigation measures of the EIR are adequate to protect California Red-Legged Frog and San Francisco Garter Snake within the project vicinity from harm.
- g. The project, as proposed and conditioned, complies with applicable policies of the Visual Resources Component in that the project would not result in any significant impacts to public views or scenic vistas, scenic resources, or the

- existing character or quality of the site and its surroundings, would not obstruct views of Pillar Point and the skyline, and complies with applicable design criteria of the County's Community Design Manual.
- h. The project, as proposed and conditioned, complies with applicable policies of the Hazards Component in that first floor elevations of Wellness Center buildings will be 20 feet NGVD, which is above the estimated maximum elevations of a 100-year flood event, sea level rise and the peak tsunami inundation. Direct damage or indirect threats to public health and safety, proposed domestic water pumping facilities, and the sewage treatment and recycling facilities, is unlikely in the event of occurrence of a natural hazard(s). Required mitigation measures and compliance with applicable regulations reduce project impacts related to geology and soils leveling a manner consistent with LCP requirements.
- i. The project, as proposed and conditioned, complies with applicable policies of the Shoreline Access Component of the LCP, and the Public Access and Recreation policies contained in Chapter 3 of the Coastal Act of 1976 in that it will enhance public opportunities for coastal recreation and shoreline access in the construction of a Class 1 trail along Airport Street, complies with beach user parking requirements, and discourages off-trail access within the 100-foot wetland buffer zone and drainage, and does not displace any visitor-serving commercial recreational facilities.
- 14. That, where the project is located between the nearest public road and the sea, or the shoreline of Pescadero Marsh, the project is in conformity with the public access and public recreation policies of Chapter 3 of the Coastal Act of 1976 (commencing with Section 30200 of the Public Resources Code). The project site is located between the nearest public road and the sea. The project conforms with the public access and public recreation policies of Chapter 3 of the Coastal Act of 1976. The proposed trail and required beach user parking spaces will enhance public opportunities for coastal recreation and shoreline access.

Regarding the Use Permit, Find:

15. That the modern sanitarium component of the Wellness Center and its accessory uses are "found to be necessary for the public health, safety, convenience or welfare." As discussed in the staff report with regard to LCP Policy 3.5 (Regional Fair Share), the project helps to meet the need within the unincorporated areas of the County for affordable housing, as allocated by the Association of Bay Area Governments (ABAG). For 2007 to 2014, ABAG allocates a need for 881 affordable housing units in the area, where 523 units exist. Affordable housing for the disabled in San Mateo County is even more limited. Based on a review of County Housing Department data, only 356 units are available for the disabled of which only 194 units (or 54%) are affordable. As proposed and conditioned, the project would provide 57 units of affordable housing, thereby helping to bridge the gap

- between the need for affordable housing and the supply of affordable housing in the County unincorporated area.
- 16. That the establishment, maintenance and/or conducting of the proposed uses within the Airport Overlay (AO) Zoning District will not, under the circumstances of the particular case, result in a significant adverse impact to coastal resources, or be detrimental to the public welfare or injurious to property or improvements in said neighborhood. The structure located within the AO Zoning District would contain 10,000 sq. ft. commercial public storage uses, 6,000 sq. ft. for communications and backup power, and 4,000 sq. ft. for miscellaneous storage uses, as proposed and conditioned, complies with applicable policies of the San Mateo County Comprehensive Airport Land Use Plan (CLUP), the County LCP and the AO Zoning District regulations and, as discussed in the EIR, would not result in significant environmental impacts. As proposed and conditioned, the project would incorporate disclosures and mitigations adequate to address the concerns expressed by the Federal Aviation Administration, including Conditions 55 and 56 which minimize noise impacts to Wellness Center residents and Condition 5.t which protects airport operations from potential noise complaints from Wellness Center residents.
- 17. That the proposed use in the Coastal Zone is consistent with the policies and standards of the San Mateo County Local Coastal Program (LCP), as the project complies with applicable policies, including those of the Visual Resources, Housing, Hazards, Sensitive Habitats, and Shoreline Access Components of the LCP, as discussed in Section II.B.3 of the staff report.

Regarding the Design Review, Find:

18. That the project, as proposed and conditioned, is found to be in compliance with the standards for review listed in Section 6565.7 of the Design Review (DR) Zoning District Regulations, guidelines applicable to Princeton and the Coastal Zone, and the design criteria of the Community Design Manual. The Wellness Center buildings vary between one and three stories, are well articulated and are compatible in size and scale with other buildings in Princeton. The varying heights of the eight (8) Office Park buildings under Alternative C help to further minimize visual impacts from viewing locations along Airport Street, the North Trail, and Highway 1. Condition 47 requires the applicant to implement the design "overlays," which further reduces the appearance of building mass and incorporates architectural details of the Wellness Center and Princeton into the design of Office Park structures.

Regarding the Grading Permit, Find:

19. That the granting of the permit to perform 26,050 cubic yards of balanced cut and fill will not have a significant adverse effect on the environment. As discussed in the EIR, the project, as conditioned, would not result in significant environmental impacts, including but not limited to, those related to erosion, surface water quality, and geology and soils.

- 20. That the project conforms to the criteria of Chapter 8, Division VII, San Mateo County Ordinance Code, including the standards referenced in Section 8605. The project, as proposed and conditioned, conforms to the standards in the Grading Regulations, including timing of grading activity, erosion and sediment control, and dust control. The project has been reviewed and approved by the County's Department of Public Works and the Planning and Building Department's Geotechnical Engineer.
- 21. That the project is consistent with the General Plan. The County General Plan land use designations for the property are General Industrial and General Open Space. As proposed and conditioned, the project complies with applicable policies of the General Plan, as discussed in Section II.B.1 of the staff report.

RECOMMENDED CONDITIONS OF APPROVAL:

General Project Conditions

- 1. This approval applies only to the proposal, documents and plans described in this report and submitted to and approved by the <u>Board of Supervisors on March 15</u>, <u>2011</u>. Minor revisions or modifications to theis <u>approved</u> project may be made subject to the review and approval of the Community Development Director. Revisions or modifications deemed <u>by the Community Development Director to be a major modification shall be subject to review and approval by the Planning Commission at a public hearing.</u>
- 2. This subdivision approval is valid for two years <u>unless a longer period of validity is provided pursuant to a Development Agreement or other means</u>, during which time a Final Map for the <u>Major Subdivision (Office Park) and a Parcel Map for the Minor Subdivision (Wellness Center)</u> shall be filed and recorded. An extension to this time period in accordance with Section 7013.5.c of the Subdivision Regulations may be issued by the Planning and Building Department upon written request and payment of any applicable extension fees (if required).
- 3. The Final Map <u>and Parcel Map</u> shall be recorded pursuant to the plans <u>and requirements below, as</u> approved by the Planning Commission Board of Supervisors; any deviation from the approved plans shall be reviewed and approved by the Community Development Director <u>as per Condition 1</u>.
 - a. The property owner(s) of the Office Park shall print the following note on all lease agreements for Office Park space AND record the following note on the Final Map and as a deed restriction on all Office Park parcels for which a building is proposed:

Only land use and development approved by the County of San Mateo

Board of Supervisors on March 15, 2011 (and approved by the California

Coastal Commission on) or land use otherwise permitted by the

County of San Mateo shall be permitted on the subject parcels of this

subdivision. On March 15, 2011, the Board of Supervisors approved 225,000 sq. ft. of mixed-use office development, to include no more than 90,000 sq. ft. (or 40%) of administrative, research and professional office use (which uses shall not include doctor and dentist office use) over the sum total of all the properties on the Office Park site. Other approved uses include 56,250 sq. ft. (or 25%) of research and development use, 45.000 sq. ft. (or 20%) of light manufacturing use, and 33.750 sq. ft. (or 15%) of storage uses, over the sum total of all the properties on the Office Park site. Any intensification of use beyond the approved levels of use over the sum total of all the properties on the Office Park site will be subject to County permitting and State CEQA requirements. Reduced areas of office use and increased areas of research and development use. light manufacturing use and storage use over the sum total of all the properties on the Office Park site may be permitted without additional County permitting and State CEQA requirements, if such percentages are not deemed to be an intensification of use, as determined by the Community Development Director.

Construction of Office Park buildings shall proceed in the following manner: All buildings, with the exception of Buildings A and H (northernmost buildings), may be developed in any order. Construction of Building A and/or H may not commence until a building permit has been issued for Building B, C, F, or G, such that the gap between Building A and/or H and another constructed Office Park building would not exceed the area of one non-constructed building.

Outdoor areas shall be improved (e.g., use of courtyard, plazas, and landscaping) to enhance the spatial relationship of constructed buildings, subject to review and approval by the Community Development Director. The Developer shall demonstrate compliance with this requirement prior to occupancy of any Office Park building that is not located directly adjacent to a constructed Office Park building.

b. The following deed restriction shall be recorded on Lot 3 (parking lot parcel) of the Wellness Center:

The 50-space parking lot shall serve the following approved and designated uses of the Wellness Center and remain in compliance with parking requirements for the life of the projects.

Wellness Center Required Parking Spaces			
Proposed Use	Type of Use	Parking Spaces	
50 dwelling units	50 special needs individuals who do not drive	<u>0</u>	

Wellness Center Required Parking Spaces			
Proposed Use	Type of Use	Parking Spaces	
20 dwelling units	20 live-in staff (caregivers and employees)	<u>20</u>	
Commercial public storage	Pick-up/drop-off services	<u>10</u>	
Services (e.g., laundry, dog grooming, main-tenance/janitorial)	Pick-up/drop-off services	<u>10</u>	
Additional required parking spaces		<u>7</u>	
Total of Parking Spaces Above		<u>40</u>	
Parking Spaces Reserved for Beach User Access		<u>10</u>	
Total Required Parking Spaces		<u>50</u>	

4. The Office Park and Wellness Center developments are subject to separate monitoring and/or renewal processes, as described below:

Wellness Center: The term of the Use Permit for the sanitarium and the commercial public storage use located within the Airport Overlay (AO) Zoning District shall be ten (10) years from the date of the effective final decision. Thereafter, the applicant property owner(s), if desiring to continue the sanitarium use at this site, shall submit an application to the Planning and Building Department for the renewal of this use permit renewal six (6) months prior to expiration of this permit. This use permit shall also be subject to regular administrative reviews for compliance. Administrative reviews, including payment of the applicable fee to the County, shall be required to ensure compliance with the conditions of approval every year for the first two (2) years of operation. If the facility is determined to be in compliance for the first two (2) years of operation, then subsequent administrative reviews will be required every two (2) years, with permit renewal required after ten (10) years. If the facility is found to be out of compliance during any administrative review process, annual reviews will be required until permit expiration. Administrative reviews and reviews for Use Permit renewals shall monitor compliance with all conditions of approval, with emphasis on Condition 9 (connection to a municipal water supplier). Administrative reviews shall monitor compliance with all conditions of approval, with emphasis on monitoring compliance with Condition 27 (full implementation of approved wetlands restoration and habitat creation on both project sites).

Office Park: The Coastal Development Permit and Design Review Permit for the Office Park shall be subject to regular administrative reviews for compliance.

Administrative reviews, including payment of applicable fees to the County, shall be required to ensure compliance with the conditions of approval every year after

occupancy of the first Office Park building for 50 years. Planning staff may, at their discretion, contract administrative review services to an independent contractor at cost, plus an additional 10% payable to the County for contract administration. A waiver of an administrative review by the Community Development Director may be requested by the property owner(s) if there has been no change in occupancy (including occupancy of additional buildings or building area), no change in property ownership, and no change in tenant(s), since the last administrative review conducted. Waiver of such review shall be at the sole discretion of the Community Development Director. Administrative reviews shall monitor compliance with all conditions of approval, with emphasis on monitoring compliance with Condition 3.a (intensity of approved uses) and Condition 27 (full implementation of approved wetlands restoration and habitat creation on both project sites). For each administrative review, the property owner(s) shall submit current floor plans of all occupied building areas, with a breakdown of current uses by square feet.

The Wellness Center shall work with the County to maintain compliance with the approved types and amounts of uses at the Office Park, including but not limited to restricting those utility services not affecting public health to non-compliant owners and tenants until violations are resolved to the County's satisfaction.

Current Planning Section Conditions

- 5. The property owner(s) shall comply with all mitigation measures listed below (based on which are derived from the Mitigation Monitoring and Reporting Program (MMRP) incorporated within the Final EIR and made available to the public on October 15, 2010). When timing has not been specified below, then mitigation timing and monitoring shall be as specified in the MMRP, the terms and requirements of which are incorporated herein by reference.
 - a. <u>Mitigation Measure AES-4</u>: <u>Create a New Source of Substantial Light or Glare which would Adversely Affect Light Impacts to Day or Nighttime</u>
 Views in the Area.
 - Prior to the approval of final project plans, a detailed lighting plan shall be submitted to San Mateo County for review and approval, consistent with their-County's requirements. The lighting plan shall prohibit light spillover across property lines and limit lighting to the minimum necessary for security and exterior lighting purposes, as determined by the Community Development Director. All lighting shall be designed to be compatible with surrounding development. The project shall not propose light sources that are atypical of the surrounding environment.
 - Reflective glass or other glaring building materials shall be discouraged. The exterior of the proposed building shall be constructed of non-reflective materials such as, but not limited to: high-performance tinted non-reflective glass, metal panel, and pre-cast concrete or cast

in-place or fabricated wall surfaces. The proposed materials shall be reviewed and approved by the Community Development Director prior to approval of the Final Map.

b. <u>Mitigation Measure AQ-2</u>: Construction Emissions.

The applicant property owner(s) shall require the grading and construction contractor(s) to implement a dust control program. The program shall be applied to all construction activities involving grading, excavation, and use of unpaved areas for staging, extensive hauling of materials, or building demolition. The dust control program shall include the following measures:

- Water all active construction areas at least twice daily.
- Cover all trucks hauling soil, sand, and other loose materials or require all trucks to maintain at least 2 feet of freeboard.
- Pave, apply water three times daily, or apply (non-toxic) soil stabilizers on all unpaved access roads, parking areas, and staging areas at construction sites.
- Sweep daily (with water sweepers) all paved access roads, parking areas, and staging areas at construction sites.
- Sweep streets daily (with water sweepers) if visible soil material is carried onto adjacent public streets.
- Hydroseed or apply (non-toxic) soil stabilizers to inactive construction areas (previously graded areas inactive for 10 days or more).
- Enclose, cover, water twice daily, or apply (non-toxic) soil binders to exposed stockpiles (dirt, sand, etc.).
- Limit traffic speeds on unpaved roads to 15 miles per hour (mph).
- Install sandbags or other erosion control measures to prevent silt runoff to public roadways.
- Replant vegetation in disturbed areas as quickly as possible.
- Install wheel washers for all existing, or wash off the tires or tracks of all trucks and equipment leaving the site.
- Limit the area subject to excavation, grading, and other construction activity at any one time.

c. <u>Mitigation Measure AQ-5</u>: Sewage Treatment Odors.

The project applicant shall provide supporting engineering calculations and site plan details to verify the basis of design for the odor removal system. This information shall be supplied as part of the engineering report to be submitted at time of application for review and approval by the RWQCB for required permits for the sewage treatment plant.

d. <u>Mitigation Measure BIO-1a</u>: Special-Status Species.

A qualified biologist (hereafter, biological monitor) capable of monitoring projects with potential habitat for western pond turtle (WPT), San Francisco

garter snakes (SFGS), and California red-legged frogs (CRLF) shall be present at the site, prior to any disturbance activities, as follows:

- Prior to and within three (3) days of installation of exclusion fencing (1) (type to be determined through consultation with CDFG and USFWS), the monitor shall survey the location for the installation for the presence of WPT, SFGS and CRLF. In addition, should any burrows be observed, the burrows shall be inspected by the biologist to determine if it is any are being used by any of the species. Should any of these species be observed, the area shall be vacated and reinspected in one week. If no animal use is noted, the burrows shall be carefully excavated using a small trowel or shovel. Careful prodding using a blunt object will aid in determining the course of the tunnel such that the tunnel is excavated from the sides rather than the top, reducing the potential for any injury should an animal be present. Excavated burrows with no WPT, CRLF or SFGS shall be left open so they cannot be reoccupied. If any non-listed species are located, they shall be translocated outside of the construction zone. Should any individual WPT, CRLF or SFGS be found during the field survey or excavation, the area where that individual has been found shall remain undisturbed. If any life stage of the WPT, SFGS or CRLF is found during these surveys or excavations, the Department of Fish and Game and the U.S. Fish and Wildlife Service shall be contacted immediately, and activities that could result in take shall be postponed until appropriate actions are taken to allow project activities to continue.
- (2) During installation of grading and construction zone exclusion fencing, the biological monitor shall be present and will oversee the installation of all grading and construction fencing. The exclusionary fencing shall be installed on one parcel site first so that if any animals are within the grading and construction zone, they will have the opportunity to move out of the area freely.

Immediately following installation of exclusion fencing, the biological monitor shall survey the enclosed grading and construction zone for the presence of WPT, SFGS and CRLF. If any life stage of the SFGS or CRLF is found during these surveys, the Department of Fish and Game and the U.S. Fish and Wildlife Service shall be contacted immediately, and activities that could result in take shall be postponed until appropriate actions are taken to allow project activities to continue.

The biological monitor shall be present at all times during restoration area planting activities outside the <u>grading and</u> construction zone and within the buffer area, to monitor for the presence of WPT, SFGS and CRLF.

The biological monitor shall prepare a training document in both English and Spanish about the animals of concern, their identification, and the methods of avoidance and reporting requirements and procedures, should the species be observed. The document shall provide photographs of the species and notification numbers for the monitor, the Department of Fish and Game, and the U.S. Fish and Wildlife Service. The training document and contact information for the monitor shall be posted at the <u>grading and</u> construction zone and maintained in the monitoring log. <u>EveryAll</u> contractors, subcontractors and construction workers shall be provided a copy of the training document in advance of their respective <u>grading and</u> construction activities and shall be required to adhere to its contents.

A highly visible warning sign shall be installed along the project perimeter. The warning sign shall be in English and Spanish and shall state: "Stay Out - Habitat Area of Federally Protected Species." A document drop shall be attached to several warning signs and stocked with a supply of training documents.

The biological monitor shall conduct weekly site visits when grading and construction are occurring to verify that all construction zone exclusionary fencing is in place and functioning as intended. Any repair or maintenance to the fencing deemed necessary by the biological monitor shall be completed under the monitor's supervision. Such maintenance activities include adequate removal of vegetation at the construction fence line to ensure that vegetation "ladders" for species access are not allowed to establish.

Once restoration activities are complete, the exclusion fencing shall be removed under the supervision of the biological monitor. Prior to the removal of the buffer area/restoration area fencing, permanent exclusionary measures shall be put in place to prevent special-status species movement beyond the buffer areas. Wildlife movement through the sites shall be facilitated via a buffer zone on either side of the drainage that bisects the parcels.

The general contractor shall assign a crew member that will be responsible for conducting site inspections, monitoring gate opening and closing, and assuring that other species protection measures are in place and being enforced when the biological monitor is not present. The crew member shall adhere to the procedures contained in the training document and shall be able to contact the biological monitor should any violations be noted or listed species observed on-site.

The biological monitor has the authority to halt all or some grading and construction activities and/or modify all or some grading and construction methods as necessary to protect habitat and individual sensitive

species. The monitor shall be responsible for contacting USFWS should any endangered or threatened species be observed within the grading and construction zones.

The biological monitor shall complete daily monitoring reports for each day present, to be maintained in a monitoring logbook kept on-site. Reports must contain the date and time of work, weather conditions, biological monitor's name, construction or project activity and progress performed that day, any listed species observed, any measures taken to repair and/or maintain fencing, and any grading and construction modifications required to protect habitat. The monitoring logbook with compiled reports shall be submitted to the Executive Community Development Director upon cessation of construction as part of a construction monitoring report.

e. <u>Mitigation Measure BIO-1b</u>: Special-Status Species.

<u>Prior to any disturbance activities, Aany active bird nests in the vicinity of proposed grading shall be avoided until young birds are able to leave the nest (i.e., fledged) and forage on their own. Avoidance may be accomplished either by scheduling grading and tree removal during the nonnesting period (September through February), or if this is not feasible, by conducting a pre-construction nesting bird survey. Provisions of the preconstruction survey and nest avoidance, if necessary, shall include the following:</u>

If grading is scheduled during the active nesting period (March through August), a qualified wildlife biologist shall conduct a pre-construction nesting survey no more than 30 days prior to initiation of grading to provide confirmation on presence or absence of active nests in the vicinity.

If active nests are encountered, species-specific measures shall be prepared by a qualified biologist in consultation with CDFG and implemented to prevent nest abandonment. At a minimum, grading in the vicinity of the nest shall be deferred until the young birds have fledged. A nest-setback zone shall be established via consultation with CDFG and USFWS, within which all construction-related disturbances shall be prohibited. The perimeter of the nest-setback zone shall be fenced or adequately demarcated, and construction personnel restricted from the area.

If permanent avoidance of the nest is not feasible, impacts shall be minimized by prohibiting disturbance within the nest-setback zone until a qualified biologist verifies that the birds have either (a) not begun egg-laying and incubation, or (b) that the juveniles from the nest are foraging independently and capable of independent survival at an

earlier date. A survey report by the qualified biologist verifying that the young have fledged shall be submitted to CDFG and USFWS prior to initiation of grading in the nest-setback zone.

f. Mitigation Measure BIO-1c: Special-Status Species.

Proposed pProject grading, construction, and staging activities will shall not result in impacts to project area wetlands and/or habitat for special-status species known to occur in the vicinity of the site. The applicant's biologist has obtained a verified wetland delineation and has consulted with the regulatory agencies regarding special-status species. The applicant property owner(s) shall continue to coordinate all project activities potentially regulated by State, Federal, and local agencies and shall obtain all necessary permits from CDFG, Corps, USFWS, and the RWQCB as required by Federal and State law to avoid, minimize or offset impacts to any species listed under either the State or Federal Endangered Species Acts or protected under any other State or Federal law.

g. Mitigation Measure BIO-1d: Special-Status Species.

Sensitive and general habitat features outside the limits of approved grading and development shall be protected by identifying a construction and development boundary on all project plans and prohibiting construction equipment operation within this boundary. The boundary shall be staked and flagged in the field with a highly visible color coded system and all construction and equipment operators shall be instructed to remain outside this no-disturbance boundary for the duration of construction. This measure is in addition to the wildlife exclusion fencing described in Mitigation Measure Bio-1a and applies to the protection of all habitat features outside of the project limits.

h. Mitigation Measure BIO-4a: Wildlife Movement and Habitat Connectivity.

Measures recommended in Mitigation Measures BIO-1a through BIO-1d would serve to protect important natural habitat on the site for wildlife, avoid the potential loss of bird nests, and protect sensitive natural areas. Although wildlife movement and habitat connectivity impacts were found to be less than significant, the following additional provisions shall be implemented to further protect wildlife habitat resources:

Fencing that obstructs wildlife movement shall be restricted to building envelopes and wildlife exclusionary fencing along special-status species protection corridors and shall not be allowed elsewhere on the site. Fencing that obstructs wildlife movement contains one or more of the following conditions: lowest horizontal is within 1.5 feet of the ground OR highest horizontal is over 6 feet OR top or bottom wire is barbed OR distance between top wires is less than 10 inches OR it

combines with existing structures or fences, even on neighboring parcels, to create an obstacle to wildlife movement.

Lighting shall be carefully designed and controlled to prevent unnecessary illumination of natural habitat on the site. Lighting shall be restricted to building envelopes, at the minimum level necessary to illuminate roadways and other outdoor areas. Lighting shall generally be kept low to the ground, directed downward, and shielded to prevent illumination into adjacent natural areas.

Dogs and cats shall be confined to individual residences and the fenced portion of the building envelopes to minimize harassment and loss of wildlife.

All garbage, recycling, and composting shall be kept in closed containers and latched or locked to prevent wildlife from using the waste as a food source.

Mitigation Measure CULT-2a: Archaeological Resources.

All final improvements for the proposed project shall be designed and approved by County staff, as well as a County-approved qualified archaeologist, to avoid impacts to prehistoric archaeological site CA-SMA-151 due to the proposed development. To avoid impacts to CA-SMA-151, the archaeological site shall be excluded from disruption during project grading and construction and during project operation (excluding agricultural activities limited to soil disturbance within 6 inches of the existing grade). Avoidance shall be assured by fencing the site perimeter (to be confirmed by a County-approved qualified archaeologist or licensed surveyor prior to any start of grading) to exclude construction equipment. particularly for grading activities. Fencing shall be removed when all construction activities are finished to avoid drawing attention to the site. Additionally, the area within the meets and bounds of identified site CA-SMA-151 shall be included in a deed restriction recorded with the County Recorder's Office to further that permanently protects this archaeological resource. The deed restriction shall limit uses within the site perimeter of CA-SMA-151 to farming within the existing plow zone (within 6 inches of the existing grade) and require any ground-disturbing activity or development within the cultural site perimeter to be subject to a Coastal Development Permit and meet California Environmental Quality Act (CEQA) requirements for disturbance of a mapped cultural resource.

OR

i.

If avoidance of site CA-SMA-151 is impractical or infeasible, a Countyapproved archaeologist shall be retained to conduct test excavations at the site to determine the integrity of its subsurface deposit. Additionally, a mitigation plan shall be developed by a County-approved archaeologist that addresses specific project impacts and outlines appropriate mitigation measures. At a minimum, the mitigation plan shall include the following:

- Preparation of a research design that outlines regional issues and how they can be addressed through recovery of materials at CA-SMA-151;
- Discussion of field, laboratory, and analytical methods;
- Expected involvement of the Native American community;
- Actions to be taken in the event that human remains are discovered;
- Expected schedule for completing mitigation, including submittal of technical report; and
- Curation plan for recovered materials.

The site may continue to be used for growing crops, provided that no ground-disturbing activity such as ripping, plowing, disking, etc., is allowed to extend deeper than the existing plow zone (approximately 6 inches from the existing grade). However, Any building on the flake scatter portion of the site would also be allowed as long as the improvements would require no must avoid ground-disturbing activity below the plow zone. Prior to placing fill materials on top of the area being covered, an archaeological investigation shall be conducted to gather baseline data about the nature of the site.

j. <u>Mitigation Measure CULT-2b</u>: Archaeological Resources.

A qualified archaeologist, as determined by the County, who can consult with representatives of and a Native American tribal groups shall monitor future ground-disturbing activities in the monitoring area north of site CA-SMA-151.

k. **Mitigation Measure CULT-2c**: Archaeological Resources.

In the event that additional subsurface archaeological resources are encountered during the course of grading and/or excavation, all development shall temporarily cease in these areas where such subsurface archaeological resources are encountered until the County Planning Department is contacted and agrees upon a qualified archaeologist to that will be brought onto the project site to properly assess the resources and make recommendations for their disposition. Construction activities could may continue in other areas, subject to review by a qualified archaeologist and the approval of the Community Development Director. If any findings are determined to be significant by the archaeologist, they shall be subject to scientific analysis; duration/disposition of archaeological specimens as agreed to by the Native American community, landowner, and the County; and a report prepared according to current professional standards.

I. Mitigation Measure CULT-3: Paleontological Resources.

A qualified paleontologist, as determined by the County, shall monitor future ground-disturbing activities in native soil both on-site and off-site as related to the project. In the event that paleontological resources are discovered during grading and/or excavation, the monitor shall be empowered to temporarily halt or divert construction in the immediate vicinity of the discovery while it is evaluated for significance. Construction activities could continue in other areas. If any findings are determined to be significant by the paleontologist, they shall be subject to scientific analysis, professional museum curation, and a report prepared according to current professional standards.

m. Mitigation Measure GEO-3a: Seismic-Related Ground Failure.

The final geotechnical investigation for the project shall evaluate the potential for cyclic densification and develop final mitigation measures, as needed to the satisfaction of the County Planning and Building Department's Geotechnical Engineer. Potential mitigation measures may include, but are not limited to: (1) over-excavating and replacing loose sandy soil with compacted engineered fill; (2) applying deep soil compaction techniques, such as DDC, RIC, or equivalent soil densification method; and (3) designing building foundations to accommodate total and differential ground settlement resulting from cyclic densification, as well as post-liquefaction settlement and consolidation ground settlement (if applicable). Approval of the report by the County Planning and Building Department's Geotechnical Engineer shall be obtained prior to issuance of building permits for construction.

n. Mitigation Measure GEO-3b: Seismic-Related Ground Failure.

Additional subsurface exploration using rotary-wash drilling methods and/or Cone Penetration Testing (CPTs) shall be performed to better characterize the subsurface conditions at the sites. Based on the results of subsurface investigation, the potential for soil liquefaction and liquefaction-induced ground failures, such as lateral spreading, post-liquefaction reconsolidation, lurch cracking, and sand boils shall be reevaluated at the site. The final geotechnical investigation report shall provide mitigation measures for liquefaction-induced hazards, to the satisfaction of the County Planning and Building Department's Geotechnical Engineer. Potential mitigation measures may include: (1) improving the soil with deep soil compaction techniques, such as DDC, RIC, or equivalent method, to reduce the liquefaction potential; (2) buildings supported on stiffened shallow foundations (i.e., footings with interlocking grade beams) bearing on a layer of well-compacted fill; (3) buildings supported on deep foundations such as drilled piers, driven piles or propriety piles (i.e., torque-down piles and auger

cast piles); and (4) constructing a structural slab that spans supported between columns.

o. **Mitigation Measure GEO-4**: Total and Differential Settlement.

Additional subsurface exploration using rotary-wash drilling methods and/or CPTs and consolidation laboratory testing shall be performed to better characterize the subsurface conditions and soil properties at the site. Based on the results of subsurface investigation, total and differential ground settlement due to cyclic densification, post-liquefaction reconsolidation, and consolidation settlement due to building loads and fill placement shall be reevaluated. The final geotechnical investigation report shall provide mitigation measures for ground settlement, to the satisfaction of the County Planning and Building Department's Geotechnical Engineer. Potential mitigation measures may include: (1) improving the soil with deep soil compaction techniques, such as DDC, RIC, or equivalent method, to reduce the potential for total and differential ground settlement; (2) supporting the buildings on stiffened shallow foundations (i.e., footings with interlocking grade beams) bearing on a layer of well-compacted fill; (3) supporting the buildings on deep foundations such as drilled piers, driven piles or propriety piles (i.e., torque-down piles and auger cast piles); and (4) constructing a structural slab that spans supported between columns. If deep foundations are selected, they shall be designed to accommodate load conditions resulting from post-liquefaction reconsolidation and consolidation due to the placement of new fill (if applicable).

p. Mitigation Measure GEO-6: Expansive Soil.

The final geotechnical investigation shall provide an estimate of differential movement associated with the shrinking and swelling of the existing on-site expansive soil at the site, to the satisfaction of the County Planning and Building Department's Geotechnical Engineer. Mitigation measures for expansive soils may include designing the buildings to be supported on: (1) shallow foundations that rest on a layer of non-expansive engineered fill; (2) a deepened spread footing system where the proposed footings gain support at or below the depth of significant seasonal moisture fluctuation and the slab-on-grade floor will be supported on a layer non-expansive fill, as described above; (3) a stiffened foundation system, such as a reinforced concrete or post-tensioned mat, that is capable of resisting the differential movement and soil pressures associated with the expansive soil; or (4) a deep foundation system that transfers the building and slab loads to competent soil beneath the near-surface moderately to highly expansive soil layer.

q. <u>Mitigation Measure GEO-7</u>: Pervious Pavements and Other Water/Wastewater Infiltration Systems.

Considering tThe near-surface soil may consist of moderately to highly expansive clay ,and special subgrade preparation, and foundation and pavement design recommendations shall be required to prevent the nearsurface clayey soil from ponding water, and becoming saturated and weak under the proposed site loading conditions, such as foundation and traffic loads. Final design recommendations for a pervious pavement system shall be submitted as a part of the building permit application prior to system construction and shall allow surface water to percolate through the pavement without causing adverse impacts to new pavements and building foundations due to moisture fluctuations in the near-surface expansive clay. to the satisfaction of the County Planning and Building Department's Geotechnical Engineer. Potential mitigation measures may include: (1) collecting and redirecting surface and subsurface water away from the proposed building foundations; (2) using permeable base material within pavement areas; and (3) installing subdrains to collect and redirect water from areas that could adversely impact building foundations and vehicular pavement to a suitable outlet.

r. Mitigation Measure GEO-8: Review and Approval of Final Grading, Drainage, and Foundation Plans and Specifications.

To ensure the applicant property owner(s)'s geotechnical consultant is given the opportunity to participate in the final design and construction phases of the project, the applicant property owner(s)'s consultant (Registered Geotechnical Engineer and Registered Engineering Geologist) shall review and approve the final grading, drainage, and foundation plans and specifications. Also, upon completion of construction activities, the applicant property owner(s)'s consultant shall provide a final statement to the County Planning and Building Department's Geotechnical Engineer indicating whether the work was performed in accordance with project plans and specifications, and the consultant's recommendations. All mitigations and final design recommendations shall be reviewed and approved by the County prior to issuance of applicable permits and approval of the Final Map.

s. <u>Mitigation Measure HAZ-2</u>: Accidental Release of Hazardous Materials.

Prior to issuance of the grading permit "hard card" approval of final development plans by the County Planning and Building Department, a Phase II Environmental Site Assessment (Phase II ESA) shall be performed at the project site to evaluate whether the recognized environmental conditions identified in the Phase I ESA represent an actual release of hazardous substances to soil or groundwater at the project site. To determine whether hazardous substances have migrated onto the project site from the north or

northeast, a groundwater sample shall be collected from the agricultural supply well. The Phase II ESA shall include parameters that may be applied to a health risk assessment and remediation (Site Management Plan) if soil is inappropriate for reuse and required to be transported off the project site. The recommendations of the Phase II ESA shall be incorporated into project plans to the satisfaction of the County and in conformance with applicable regulations. If soil is determined to be inappropriate for reuse and required to be transported off the project site, the change to the grading plans shall be considered a modification of the project, subject to the requirements of Condition 1.

t. <u>Mitigation Measure HAZ-3</u>: Hazards Associated with Airport Operations.

Prior to approval of the Parcel Map for the Wellness Center final development plans, an avigation easement shall be prepared for the project site, in a form satisfactory to the County Director of Public Works. The navigational easement shall be recorded and shown on the vesting tentative map. With approval of the Wellness Center, it is understood that the Wellness Center property owner(s) and tenants, and their successor's in interest, in perpetuity, acknowledge the project's location adjacent to the-Half Moon Bay an aAirport and the noise level inherent in the Use.. The following statement shall be included in the details of the avigation easement on the recorded Final Map, prior to the issuance of the Certificate of Occupancy for any residential unit at the subject property:

"This parcel is adjacent to the Half Moon Bay Airport. Residents on this parcel may be subject to inconvenience or discomfort arising from airport operations, including but not limited to noise associated with aircraft landings, take-offs, in air maneuvers and fly-overs, and on-theground engine start-ups and taxiing. San Mateo County recognizes the value of the Half Moon Bay Airport to the residents of this County and seeks to protect airport operations, existing and future, from significant interference and disruption. With approval of the Wellness Center owners, it is understood on the part of both the Wellness Center property owner(s) and the Half Moon Bay Airport that airport operations are intended to continue, notwithstanding shall take precedence and priority over potential noise complaints received from property owners, residents, staff, guests, and others from at the Wellness Center. In the event that the Wellness Center resident(s) or property owner(s) express an inability or unwillingness to accept such noise conditions authorized under the terms of the avigation easement and/or remain unsatisfied with the noise reduction measures being implemented by the airport, the affected resident(s) shall be relocated. with assistance provided by the property owner, to the satisfaction of the Planning and Building Department and/or the Department of Housing. This condition shall be included in all contracts including

rental agreements between residents of the Wellness Center and with property the owners and/or operators of the Wellness Center.

u. <u>Mitigation Measure HYDRO-3</u>: <u>Alteration of Drainage, Patterns Resulting in Increased Erosion, or and Siltation.</u>

Prior to issuance of a grading permit "hard card" by the County, the property owner shall demonstrate compliance with the requirements of the San Francisco Bay Regional Water Quality Control Board (RWQCB). The applicant shall prepare and submit a Stormwater Pollution Prevention Plan (SWPPP) for the proposed project. The applicant's SWPPP shall identify the Best Management Practices (BMPs) to control erosion and sedimentation and provide for treatment of 80 to 85% of post-construction runoff from new impervious areas. Neighborhood- and/or lot-level treatment BMPs shall be emphasized, consistent with San Francisco Bay RWQCB and San Mateo County Water Pollution Prevention Program (SMCWPPP) guidance for National Pollution Discharge Elimination System (NPDES) Phase 2 compliance. These types of BMPs, which may also assist in reducing postproject peak flows, include infiltration basins and trenches, dry wells, rain gardens, on-contour grassy swales, media filters, biofiltration features and grassy swales. BMPs shall be designed in accordance with engineering criteria in the California Stormwater BMPs Handbook or other accepted guidance and designs shall be reviewed and approved by the County prior to issuance of grading or building permits. As discussed under Mitigation Measure HYDRO-5, if lot-level BMPs are accepted by SMCWPPP as a suitable control measure, the applicant shall establish a mechanism for enforcement to assure that BMPs functioning is being maintained as designed. The applicant has included shall implement the a detailed maintenance schedule, which includes monthly inspection of system components, annual weeding, annual replanting, bi-annual cleaning of catch basins, bi-monthly parking lot vacuuming, and daily trash pickup in the parking lots.

Submittal of a project erosion control plan and SWPPP to San Mateo County for review shall be required as part of the building permit application. The erosion control plan shall include components for erosion control, such as phasing of grading, limiting areas of disturbance, designation of restricted-entry zones, diversion of runoff away from disturbed areas, protective measures for sensitive areas, outlet protection, and provision for revegetation or mulching. The plan shall also prescribe treatment measures to trap sediment once it has been mobilized, at a scale and density appropriate to the size and slope of the catchment. These measures typically include inlet protection, straw bale barriers, straw mulching, straw wattles, silt fencing, check dams, terracing, and siltation or sediment ponds. Other aspects of the SWPPP, especially those related to water quality, are discussed below for other mitigation measures.

Landscape plans showing the grassy swales and indicating flow paths shall also be provided by the property owner(s) to the County Planning and Building Department.

v. <u>Mitigation Measure HYDRO-4</u>: Alteration of Drainage Patterns Resulting in Increased Flooding.

The applicant shall submit a drainage report and plans to the County that identify the drainage pathways and the extent of any off-site drainage that flows on-site. How such off-site drainage will be <u>infiltrated on-site or</u> conveyed through the site shall also be detailed. The drainage plan shall provide designs consistent with recognized engineering criteria. The drainage plan shall be reviewed and approved by the County <u>Department of Public Works</u> prior to issuance of grading or building permits.

w. <u>Mitigation Measure HYDRO-5</u>: Surface Water Runoff Quality.

The applicant shall prepare and submit a comprehensive erosion control plan and SWPPP. Potential construction-phase and post-construction pollutant impacts from development can be controlled through preparation and implementation of an erosion control plan and a SWPPP consistent with recommended design criteria, in accordance with the NPDES permitting requirements enforced by SMCWPPP and the San Francisco Bay RWQCB. The erosion control plan forms a significant portion of the construction-phase controls required in a SWPPP, which also details the construction-phase housekeeping measures for control of contaminants other than sediment, as well as the treatment measures and BMPs to be implemented for control of pollutants once the project has been constructed. The SWPPP also sets forth the BMPs monitoring and maintenance schedule and identifies the responsible entities during the construction and post-construction phases.

The applicant's SWPPP shall identify the BMPs that will be used to reduce post-construction peak flows to existing levels in all on-site drainages where construction will occur. Neighborhood- and/or lot-level BMPs to promote infiltration of storm runoff shall be emphasized, consistent with San Francisco Bay RWQCB and SMCWPPP guidance for NPDES Phase 2 permit compliance. These types of BMPs, which may also enhance water quality, include infiltration basins and trenches, dry wells, rain gardens, oncontour grassy swales, media filters, and biofiltration features. BMPs shall be designed in accordance with engineering criteria in the California Stormwater BMPs Handbook or other accepted guidance and designs shall be reviewed and approved by the County prior to issuance of grading or building permits. The applicant shall prepare a clearly defined operations and maintenance plan for water quality and quality control measures. The design and maintenance documents shall include measures to limit vector concerns, especially with respect to control of mosquitoes. The applicant

shall identify the responsible parties and provide adequate funding to operate and maintain stormwater improvements (through a HOA, Geological Hazard Abatement District, CSD, CFD or similar organization). If lot-level BMPs are accepted by the County as a suitable control measure, the applicant shall establish a mechanism for enforcement to assure that BMPs functioning is being maintained as designed. The applicant shall also establish financial assurances, as deemed appropriate by the Community Development Director, enabling the County to maintain the stormwater improvements should the HOA or other entity disband/or cease to perform its maintenance responsibilities.

The SWPPP must also include post-construction water quality BMPs that control pollutant levels to pre-development levels, or to the maximum extent practicable (MEP). To confirm that structural BMPs (e.g., biofiltration features, wet ponds, vegetated swales, constructed wetlands, or media filters) will function as intended, design must be consistent with engineering criteria, as set forth in guidance such as the recently revised California Stormwater BMPs Handbook for New and Redevelopment. These types of structural BMPs are intended to supplement other stormwater management program measures, such as street sweeping and litter control, outreach regarding appropriate fertilizer and pesticide use practices, and managed disposal of hazardous wastes.

The main post-construction water quality enhancement measure indicated by the applicant report is the use of rain gardens (constructed wetlands) to control pollutants. Locations and designs of the stormwater infiltration system shallould be provided to the County Department of Public Works as part of the grading plans during Final Map review.

Many of the distributed BMPs that could prove useful to address control of post-project peak flows at the lot- and/or neighborhood-level could reasonably be linked with measures to enhance water quality, thereby providing compliance with the NPDES Phase 2 permit requirements as well. For example, downspouts could direct roof runoff to biofiltration features, with percolated stormwater conveyed through subdrains to small infiltration basins or dry wells.

Per Technical Memorandum #1 (TM #1), dated May 15, 2009, prepared by Schaaf and Wheeler (included in Appendix H of the DEIR), Stormwater Best Management Practices should serve several hydrologic and water quality functions, including maximizing groundwater recharge, minimizing quantities of stormwater runoff, and reducing pollutant loadings in stormwater runoff.

x. Mitigation Measure HYDRO-6: Ground Quality.

The applicant property owner(s) shall abandon all unused wells on the project site consistent with San Mateo County Environmental Health Division standards and the standards described in the State of California Department of Water Resources Well Standards (Bulletins 74-81 and 74-90).

Any on-site wells left in service should meet CDPH criteria for well protection. The applicant property owner(s) shall prepare, if required by the CDPH or County Department of Health Services, a Drinking Water Source Assessment and Protection (DWSAP) application to identify and protect against potential well contaminants.

y. **Mitigation Measure HYDRO-9**: Exposure to Tsunami and Seiche.

In areas subject to tsunami and seiche effects, implementing agencies, including the County Planning and Building Department, shall, where appropriate, ensure that the project incorporates features designed to minimize damage from a tsunami or seiche. Structures should either be placed at elevations above those likely to be adversely affected during a tsunami or seiche event or be designed to allow swift water to flow around, through, or underneath without causing collapse. Other features to be considered in designing projects within areas subject to tsunami or seiche may include using structures as buffer zones, providing front-line defenses, and securing foundations of expendable structures so as not to add to debris in the flowing waters.

z. Recommended Mitigation Measure LU-2

The property owner(s) shall work with the California Coastal Commission (CCC) to identify and delineate the CCC's jurisdiction over the project site, subject to CCC review and approval. The property owner(s) shall obtain all necessary approvals from the Coastal Commission prior to the initiation of any development within areas of CCC's jurisdiction.

aa. Recommended Mitigation Measure LU-3

The applicant property owner(s) shall comply with the following recommendations of the State Department of Transportation, Division of Aeronautics: (1) Federal Aviation Administration (FAA) Advisory Circular 150/5370-2E "Operational Safety on Airports during Construction" shall be incorporated into the project design specifications; (2) in accordance with Federal Aviation Regulation, Part 77 "Objects Affecting Navigable Airspace," a Notice of Proposed Construction or Alteration (Form 7460-1) shall be provided if required by the FAA; and (3) the location and type of landscape trees shall be selected carefully so they do not become a hazard

to aircraft around the airport. Evidence of compliance with these requirements shall be submitted for the review and approval of the County Department of Public Works prior to the issuance of any building permit for project structures.

bb. Recommended Mitigation Measure LU-4

The applicant property owner(s) shall comply with the recommendations of the County's Coastside Design Review Officer to implement changes <u>as necessary</u> to the Office Park buildings that <u>to</u> improve consistency with applicable policies of the LCP and the Community Design Manual, to the <u>satisfaction of the County's Coastside Design Review Officer</u>, prior to the <u>issuance of a building permit for each building project approval by the Planning Commission</u>.

cc. <u>Mitigation Measure NOISE-1</u>: Construction Noise.

The construction contractor shall implement measures to reduce the noise levels generated by construction equipment operating at the project site during project grading and construction phases. The construction contractor shall include in construction contracts the following requirements or measures shown in the sole discretion of the Community Development Director to be equally effective:

- All construction equipment shall be equipped with improved noise muffling, and maintain the manufacturers' recommended noise abatement measures, such as mufflers, engine covers, and engine isolators in good working condition.
- Stationary construction equipment that generates noise levels in excess of 65 dBA Leq shall be located as far away from existing residential areas as possible. The equipment shall be shielded from noise sensitive receptors by using temporary walls, sound curtains, or other similar devices.
- Heavy-duty vehicle storage and start-up areas shall be located a minimum of 150 feet from occupied residences where feasible.
- All equipment shall be turned off if not in use for more than five minutes.
- Drilled piles or the use of sonic or vibratory pile drivers shall be used instead of impact pile drivers. The driving heads of sonic or vibratory pile drivers shall be screened on all sides by acoustic blankets capable of reducing noise levels by at least 15 dBA.

- Temporary barriers, such as flexible sound control curtains, shall be erected between the proposed project and the El Granada Pillar Ridge Manufactured Home Community Mobile Home Park to minimize the amount of noise during construction. The temporary noise barriers sound control curtains shall reduce construction-related noise levels at the El Granada Pillar Ridge Manufactured Home Community to less than 80 dBA Leq.
- Two weeks prior to the commencement of grading or construction at the project site, notification must be provided to <u>all occupants of</u> the <u>Pillar Ridge Manufactured Home Community immediate surrounding</u> off site residential uses that discloses the construction schedule, including the various types of activities and equipment that would be occurring throughout the duration of the grading and construction periods.
- Two weeks prior to the commencement of grading or construction at the project site, an information sign shall be posted at the entrance to each construction site that identifies the permitted construction hours, per Condition 43, and provides a telephone number to call and receive information about the construction project or to report complaints regarding excessive noise levels. The applicant property owner(s) shall rectify all reasonable received complaints within 24 hours of their receipt. The County may be required to determine whether a complaint is reasonable and subject to being rectified. Should the applicant property owner(s) consider a complaint to be unreasonable, the applicant property owner(s) shall contact the County Planning Department within 24 hours of the receipt of the complaint to discuss how the complaint should be addressed.

dd. Mitigation Measure PS-1: Police Services.

The property owner(s) shall Pprovide on-site manned security with clear lines <u>and reliable means</u> of communication to fire and emergency medical response, for the life of each project.

ee. Mitigation Measure PS-2a: Fire Protection Services.

When there are partial closures, roadblocks, or encroachments to streets surrounding the project site during the grading and construction periods, flagmen shall be utilized to facilitate the traffic flow.

ff. Mitigation Measure TRANS-1: Intersection Level of Service and Capacity.

The property owner(s) shall submit a traffic report to the <u>Department of Public Works prior to the approval by the Community Development Director, at full occupancy of for every each building permit for the initial or every</u>

additional exceeds 60,000 40,000 sq. ft. of office space at the Office Park property, until full project occupancy buildout. In addition, the property owner(s) shall and submit traffic reports bi-annually after until full project occupancy of the Office Park project. After full occupancy of the Office Park property, the property owner(s) shall submit one additional traffic report two (2) years after full occupancy to determine if mitigation measures are to be implemented. The report shall be signed and stamped by a Professional Transportation Engineer licensed in the State of California. The report shall-and identify the current (i.e., data collected within one (1) year of the report) Levels of Service (LOS) at the following intersections-of:

<u>Intersections</u>	Cumulative without Project (Worst Case LOS)**	If LOS falls BELOW this level, Mitigation Measures are required*:
Cypress Avenue and SR 1,	E	<u>E</u>
Airport Street and Stanford/Cornell (Study Intersection 3 of DEIR),	<u>A</u>	<u>C*</u>
Broadway and Prospect Way (Study Intersection 2) ,	<u>B</u>	<u>C</u>
Prospect Way and Capistrano (Study Intersection 1) and	<u>B</u>	<u>C</u>
State Route 1 and South Capistrano (Study Intersection 7)	<u>C</u>	<u>C</u>
State Route 1 and <u>North</u> Capistrano (Study Intersection 8)	C	<u>C</u>

^{*}LOS "trigger" levels for mitigation are based on levels directly below "cumulative with project" worst case LOS** for all intersections except for Airport Street and Stanford/Cornell, where "cumulative with project" worst case LOS is LOS B, while the trigger is LOS C.

to evaluate if they maintain a LOS C or better. If Levels of Service fall below existing levels If the traffic report identifies that the proposed additional floor space at the Office Park property will trigger a lower level of service at for the intersection of Cypress Avenue and SR 1, as shown in the table above, then (LOS C in the AM and LOS D in the PM), the applicant shall construct coordinate with CalTrans to pay a fair share for the installation of a signal prior to issuance of any additional building permits. as necessary to ensure that the signal will be installed within 1 year of the date of that report. If traffic reports reveal that the LOS of any of the other intersections listed above (excluding Cypress Avenue and SR 1) fall below LOS C, it the property owner(s) shall identify methods for reducing vehicle trips to and from the project-site, as well as other roadway or intersection improvements that would result in LOS C or better. The applicant shall-implement the

^{**}Source: "Traffic Analysis of the Revised Access Plan for Big Wave Office Park and Wellness Center," prepared by Hexagon Transportation Consultants, Inc., dated November 17, 2010.

mitigation measures required by the Department of Public Works and the Planning and Building Department, subject to all necessary permitting and environmental review requirements, prior to issuance of any additional building permit within 1 year of the date of that report. In the event that permits required for roadway or intersection improvements are not obtained, the methods for maintaining LOS C or better shall be achieved by reducing vehicle trips to and from the project site. The proposed method by which this reduction shall be achieved shall be submitted for the review and approval of the Planning and Building Department and the Department of Public Works, prior to issuance of any building permit. Subsequent administrative reviews, per Condition 4, shall demonstrate reduced vehicle trips, to the satisfaction of the Community Development Director.

In addition to LOS evaluations, the traffic reports shall also identify the length of the projected queues on each affected street in Princeton-by-the-Sea at peak commute periods, determine if there have been any impacts to pedestrian and bicyclist safety in the impacted area, take into consideration potential impacts of on- and off-site improvements to tsunami evacuation routes (including capacity limitations of driveway access improvements) and provide recommended mitigation measures that could be implemented to mitigate identified impacts. The property owner(s) will then be required to implement these mitigation measures, as approved by the Department of Public Works, the Planning and Building Department, Sheriff's Office of Emergency Services, and the Coastside County Fire Protection District, prior to the issuance of any building permit.

The project proposes to direct Office Park traffic away from Cypress
Avenue and SR 1. However, should the property owner(s), at a future date, wish to revise the existing ingress/egress improvements for the Office Park project, such future modifications shall require a new Planning and Building Department application, accompanied by a traffic report that is signed and stamped by a Professional Transportation Engineer licensed in the State of California, and shall be subject to Department of Public Works review and approval. The traffic report shall determine the impacts of these modifications to the intersection at Cypress Avenue and SR 1 and shall recommend appropriate mitigation measures to mitigate any significant impacts. If the mitigation measures are accepted by the Department of Public Works, the property owners must install the mitigation measures prior to the issuance of a construction permit for the modifications.

gg. <u>Mitigation Measure TRANS-8</u>: Construction.

Prior to issuance of grading permits, the applicant property owner(s) shall also submit a traffic control plan to the County Department of Public Works for review and approval. All staging during construction shall occur on-site.

All grading and construction traffic shall be scheduled during non-commute hours (weekdays 7:00 a.m. to 9:00 a.m. and 3:00 p.m. to 8:00 p.m.) and shall avoid using Cypress Avenue. Vehicles carrying extra wide and/or long loads (including scrapers, excavators, cat crawlers and extended lift trucks) shall access the site between 9:00 p.m. and midnight and between 11:00 a.m. and 2:00 p.m. only, using the following route to and from the project sites: Capistrano Road-Prospect Way-Broadway-California Avenue-Cornell Avenue-Airport Street.

hh. Mitigation Measure UTIL-2: Wastewater Collection System Capacity.

The applicant property owner(s) shall either: (a) revise the project design to limit the maximum amount of sewage flow to the Granada Sanitary District sewer system to that which can be accommodated by the existing 8-inch sewer line in Stanford Avenue and the Princeton Pump Station as determined by GSD; or (b) provide necessary expansion of the capacity of the sewer system to accommodate the addition of the expected maximum sewage flow of 26,000 gpd from the project. Any implementation of Mitigation Measure UTIL-2b would require separate CEQA review and permit review.

ii. <u>Mitigation Measure UTIL-4</u>: Wastewater Recycling and Disposal Requirements.

The applicant property owner(s) shall comply with State Health Department and RWQCB requirements for wastewater recycling.

jj. <u>Mitigation Measure UTIL-5</u>: Wastewater and Recycling Water Flow Estimates.

The applicant property owner(s) shall revise the project plans and water budget analysis to correct the inconsistencies in the water recycling assumptions and calculations, and shall use this information to verify: (a) the adequacy of plans for irrigation uses of recycled water; and (b) the sufficiency of the proposed landscape areas for winter season dispersal of all wastewater flow not distributed for toilet flushing. The project's use of treated wastewater for irrigation shall be managed and controlled to prevent changes in existing drainage and hydrology that could adversely impact the biology or hydrology of wetland habitats or result in ponding that could result in health, circulation, or structural stability problems. Prior to Planning approval issuance of any grading permit, the applicant property owner(s) shall submit a report, prepared by a biologist/hydrologist to determine appropriate recycled watering levels and landscaping to accommodate such watering levels for all seasons that is consistent with the above requirement and the revised water budget analysis. The report shall be submitted for review by the Environmental Health Division, RWQCB, and the County Planning Department. Use of recycled water for

irrigation of landscaping and types and amounts of landscaping shall be monitored for two years by a biologist/hydrologist to adjust water levels and landscaping as necessary based on actual site conditions.

kk. <u>Mitigation Measure UTIL-6</u>: Creek Crossing by Sewage Pipeline.

The project applicant property owner(s) shall modify the current plans for sewer connection between the north and south parcels to provide either: (a) realignment and profile correction to accommodate a gravity sewer line; or (b) incorporation of a lift station on either the north or south parcel. The location and design of this lift station shall be submitted for the review and approval of permitting agencies.

- II. <u>Mitigation Measure UTIL-11: Be Served by a Landfill with Insufficient Permitted Capacity to Accommodate the Project's Solid Waste Disposal Needs.</u>
 - To facilitate on-site separation and recycling of construction-related wastes, the contractor(s) shall provide temporary waste separation bins on-site during construction. These bins shall be emptied and recycled accordingly as a part of the project's regular solid waste disposal program.
 - The applicant property owner(s) shall prepare and submit a facility recycling program for the collection and loading of recyclable materials prepared in response to the California Solid Waste Reuse and Recycling Access Act of 1991 as described by the CIWMB, Model Ordinance, Relating to Areas for Collecting and Loading Recyclable Materials in Development Projects, March 31, 1993. Adequate space or enclosures for recycling bins shall be provided at appropriate locations to promote recycling of paper, metal, glass, and other recyclable material.
- 6. The applicant property owner(s) of both the Wellness Center and the Office Park shall construct and maintain the project and project details, as described in the certified EIR, over the life of the project, including, but not limited to, the following features:
 - a. Maintain the <u>Project structures shall not exceed the</u> size and maximum height of project structures as approved by the Planning Commission.
 - b. Foundation systems shall utilize deep drilled piers and interlocking grade beams. No pile driving is permitted.
 - c. Design all structures to comply with design of the tsunami report prepared by Scott Holmes and reviewed by David Skelly in a letter dated October 14, 2010.

- d. The project shall connect to the Granada Sanitary Sewer District (GSD) for a minimum of eight (8) EDUs.
- e. The project shall achieve a Gold or Platinum LEED rating.
- f. For the life of the project, the property owner(s) of the Office Park and Wellness Center shall maintain the Ffunding and employment arrangement in substantial conformance with the description in the Draft and Final EIR, including but not limited to the following details: to benefit the disabled residents of the Wellness Center.

Employment Opportunities at the Wellness Center to Benefit Developmentally-Disabled Adults Living at the Wellness Center:

- 1) The Wellness Center will include several programs that are designed to provide employment opportunities for a minimum of 37 low-income developmentally-disabled (DD) adults living on-site, as well as an additional four full-time and four part-time jobs for staff to manage the various operations (page IV.K-11 of the DEIR).
- BW Farming will operate and farm the following: (1) 12 acres of row <u>2)</u> crops (within an off-site location adjacent to the Half Moon Bay Airport, Airport Street and SR 1; (2) a 5-acre on-site native plant nursery; and (3) an existing 20-acre off-site farm (located on Lobitos Creek Road) which is also not a part of the project. The 12 acres of land proposed for use in row crops would be located immediately east of the Wellness Center property within an existing farm; would be leased by BW; and would produce conventional (organic) produce. Off-site farm activities will occur with a shuttle van during off-peak hours. The native plant nursery would include two on-site 8,000 sq. ft. potting vards where approximately 30,000 pots would be raised outdoors under irrigation (no associated structures); one located in the east corner of the Office Park property and one located in the north east corner of the Wellness Center property. This nursery would continue to supply about 15,000 to 30,000 native plants per year for on-site restoration projects. The 20-acre farm is an existing farming and cattle operation that would be leased by BW and converted to a long-term. sustainable organic farm. This farm would include free-range poultry for organic eggs and fryers; free-range livestock for organic milk, yogurt and ice cream; and hay and vegetable crops. Dairy, poultry and farm produce would be processed in the commercial kitchen located within Building 1. This operation will be capable of generating up to 5,000 dozen eggs per year; 1,000 pounds of organic free-range chicken; 2,000 gallons of organic milk from free-range cows; 1,000 gallons of organic yogurt; 1,000 gallons of ice cream; and 5 tons of fresh produce. During the week, all farm and processed products,

including poultry, eggs, organic milk, yogurt, ice cream, and vegetable crops, will be used on-site or sold to Office Park employees only.

Sales of farm and processed products to members of the public will be restricted to farmer's markets on the weekends. The BW Farming operations would provide potential employment opportunities for the DD residents (approximately 10 residents of the Wellness Center), one farm manager full-time, as well as 10% of a farmer's time.

<u>Funding and Employment Arrangement at the Office Park to Benefit Developmentally-Disabled Adults Living at the Wellness Center:</u>

- 3) DD adults will also provide services to the Office Park, with the Wellness Center funded through association fees and shared development costs (page III-18 of the DEIR). Association fees paid by the owner(s) of the Office Park based on a minimum square footage assessment of a minimum of \$0.05 per square foot per month, or comparable, shall be paid to the Big Wave Group, Inc., a non-profit corporation, to benefit the Wellness Center.
- The Wellness Center will offer residents job opportunities due to a number of business operations that would employ residents, and generate revenue to maintain the economic sustainability of the Wellness Center. They will include: BW Catering/Food Services; BW Energy; BW Farming; BW Water; BW Transportation; BW Recycling; BW Communications (Fiberlink); and BW Maintenance. The Wellness Center will also provide residential services (personal finance, meal services and aides) (page III-39 of the DEIR, as revised in the FEIR).

The agreement between the Wellness Center and the owner(s) of the Office Park shall require the hiring of Wellness residents and other community adults with developmental disabilities, wherever practical, as long as the services provided meet the required demands for the Office Park and are priced competitively with the going rates for such services for Bay Area industries.

The employment arrangements between the owner(s) of the Office Park and the Wellness Center shall include the following:

<u>Mutual Water Company: The property owner(s) of the Office Park shall enter into an agreement with the Wellness Center that includes the purchase of potable water, irrigation and on-site wastewater services, as managed and operated by the Wellness Center. This agreement will include the maintenance of the well, water treatment plant, water recycling plants, drip irrigation systems, parking lot infiltration systems, and stormwater management systems on both properties. Services associated with stormwater management systems include litter control and parking</u>

- lot vacuuming and cleaning. This agreement is subject to the availability and quality of such services and competitive costs that are at market rates or better.
- b) Landscape and Wetlands Maintenance Service Agreement: The property owner(s) of the Office Park shall be required to contract with the Wellness Center for the maintenance and monitoring of these facilities as necessary to meet the requirements of the project conditions of approval. Maintenance of the on-site landscape and wetlands areas includes irrigation system maintenance, weed control and replacement planting, and farming of undeveloped on-site property.
- c) LEED Building Maintenance Agreements: The property owner(s) of the Office Park shall be required to enter into an agreement with the Wellness Center to manage and maintain the Office Park's climate control systems, signage, passive and active heating and power systems and continued compliance with the certification programs. This agreement is subject to the availability and quality of such services and competitive costs that are at market rates or better.
- d) Communications Systems Management Agreement: The property owner(s) of the Office Park shall be required to enter into an agreement with the Wellness Center to purchase internet services from the Wellness Center. This agreement is subject to the availability and quality of such services and competitive costs that are at market rates or better.
- e) Shuttle Services Agreement: The property owner(s) of the Office Park shall be required to enter into an agreement with the Wellness Center to provide shuttle services for at least 50 Office Park employees, as described in the FEIR. The agreement should also encourage expansion of this service.
- f) Traffic and Parking Lot Management Agreement: The property owner(s) of the Office Park shall be required to enter into an agreement with the Wellness Center that includes management of parking facilities to ensure consistency with the conditions of approval relating to traffic and parking and ongoing traffic requirements based on future traffic studies. This agreement will also cover the provision of information and assistance to owners and tenants for compliance with the conditions of approval.
- g) <u>Building Maintenance Services: The property owner(s) of the Office Park shall be required to enter into an agreement with the Wellness Center to give the Wellness Center first priority for the</u>

- provision of building maintenance services. This agreement is subject to the availability and quality of such services and competitive costs that are at market rates or better.
- h) Community Cooperation: The property owner(s) of the Office Park shall be required to take reasonable measures to encourage tenants of the Office Park to utilize the products and services offered by the Wellness Center, including catered food, farm produce and baskets, laundry service, dog walking and grooming services (for the office workers who will drop off their pets on the way to work), gym membership and supplies for walk-up Office Park employees. The services may include delivery.
- g. Implement the <u>finalized and approved</u> 90% Design Report <u>for wetland</u> restoration and habitat creation and associated 10-year monitoring plan.
- h. Retain <u>no more than</u> the maximum total square footage of each <u>mixed</u> <u>approved</u> use. <u>Medical and dental office uses are prohibited in the M-1</u> <u>Zoning District.</u>
- i. Ensure that parking provided for each phase of Office Park and Wellness

 Center construction meets parking requirements, including beach user
 parking requirements, as set forth in the conditions of approval. -outlined in
 the staff report. Parking shall serve the approved, designated uses and
 remain in compliance with parking requirements for the life of the projects.
- j. Wash and runoff from surfaces and solar panels shall not drain to wetlands or buffer areas.
- k. The fitness center will not be available to the general public. Visitation and friend and family use of the Wellness Center will occur in off-peak non-commute hours (weekdays 7:00 a.m. to 9:00 a.m. and 3:00 p.m. to 8:00 p.m.) and weekends.
- I. The property owner(s) shall maintain the rates for all 57 units of the Wellness Center as affordable, such that residents and aides shall be limited to those of Extremely Low Income, Very Low Income, Low Income, and Moderate Income (as defined by the County's Housing Element, definitions included as Attachment CC of the staff report), with the exception that residents may use up to 100% of their Social Security income for housing costs, which allows for residents who have no other income other than Social Security payments to use up to the full amount of their payment toward rental costs at the Wellness Center.
- m. All on-site farming shall be converted to organic following an allowed conversion period <u>from the approval date up to three (3) years</u>. Use of synthetic fertilizers is prohibited <u>for farming activities on the project sites</u>.

- n. Prior to the occupancy of any Office Park building, tThe applicant property owner(s) shall implement a Transportation Demand Management program, including an off-site parking agreement (subject to its own CEQA process) and shuttle services to the Office Park (to accommodate a minimum of 50 cars and their drivers) for the purpose of reducing project traffic on Cypress Avenue, Prospect Way, Broadway to Cornell Avenue, Harvard Avenue, and Yale Avenue, or equivalent traffic reduction measures, as subject to the review and approvaled by of the Community Development Director.
- o. To the extent feasible, <u>electric</u> golf carts <u>will-shall</u> be used for travel between the Office Park and Wellness Center.
- Only recycled water shall be used for landscape irrigation, except that landscaping watering shall be permitted if the project site does not generate 10,000 gpd of recycled water. Well water may be used for agricultural irrigation.
- 7. Per CEQA Section 15095, the applicant property owner(s) shall provide a copy of the final certified Final EIR to all responsible agencies. The applicant property owner(s) must complete this requirement within fourteen (14) days of the final approval of this project.
- 8. The applicant property owner(s) shall coordinate with the project planner to record the Notice of Completion Determination and pay an environmental filing fee of \$2,792.25 (or current fee), as required under Fish and Game Code Section 711.4(d), plus a \$50 recording fee to the San Mateo County within four (4) working days of the final approval date of this project.
- 9. The applicant property owner(s) shall actively pursue a water connection from Coastside County Water District (CCWD) for the potable water and fire suppression needs of the entire project, and shall demonstrate such efforts by submitting a complete application to LAFCo requesting annexation to CCWD, as well as a joint application with CCWD to the Coastal Commission requesting the amendment to CDPs A-1-HMB-99-20 and A-2-SMC-99-63 required for such a connection, within 90 days of the approval of this permit, and by diligently pursuing the approval of these applications. If and when a water connection is approved and installed, the existing well on the project site shall be closed to the property owner(s) for all uses other than agricultural use, per the requirements of the Director of the Environmental Health Division and other applicable regulatory agencies. In the instance that For as long as LAFCo determines not to authorize denies the annexation of the project sites to the service area boundaries of CCWD and/or the Coastal Commission denies fails to grant the amendments to the Coastal Development Permits for the El Granada Pipeline necessary for connection of the project to CCWD, the proposed well may be used to serve the project-on a permanent basis, subject to the requirements of Condition 74.

10. The applicant property owner(s) shall comply with the requirements of all local review agencies, including any requirements not expressly listed below.

Development AgreementContract and Bonding Requirements

- 11. The applicant property owner(s) shall enter into a contract with the San Mateo County Planning and Building Department for all <u>CEQA-related</u> mitigation monitoring for this project prior to the issuance of any grading permit "hard card" for the project. The fee <u>payable for such services</u> shall be staff's eest <u>fully-weighted cost</u> (salary and benefits) for time and materials, plus 10%, as required in the current Planning Service Fee Schedule. Planning staff may, at <u>their its</u> discretion, contract these services to an independent contractor at cost, plus an additional 10% for contract administration.
- 12. Prior to the recordation of the Final/Parcel Maps, and in accordance with the County Subdivision Regulations Section 7033 et <u>seq.</u> al; the applicant shall furnish to the County good and sufficient security in the form of the following (unless otherwise authorized by the County):
 - a. Performance Security (100% of estimated cost),
 - b. Materials and Labor Security (50% of estimated cost), and
 - c. Warranty Security (50% of estimated cost)

These Securityies is are based on the full cost of designing required to analyze, review and constructing a traffic signals at the intersection of Cypress Avenue and SR 1 and/or other mitigation measures required by the Department of Public Works (DPW) based on DPW approved traffic analyses, as required by Mitigation Measure TRANS-1, with annual adjustments (as required by the Department of Public Works) based on the Consumer Price Index for work and infrastructure involved in construction of a signal and/or other DPW-approved mitigation measures. The applicant shall submit a bona fide estimate for the all costs involved in the construction of a traffic signal and/or other DPW-approved mitigation measures, including, but not limited to, the cost of studying, designing, coordinating, and installing construction of a traffic signal and/or other DPW-approved mitigation measures—s per the approval of te the Department of Public Works and CalTrans for approval.

- 13. Prior to the issuance of any building permit, the applicant property owner(s) will be required to provide payment of "roadway mitigation fees," or perform equivalent improvements, based on the square footage (assessable space) of the proposed building per Ordinance No. 3277.
- 14. The <u>property owner(s)</u> of the Wellness Center and Office Park development agreement shall be revised to ensure the maintenance of <u>maintain</u> the pervious surface parking lot, wastewater treatment system, water distribution system, all public trails, beach user parking, wetlands habitat, project landscaping, and LEED rated features, as approved, for the life of the project.

Grading Permit Conditions

- 15. The applicant property owner(s) is required to comply with the approved Erosion and Sediment Control Plan and the County's Drainage Policy and the approved Erosion and Sediment Control Plan, except that the finished grade elevations along the western edge of the Wellness Center and Office Park buildings shall be revised to the satisfaction of the Community Development Director in order to reduce unnecessary fill (e.g., site plans show finished grades at elevations at 18 feet along the western edge of buildings, when lower finished grade elevations may be acceptable).
- 16. No grading shall be allowed during the winter season (October 1 to April 30) to avoid potential soil erosion unless approved, in writing, by the Community Development Director. The property owner(s) shall submit a letter to the Current Planning Section, at least two weeks prior to commencement of grading, stating the date when grading will begin.
- 17. Two separate "hard cards;" for project grading, one for the Wellness Center site and one for the Office Park site, for project grading are required. Each grading hard card can only be issued simultaneously or after the issuance of a building permit for the construction of a structure on each parcel, subject to the approval of the Planning and Building Department's Geotechnical Engineer, Department of Public Works and the Current Planning Section.
- 18. The applicant property owner(s) shall file a Notice of Intent (NOI) with the State Water Resources Board to obtain coverage under the State General Construction Activity NPDES Permit. A copy of the project's NOI and Stormwater Pollution Prevention Plan (SWPPP) shall be submitted to the Current Planning Section, prior to the issuance of any grading permit "hard card."
- 19. Prior to the issuance of the grading permit "hard card," the applicant property owner(s) shall schedule an erosion control inspection by Current Planning Section staff to demonstrate that the approved erosion control plan has been implemented. The applicant property owner(s) is are responsible for ensuring that all contractors minimize the transport and discharge of pollutants from the project site into local drainage systems and water bodies by adhering to the San Mateo Countywide Water Pollution Prevention Program's (SMCWPPP) "General Construction and Site Supervision Guidelines," including:
 - a. Stabilizing all denuded areas and maintaining erosion control measures continuously between October 15 and April 3015. Stabilizing shall include both proactive measures, such as the placement of fiber rolls straw bales or coir netting, and passive measures, such as minimizing vegetation removal and revegetating disturbed areas with vegetation that is compatible with the surrounding environment.

- b. Storing, handling, and disposing of construction materials and wastes properly, so as to prevent their contact with stormwater.
- Controlling and preventing the discharge of all potential pollutants, including pavement cutting wastes, paints, concrete, petroleum products, chemicals, wash water or sediments, and non-stormwater discharges to storm drains and watercourses.
- d. Using sediment controls or filtration to remove sediment when dewatering the site and obtaining all necessary permits.
- e. Avoiding cleaning, fueling, or maintaining vehicles on-site, except in a designated area where wash water is contained and treated.
- f. Delineating with field markers clearing limits, setbacks, and drainage courses. Prior to issuance of a grading permit "hard card" for either property, the applicant shall install accurate and visible markers (at a minimum height of 4 feet), to the satisfaction of the County Department of Parks, delineating all sides of the shared property line between the subject parcels and County property.
- g. Protecting adjacent properties and undisturbed areas from construction impacts using vegetative buffer strips, sediment barriers or filters, dikes, mulching, or other measures as appropriate.
- h. Performing clearing and earth-moving activities only during dry weather.
- i. Limiting construction access routes and stabilizing designated access points.
- 20. While the applicant property owner(s) must adhere to the final approved Erosion and Sediment Control Plan (per Condition 15) during grading and construction, it is the responsibility of the civil engineer and/or construction manager to implement the Best Management Practices (BMPs) that are best suited for this each project site. If site conditions require additional measures in order to comply with the SMCWPPP and prevent erosion and sediment discharges, said measures shall be installed immediately under the direction of the project engineer. If additional measures are necessary in the reasonable judgment of the San Mateo County Community Development Director and the Director of Public Works, the erosion and sediment control plan shall be updated to reflect those changes and shall be resubmitted to the Planning and Building Department for review. The County reserves the right to require additional (and/or entirely-different) erosion and sediment control measures during grading and/or construction if the approved plan proves to be inadequate for the unique characteristics of each job site.
- 21. Prior to the issuance of a grading permit "hard card," the applicant property owner(s) shall submit a schedule of grading operations, subject to review and

approval by the Department of Public Works and the Current Planning Section. The submitted schedule shall include a schedule for winterizing the area and details of the off-site haul operations, including, but not limited to: gravel import site(s), size of trucks, haul route(s), time and frequency of haul trips, and dust and debris control measures. The submitted schedule shall represent the work in detail and project grading operations through to the completion of grading activities and stabilization of all disturbed areas of the site(s)landscaping and/or habitat ereation of all disturbed areas. As part of the review of the submitted schedule, the County may place such restrictions on the hauling operation, as it deems necessary. During periods of active grading, the applicant property owner(s) shall submit monthly updates of the schedule to the Department of Public Works and the Current Planning Section.

- 22. The provision of the San Mateo County Grading Regulations shall govern all grading on and adjacent to the <u>project</u> is sites. Per San Mateo County Ordinance Code Section 8605.5, all equipment used in grading operations shall meet spark arrester and fire fighting tool requirements, as specified in the California Public Resources Code.
- 23. Upon the start of grading activities and through to the completion of the project, the applicant property owner(s) shall be responsible for ensuring that the following dust control guidelines are implemented:
 - a. All graded surfaces and materials, whether filled, excavated, transported or stockpiled, shall be wetted, protected or contained in such a manner as to prevent any significant nuisance from dust, or spillage upon adjoining water body, property, or streets. Equipment and materials on the site shall be used in such a manner as to avoid excessive dust. A dust control plan may be required at anytime during the course of the project.
 - b. A dust palliative shall be applied to the site when required by the County. The type and rate of application shall be recommended by the soils engineer and approved by the Department of Public Works, the Planning and Building Department's Geotechnical Section, and the Regional Water Quality Control Board.
- 24. Final approval of all grading permits is required. For final approval of the grading permits, the applicant property owner(s) shall ensure the performance of the following activities within thirty (30) days of the completion of grading at the project sites:
 - a. The engineer shall submit written certification that all grading has been completed in conformance with the approved plans, conditions of approval/mitigation measures, and the Grading Regulations, to the Department of Public Works and the Planning and Building Department's Geotechnical Section.

b. The geotechnical consultant shall observe and approve all applicable work during construction and sign Section II of the Geotechnical Consultant Approval form, for submittal to the Planning and Building Department's Geotechnical Engineer and Current Planning Section.

Cultural Resources

25. The applicant property owner(s) and contractors must be prepared to carry out the requirements of California State law with regard to the discovery of human remains during construction, whether historic or prehistoric. In the event that any human remains are encountered during site disturbance, all ground-disturbing work shall cease immediately and the County coroner shall be notified immediately. If the coroner determines the remains to be Native American, the Native American Heritage Commission shall be contacted within 24 hours. A qualified archaeologist, in consultation with the Native American Heritage Commission, shall recommend subsequent measures for disposition of the remains which the property owner(s) shall comply with.

Wetlands, Landscaping, and Trails

- 26. The property owner(s) of the Wellness Center and Office Park shall record a conservation easement, over the areas within delineated wetlands and buffer zones on each project site, prior to issuance of any grading permit "hard card" for the respective site. The conservation easement shall prohibit any paving and/or construction within all delineated wetland and required wetland buffer areas and shall be in a form that is subject to the approval of the Community Development Director. The conservation easement shall limit uses within wetland and wetland buffer areas to uses that are consistent with Chapter 3 of the Coastal Act of 1976 and applicable policies of the County's Local Coastal Program, including but not limited to, Policy 7.16 (Permitted Uses in Wetlands), Policy 7.17 (Performance Standards in Wetlands), Policy 7.19 (Permitted Uses in Buffer Zones), and Policy 10.25 (Access Trails in Fragile Resource Areas).
- 27. The applicant property owner(s) shall provide a plan for the full implementation of the proposed wetland habitat creation (including finalization of the 90% Basis of Design Report to reflect the approved site plan), landscaping, and installation of wildlife barriers on both sites, subject to the review and approval of the Community Development Director, prior to the issuance of the first building permit any Certificate of Occupancy for each site. Wetland creation, as approved by the Board of Supervisors, shall be fully implemented on the Wellness Center site within five years and on the Office Park site within 20 years.
- 28. Prior to issuance of the first building permit for the Wellness Center site and prior to issuance of every building permit for the Office Park, Tthe applicant property owner(s) shall revise planting plans to suit the approved site plans for the Wellness Center and Office Park, retaining the overall square footage of proposed landscaping, subject to the approval of the Community Development Director.

- 29. Prior to issuance of the first building permit for the Wellness Center site and prior to issuance of every building permit for the Office Park, Tthe applicant property owner(s) shall revise parking lot landscaping for both sites such that tree planting occurs in an irregular, more natural fashion that appears natural, subject to the approval of the Community Development Director.
- 30. Prior to issuance of the first building permit for the Wellness Center site and prior to issuance of every building permit for the Office Park, The applicant property owner(s) shall revise the landscaping plan to utilize landscaping to further break up the large amount of parking, subject to the approval of the Community Development Director.
- 31. Trees at the Office Park property shall be selected so as to block the views of the proposed buildings and will be maintained so as to not block the sun to the single-story homes on the northern side (Pillar Ridge property), subject to the approval of the Community Development Director.
- 32. The property owner(s) shall comply with LCP Policy 7.17 (*Performance Standards in Wetlands*), which requires that compliance with the following: (1) all paths shall be elevated (catwalks) so as not to impede movement of water, (2) all construction shall takes place during daylight hours, (3) all outdoor lighting shall be kept at a distance away from the wetland sufficient not to affect the wildlife, (4) motorized machinery shall be kept to less than 45-dBA at the wetland boundary, except for farm machinery, (5) all construction which alters wetland vegetation shall be required to replace the vegetation to the satisfaction of the Community Development Director including "no action" in order to allow for natural reestablishment, (6) no herbicides shall be used in wetlands unless specifically approved by the County Agricultural Commissioner and the State Department of Fish and Game, and (7) all projects shall be reviewed by the State Department of Fish and Game and State Water Quality Board to determine appropriate mitigation measures.
- 33. Prior to the recordation of the Final Map for the Office Park, The reference to a trail connection to POST land along the 20-foot access and utility easement located along the northern side of the parcel shall be removed, as shown on the recorded Final Map.
- 34. Prior to the recordation of the Final Map for the Office Park, t∓he property owner(s) of the Office Park property shall record an access easement, to the satisfaction of the Planning and Building Department and the Department of Public Works, allowing public access on the trail along Airport Street and on the northern boundary of the Office Park property adjoining the Pillar Ridge property, which shall be shown on the Final Map for the proposed Office Park subdivision.

- 35. The property owner(s) of the Office Park shall, for the life of the project, maintain the public trail in a clean and safe manner and to clearly identify the trail with signage visible along Airport Street in perpetuity.
- 36. The property owner(s) shall utilize methods to minimize off-trail access within the 100-foot wetland buffer zone and drainage, subject to the review and approval of the Director of the County Department of Parks and Recreation (County Parks). The applicant property owner(s) shall install trail signage, including signage listing access hours and prohibited uses and activities, as required by County Parks. The property owner(s) shall demonstrate compliance with this shoreline access requirements prior to the issuance of the Certificate of Occupancy for any Office Park building.
- 37. Landscaping plans shall demonstrate compliance with the California Water Efficient Landscape Ordinance (AB 1881), prior to the Current Planning Section's approval of any building permit application.

Traffic and Parking

- 38. The property owner(s) of the Office Park shall construct a shower and locker facilityies for every 56,250 sq. ft. of office space constructed. Prior to the issuance of any building permit for any project structure that would generate a net 100 or more peak hour trips on the Congestion Management Program roadway network, the property owner(s) of the Office Park shall submit implement all other a Transportation Demand Management (TDM) Plan measures, in compliance with the "Revised C/CAG Guidelines for the Implementation of the Land Use Component of the Congestion Management Program," subject to review and approval by C/CAG, in order to further mitigate minimize peak hour trips parking and traffic impacts. The approved TDM Plan shall be implemented to the satisfaction of C/CAG prior to the occupancy of any project structures that would generate a net 100 or more peak hour trips on the Congestion Management Program roadway network. The TDM Plan shall be implemented for the life of the project.
- 39. Loading bays of the Office Park buildings closest to the Mobile Home Park shall be located at the rear or south side of the buildings.
- 40. The property owner(s) shall install adequate golf cart parking spaces on both properties such that no golf carts would occupy required parking spaces, park on Airport Street, disturb sensitive habitat, or block fire lanes. Golf cart parking spaces shall be shown in the parking plan to be submitted for review and approval of the Planning and Building Department during the building permit process for both the Wellness Center and the Office Park.
- 41. The property owner(s) shall comply with beach user parking requirements (minimum of 20% of all parking spaces <u>available for beach parking</u>) at the Wellness Center site (minimum of 10 parking spaces based on a total of 50

parking spaces) and at the Office Park site (minimum of 104 parking spaces based on a total of 518 parking spaces). If a lesser amount of parking is built, the required beach parking shall be proportionally reduced. Required beach user spaces shall be reserved and clearly marked for such uses.

42. A minimum of 25% of all parking spaces at the project sites shall be compact (minimum dimensions: 8 feet by 16 feet) and clearly marked as such.

Noise

- 43. The applicant property owner(s) would also be required to shall comply with the County's Noise Ordinance limiting construction and grading activities during the hours to between 7:00 a.m. and 6:00 p.m. on weekdays and 9:00 a.m. and 5:00 p.m. on Saturdays, and prohibiting construction on Sundays, Thanksgiving and Christmas.
- 44. Prior to issuance of any building permit for Wellness Center residence(s), the property owner shall demonstrate compliance with Per General Plan Policies 16.5 (Noise Reduction Along the Path and at the Receiver) and 16.15 (Architectural Design Noise Control). Specifically, the applicant property owner(s) shall implement techniques incorporated into the design and construction of new development, intended to achieve noise reduction along the path and at the receiver, including, but not limited to, site planning, noise barriers, architectural design, and construction techniques, including (1) grouping noise sensitive rooms together separated from noise sources, (2) placing windows, vents and other openings away from noise sources, and (3) avoidance of structural features which direct noise toward interior spaces.

Tsunami Hazard

- 45. The property owner(s) shall conduct two (2) tsunami evacuation trainings each a year for the Wellness Center and its occupants, using training materials such as the USGS Tsunami Preparedness <u>Guidebook</u>. The property owner(s) shall make attendance at the trainings a condition of occupancy at the Wellness Center.

 Tsunami evacuation trainings shall also be conducted on a regular basis at the Office Park.
- 46. The applicant property owner(s) shall submit an emergency preparedness and evacuation manual (including tsunami and earthquake events) for both project sites, subject to the review and approval of the County Sheriff's Office, prior to the issuance of the first building permit issued for each property.

Aesthetics

- 47. Prior to issuance of a building permit for each Office Park building, tThe applicant property owner(s) shall demonstrate in the submitted plans application of implement the design "overlays" (included as Attachment OX), as approved by the Board of Supervisors, which further reduce the appearance of building mass and incorporate architectural details of the Wellness Center and Princeton into the design of Office Park structures.
- 48. Prior to issuance of a building permit for each Wellness Center building, tThe property owner(s) shall demonstrate in the submitted plans that he/she has adapted the original design of the Wellness Center (as shown in building elevations included in the DEIR) to the approved site plan for the Wellness Center, subject to the approval of the County's Design Review Officer, with the exception of the proposed orange color (this color is not permitted).
- 49. Prior to issuance of a building permit for each Wellness Center building, the property owner(s) shall demonstrate in the submitted plans that the he/she has visually and/or physically break broken up the mass of Wellness Center Building A, or better balance the sizes of the Wellness Center Buildings A and B, while retaining the maximum total square footage of the Wellness Center, subject to the approval of the County's Coastside Design Review Officer.
- 50. The project shall utilize existing utility poles. No new utility poles shall be constructed. Per LCP Policy 2.24, treatment plant facilities shall be designed and landscaped to be visually compatible with surrounding areas, particularly nearby residences or recreational areas.
- 51. For the Office Park, only parking uses, trail uses and landscaping shall be located within the AO Zoning District.

Airport

- 52. The property owner(s) of the Wellness Center shall ensure that public storage uses comply with Section 6288.2 (Uses Permitted) of the Zoning Regulations for all areas of the site located within the AO Zoning District, such that residential uses are excluded from the AO Zoning District area and that, for permitted uses, there are no more than three (3) persons occupying the area a site at any one time.
- 53. Storage of bulk petroleum products or chemicals is prohibited within all areas of the property located within the Airport Overlay (AO) Zoning District.-public storage facility.
- 54. The property owner(s) shall comply with policies of the San Mateo County Comprehensive Airport Land Use Plan (CLUP) regarding <u>avoidance of hazards</u> to aircraft in flight, by prohibiting uses with the following associated effects:

- a. Any use that would direct a steady or flashing light of white, red, green, or amber color toward an aircraft engaged in an initial straight climb following take-off or toward an aircraft engaged in straight final approach toward a landing, other than FAA-approved navigational lights.
- b. Any use that would cause sunlight to be reflected toward an aircraft engaged in a straight climb following take-off or toward an aircraft engaged in straight final approach toward a landing.
- c. Any use that would generate smoke or rising columns of air.
- d. Any use that would attract large concentrations of birds within approach climb-out areas.
- e. Any use that would generate electrical/electronic interference that may interfere with aircraft communication equipment and/or aircraft instrumentation.
- 55. The property owner(s) shall comply with record a deed restriction to require project compliance with the requirements of the AO Zoning District.
- 56. The applicant property owner(s) shall submit a revised Wellness Center site plan to show the following modifications, subject to the review of the Coastside Design Review Officer and the approval of the Community Development Director. While it is acknowledged that the implementation of Items 4a and 2b in the above below list may result in some minor changes to the footprint of Buildings A and B, the following shall remain as approved by the Board of Supervisors Planning Commission: total building area and footprint, building area and footprint of structures located within the AO Zoning District, maximum building heights, and building design visual appearance.
 - a. Relocate the residential units so that they are as far as possible from the airport without encroaching into wetland buffer zones.
 - b. <u>Locate non-residential uses</u> Construct the storage units and athletic facilities along the length of Building A of the Wellness Center, such that the non-residential areas are used to separate and buffer the residential units from the airport, further insulating the units from airport related noise.
 - c. Construct the residential units such that all face to the west and away from the airport, whereby no residential windows will face the airport and the residents.

Housing

- 57. A <u>legal guardian conservator</u> shall review the signing of any waivers by DD residents, <u>when a conservator has been granted rights to manage the person or estate of a developmentally disabled adult residing at the Wellness Center.</u>
- 58. a. The Wellness Center is required to prioritize shall give preference to disabled adults residing in the Coastal Zone, at the time that they apply to reside at the Wellness Center, over those who do not reside in the Coastal Zone in the consideration of residential applications.
 - b. All non-ambulatory residents (i.e., residents who are not able to walk) of the Wellness Center will be required to have a shared or full time live-in aide, as a condition of residency. A shared aide is permitted only if the aide utilized by the non-ambulatory resident is shared with only one other resident, who is an ambulatory resident.

Department of Public Works

- 59. The applicant property owner(s) shall submit a Final Map for the Office Park and a Parcel Map for the Wellness Center to the Department of Public Works for review and recording.
- 60. The applicant property owner(s) shall prepare a plan indicating the proposed sewer connection to Granada Sanitary District (GSD). This plan should be included on with the improvement plans that show all of the subdivision improvements and submitted to the Department of Public Works and the Environmental Health Division for review. Nothing herein shall exempt the property owner(s) from securing all permits required for matters within GSD's permit jurisdiction. Upon completion of this review, the applicant or his engineer shall have these approved plans signed by GSD.
- 61. At the time a water connection is granted, the applicant property owner(s) shall submit, to both the Department of Public Works and the Planning Department, written certification from the appropriate applicable Water District stating that their its requirements to provide water service connections to the proposed parcels of this subdivision have been met.
- 62. Prior to recording the Final Map or Parcel Map, the applicant property owner(s) will be required to submit to the Department of Public Works a complete set of improvement plans including all provisions for roadways, driveways, utilities, storm drainage, and stormwater treatment, all in accordance with the County Subdivision Regulations, County Standard Details, County Drainage Policy and NPDES Permit, plus applicable plan review fee.
- 63. Upon the Department of Public Works' approval of the improvement plans, the applicant may be required to execute a Subdivision Improvement Agreement and

post securities with the Department of Public Works, if <u>determined by the Department to be</u> applicable, as follows:

- a. Faithful Performance 100% on the estimated cost of constructing the improvements;
- b. Labor and Materials 50% of the estimated cost of constructing the improvements.
- c. Warranty 50% of the estimated cost of guaranteeing the improvements
- 64. The property owner(s) shall comply with the following requirements for emergency access, prior to the issuance of any building permits for the Office Park:
 - <u>use of the northernmost driveway of the Office Park shall prohibit access by regular project traffic, using measures (e.g., electronic monitoring, financial disincentives, Knox box, chain link or gate) and signage approved by the Sheriff's Office of Emergency Services, Coastside County Fire Protection District and the Department of Public Works. The driveway shall be utilized for emergency evacuation purposes only. Free and clear access to the driveway shall be maintained at all times. The property owner(s) shall construct and install signage and measures to limit access, prior to the occupancy of any Office Park building.</u>
 - b. The property owner(s) shall implement traffic deterrents (e.g., electronic monitoring, financial disincentives, gate) at the Wellness Center which deters Office Park traffic from making U-turns within the Wellness Center property, prior to the occupancy of any Office Park building. Such access improvements at the Wellness Center and Office Park shall be subject to the approval of the Sheriff's Office of Emergency Services, Coastside County Fire Protection District and the Department of Public Works.
 - All on-site and off-site access improvements at the Wellness Center and Office Park shall be subject to the approval of the Sheriff's Office of Emergency Services, Coastside County Fire Protection District and the Department of Public Works, to ensure that on- and off-site traffic improvements do not negatively impact site access or public road access during an emergency and are adequate for the purpose of emergency evacuation. The property owner(s) shall provide design specifications, including plans and elevations of improvements, to the reviewing agencies, prior to the issuance of any building permits at the Wellness Center and Office Park sites.
 - d. Emergency service agencies shall possess all key(s) and code(s)
 necessary to open any devises that prohibit adequate access during an
 emergency. Also, key(s) and code(s) shall be maintained with a manager
 on-site at all times. Two different phone numbers for site management

personnel shall be posted at the northernmost driveway of the Office Park at all times.

- 65. The applicant property owner(s) shall install a 10-foot wide Class 1 trail sidewalk along the front of both project sites, in a finished manner, subject to review and approval by the Department of Public Works (DPW) and the issuance of an encroachment permit by DPW. The trail on both the subject properties must be completed in a finished manner, to the satisfaction of the Department of Public Works, Department of Parks, and the Community Development Director, prior to building permit issuance for any Wellness Center building.
- Owner(s) shall construct the approved road adjustment and install k-rails within the Airport Street right-of-way (northbound only) over the drainage channel. The Aarea protected by the k-rail shall accommodate pedestrian and bicycle access. The Ddesign of roadway improvements shallto be subject to reviewed and approvaled by the Department of Public Works and the Department of Parks and Recreation prior to installation. An encroachment permit is required for all work within the County public right-of-way.

The k-rail would not be installed prior to occupancy if, by the end of the fifth year following final project approval, the bridge over the drainage is widened to include a Class 1 trail--a separate project under CEQA and LCP. If, by the end of the fifth year following final project approval, the bridge over the drainage has not been widened, the road adjustment and k-rail shall be completed within one year, unless otherwise authorized by the Department of Parks and the Department of Public Works.

67. The applicant property owner(s) shall submit a permanent stormwater management plan in compliance with the County's Drainage Policy (including stormwater detention requirements) and all applicable NPDES requirements, including but not limited to Provision C.3, (particularly Provision C.3) for review and approval by the Department of Public Works, prior to the Current Planning Section's approval of any building permit. Individual operation and maintenance agreements for the Wellness Center and Office Park developments shall include all permanent stormwater treatment measures, including all permeable pavement, as approved by the Community Development Director and the Department of Public Works, and shall be executed prior to the Current Planning Section's final approval of any building permit on each site for which compliance is required. for residences. It is prohibited for drainage facilities to direct surface runoff from constructed areas to graded or undeveloped areas of the properties.

- 68. As described in Alternative C of the EIR, the property owner(s) of the Office Park property(ies) shall implement adequate incentives, as determined by the Department of Public Works, to prohibit project and construction traffic along Cypress Avenue Street, a largely residential street, thereby limiting traffic to non-residential streets in Princeton. All proposed street improvements shall be subject to the review and approval of the Department of Public Works.
- 69. <u>Prior to the recordation of the Final Map for the Office Park parcel, t</u>The access and utility easements on the Office Park property shall meet the access requirements of the Department of Public Works and the requirements of all applicable utility providers, prior to the final approval of the Final Map by the Department of Public Works. These easements shall be duly noted on the map.
- 70. Any wWork within the County right-of-way shall not be commenced until County requirements for the issuance of an encroachment permit have been met and an encroachment permit has been issued. Plans for such work shall be reviewed by the Department of Public Works prior to the issuance of the permit.

Environmental Health Division Conditions

- 71. All Office Park businesses and the Wellness Center shall comply with <u>Environ-mental Health</u> Division requirements for the handling and/or storing of hazardous materials.
- 72. Mutual Water Company: <u>The Oo</u>perator <u>shall</u> to be <u>obtain a</u> licensed by <u>from</u> the State Department of Public Health.
- 73. The 12-inch clay cap sealing the well from the parking lot Well seal shall extend be a minimum of 100 feet from any pervious (infiltration ponds) surfaces.
- 74. During the first year of operation of the domestic well, the applicant property owner(s) shall submit reports to the Environmental Health Division and the Planning and Building Department prepared by a licensed civil engineer evaluating the impact of the well on groundwater and surface water levels and quality and plant species and animals of water dependent sensitive habitats to determine if the preliminary safe yield adequately protects the sensitive habitats and what measures shallould be taken if and when adverse effects occur.
- 75. The property owner(s) shall comply with the annual monitoring and reporting requirement of Section 4.68.250 of Chapter 4.68 (Wells) of the San Mateo Ordinance Code, which requires any well used or operated as a domestic water supply to have a meter installed on the well to record the volume of water used. A record of such water usage shall be submitted by the permittee to the County Health Officer annually, unless otherwise requested by the County Health Officer.

Department of Parks

- 76. Prior to the recordation of the Final Map <u>and/or the Parcel Map</u>, the property owner(s) shall either produce a deed showing the donation of the land to a park service provider or pay an in-lieu fee, meeting the requirements of Section 7055.3 of the County Subdivision Regulations. As of the date of this report, the in-lieu fee for the is-subdivision of both properties is \$963.30. The fee shall be recalculated at the time of Final Map <u>and/or the Parcel Map</u> recording as indicated in the County Subdivision Regulations.
- 77. The property owner(s) shall maintain the visible, accurate markers delineating all sides of the shared property line between the subject parcels and County property, as approved by the County Department of Parks under Condition 19.f, for the life of the project. The project property owner(s) and tenants shall not trespass onto County property without the County's authorization.

Building Inspection Section

78. Building permits may be required for all areas of construction. Contact the Building Inspection Section prior to ANY construction for permit requirements.

Coastside County Fire Protection District

79. The applicant property owner(s) shall demonstrate compliance with all the requirements of the Coastside County Fire Protection District, including but not limited to, those stated in the District's letter dated December 22, 2010 (Attachment AF). Specifically, the property owner(s) of the Wellness Center shall comply with the "Fire Access" requirements of this letter.

The Planning and Building Department requires that fire access routes on the Wellness Center site shall not be located within wetland areas, wetland buffer areas, or cultural resource areas. Fire access routes on the Office Park site shall not be located within wetland areas, wetland buffer areas, or earthquake fault zones.

LAFCo

80. The property owner(s) is <u>are</u> responsible for <u>submitting applications for</u> the annexation of the project sites to County governed special districts that will provide utility or other service. The project applicant <u>property owner(s)</u> is <u>are</u> responsible for application and fees to the San Mateo Local Agency Formation Commission.

Pacific Gas and Electric (PG&E) Company

81. The property owner(s) will be responsible for the costs associated with the relocation of existing PG&E facilities to accommodate the project.

CalTrans

82. Any work within the CalTrans' right-of-way shall not be commenced until CalTrans' requirements for the issuance of an encroachment permit have been met <u>and such permit has been issued</u>. Plans for such work shall be reviewed by CalTrans prior to the issuance of the permit.

Granada Sanitary District (GSD)

- 83. The applicant shall obtain a sewer connection permit for the project from the Granada Sanitary District and comply with all conditions of approval for said permit. The applicant will be responsible for all fees (including sewer service, capacity, and Assessment District fees), engineering studies, and additional infrastructure required to serve the project.
- 84. The applicant shall subscribe to and pay for the garbage collection and disposal system provided by the Granada Sanitary District and otherwise comply with in all respects with the GSD Ordinance Code provisions related to garbage, including in particular Chapter 3 thereof.