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milliman.com

May 24, 2011

Mr. Peter Bassett Benefits Manager San Mateo County, EPS 455 County Center, 5th Floor Redwood City, CA 94063

Re: \$400 Benefit Level for LEU and UAPD Members

Dear Peter:

As requested we have calculated San Mateo County (County) costs for a change to the OPEB (Postemployment Benefits Other than Pension) Plan based upon the tentative agreement between the County and the Law Enforcement Unit (LEU) employees, and the tentative agreement with the Union of American Physicians and Dentists (UAPD) employees. All data, assumptions and methodology match our January 1, 2009 actuarial valuation report dated September 10, 2009. Please see Appendix A of that report for a summary of the assumptions and methodology and see Appendix C of that report for a summary of the data.

Benefit Program Description

Under the current benefits program, members who retire from the County and are eligible to receive a pension from San Mateo County Employees' Retirement Association (SamCERA) may elect to continue coverage in the County's health plan and convert their sick leave balance at retirement to a County paid benefit that will partially (or fully) fund their retiree health premiums. The duration and amount of County paid benefits depends upon the amount of sick leave at retirement and on the bargaining group to which the retiree belonged. After the County-paid benefits expire, the retirees may continue coverage in the County health plan at their own expense. See Appendix B of our actuarial valuation report for a complete summary of the current benefit plan provisions.

For this study, we assume that a new benefit program would be available with payments up to \$400 per month paid by the County. Larger payments could be chosen, but the member would need to convert more sick leave hours each month for those higher payments.

Additional sick leave hours are credited at retirement, based upon years of service at retirement in accordance with the following schedule:

LEU Employees

Years of	Credited
Service at Retirement	Sick Leave Hours
10- 15	96
15-20	192
20 or more	288



UAPD Employees

No additional service credited.

Implementation of New Program

These benefit changes would apply to all LEU members hired on or after July 10, 2011 and all UAPD members retired on or after March 14, 2011.

Disability

If a member is approved for a disability retirement, the County will increase the member's sick leave balance to a maximum of 192 hours. For example, if member has 100 hours at retirement, the County will add 92 hours to their sick leave balance.

Health Inflation

All costs for the \$400 per month benefit are based upon the assumption that there will be no future escalation in benefits. If the County does increase the benefit levels in future bargaining cycles, significantly lower savings / higher costs may be realized. Furthermore, if the County elects to fund the benefits based upon the assumption that there will be no escalation in benefits, but benefit increases do occur, the long-term funding would need to be increased to cover the increased benefit costs.

Note that for our valuation, we assumed 2% annual increases in the benefit levels for UAPD members.

Implicit Rate Subsidy

As with the current benefits program, the County charges early retirees (who are not yet eligible for Medicare) a health premium based upon claims experience of both actives and retirees. Since health claims costs generally increase with age, the retiree health premiums would be higher if they were determined without regard to active claims experience. This creates an implicit rate subsidy. The implicit rate subsidy is not affected by proposed changes in the benefits program and continues to be a significant portion of the total County costs.

Member Contributions

Currently, LEU and UAPD members do not contribute to their benefits.

Reduction in Employer Contributions / Savings

The Annual Required Contribution (ARC) is defined to be the Entry Age Normal Cost plus an amortization of the unfunded accrued liability. Since the current funding policy is to contribute the ARC each year, the reduction in the ARC reflects the savings in contributions for the year. For LEU members, these savings will gradually increase with time, as a higher proportion of the members will be in the \$400 benefit category.



LEU Impact

To study the impact of the changes over time, we used the current data, but assumed that the new program had been in place for years prior to the valuation date. Our study results are summarized below:

Years after Implementation	Savings from Plan Change
1	\$ 1,000
2	1,000
3	4,000
4	7,000
5	8,000
6	9,000
7	11,000
8	13,000
9	15,000
10	16,000

All savings are based on the 2009-2010 ARC. Prior to any changes, the total 2009-2010 ARC is \$92,648 for LEU. Note: Due to the County's asset allocation methodology, which prorates assets based upon liabilities, some small additional cost savings will be seen in the remaining bargaining groups as assets allocated to the other groups increase.

UAPD Impact

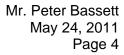
The new benefit program would apply to all UAPD members retiring on or after March 14, 2011. This would immediately reduce the ARC by approximately \$3,000. Savings are based on the 2009-2010 ARC. Prior to any changes, the total 2009-2010 ARC is \$135,112 for UAPD.

Please note that there appears to be savings for UAPD members despite the fact that the current benefit levels are increasing. The benefits prior to March 14, 2011 were \$330 for those with less than 45% of the sick leave earned over their careers and \$390 for those with 45% or more of the sick leave earned. The reason for this is the fact that we assumed that the \$330 and \$390 levels would increase by 2% each year, but we are now assuming no changes to the benefit levels.

Also, note that due to the County's asset allocation methodology, which prorates assets based on liabilities, some small additional cost savings will be seen in the remaining bargaining groups as assets allocated to the other groups increase.

Certification

In preparing this letter, we relied, without audit, on information (some oral and some in writing) supplied by the County's staff. This information includes, but is not limited to, statutory provisions, employee data, and financial information. In our examination of these data, we have found them to be reasonably consistent and comparable with data used for other purposes. Since the results are dependent on the integrity of the data supplied, the results can be





expected to differ if the underlying data is incomplete or missing. It should be noted that if any data or other information is inaccurate or incomplete, our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the County have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the County and reasonable expectations); and which, in combination, offer our best estimate of anticipated experience affecting the County.

Future actuarial measurements may differ significantly from the current measurements presented in this letter due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. Due to the limited scope of our assignment, we did not perform an analysis of the potential range of future measurements. The County has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in an email from Peter Bassett on June 4, 2009.

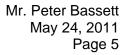
These cost estimates are subject to the uncertainties of a regular actuarial valuation; the costs are inexact because they are based on assumptions that are themselves necessarily inexact, even though we consider them reasonable. Thus, the emerging costs may vary from those presented in this letter to the extent actual experience differs from that projected by the actuarial assumptions.

We have not explored any legal issues with respect to the proposed plan changes. We are not attorneys and cannot give legal advice on such issues. We suggest that you review this proposal with counsel.

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The consultants who worked on this assignment are pension actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this letter is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

The results contained in this report do not reflect potential changes in future health costs due to the passage of the Patient Protection and Affordable Care Act (P.L.111-148) signed on March 23, 2010, as amended by the Health Care and Education Reconciliation Act (H.R.4872), signed on March 30, 2010. The impact on future health costs due to this legislation will depend on a number of factors, including future regulations that are not yet known. An analysis of the impact of health care reform on future Plan costs was beyond the scope of this report.

We respectfully submit the following exhibits, and we look forward to discussing it with you.

Sincerely,

Daniel R. Wade, FSA, EA, MAAA

Consulting Actuary

DRW/ACRM/nlo

cc: Mr. Frank Thoen

Arthur C. Rains-McNally, FSA, EA, MAAA Consulting Actuary